

3.3

BIOLOGICAL RESOURCES

3.3

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3.3.1 Introduction

This section describes the existing biological resources in the proposed project study area, outlines the applicable regulations, analyzes the potential impacts on biological resources, and describes appropriate mitigation measures.

Potentially significant impacts could occur to marine mammals from pile driving. After mitigation is incorporated, all impacts on biological resources would be less than significant.

3.3.2 Environmental Setting

The biological resources of Los Angeles Harbor have been studied for many years and reported in the form of project EIRs or EISs (e.g., LAHD 2009; USACE and LAHD 1992) and baseline studies prepared for the Port (MEC 1987; MEC et al. 2002; SAIC 2010). Older reports provide information that is useful in describing trends in environmental conditions that affect the biological communities in the proposed project study area (e.g., HEP 1980; Reish 1960). This section summarizes information from these reports and other sources cited in the text as they apply to the proposed Project. A reconnaissance was performed by Thomas Johnson Environmental Consultant in April and May 2011 to review existing conditions reported in earlier documents.

The data and descriptions of habitat conditions in this section rely on a variety of reports and data collected over a number of years. The primary source of biological data is from the Port-wide biological surveys conducted in 2008 (SAIC 2010), augmented with other data as cited in this document.

3.3.2.1 Regional Setting

The proposed project study area lies within the Port of Los Angeles/Los Angeles Harbor, on the western edge of San Pedro Bay. This area has been an active port for approximately 100 years and has undergone significant physical changes in the course of being converted to port use, including the construction of the San Pedro and

1 Middle Breakwaters, deepening navigational channels and basins, and constructing
2 new land to support cargo terminals and other port uses. These changes have resulted
3 in new, mostly deeper-water habitats and modified circulation patterns. In addition,
4 Los Angeles Harbor is surrounded by industrial, commercial, and residential areas,
5 which greatly influence the marine and terrestrial habitats of the harbor.

6 Los Angeles Harbor is part of the Dominguez Channel watershed, which receives
7 stormwater input from approximately 80 square miles in, around, and north of the
8 Port. Discharges from the watershed, including the industrial, commercial, and
9 recreational uses within the Port, have influenced water quality and sediment quality
10 conditions of the harbor. Despite this input of fresh water, Los Angeles Harbor is
11 primarily marine, with salinities rarely varying more than 1 part per thousand (ppt)
12 from an average of approximately 34 ppt, although somewhat lower salinities can be
13 found immediately adjacent to storm drains and at the mouth of the Dominguez
14 Channel. Prior to the 1980s, harbor waters and sediments were significantly
15 impaired by lack of circulation and unregulated discharges of runoff and process
16 waters. A series of environmental studies has shown that water and sediment quality
17 have improved dramatically since the 1960s, largely because of federal and state
18 water quality regulations governing wastewater and stormwater management (i.e., the
19 Clean Water Act and Porter-Cologne Water Quality Control Act, respectively) and
20 industrial uses of the harbor (HEP 1980; MEC Analytical Systems 2002). Dredging
21 that removed contaminated sediments from the harbor as part of channel deepening
22 and land construction projects has also contributed to improved sediment conditions.

23 In response to the improved physical conditions in the harbor, the marine
24 environment has also improved (MEC et al. 2002; SAIC 2010), and provides habitat
25 to a variety of aquatic species. The protected environment and concentration of food
26 resources give the harbor considerable value as a nursery area for juvenile fish, and
27 the harbor provides a greater diversity of habitats than the open coast. The harbor is
28 primarily tidal open-water marine habitat with value to biological resources such as
29 marine fish, birds, and the marine food chains that support these consumers, but there
30 is also extensive hard-bottom habitat, in the form of rock dikes and pilings, and
31 limited shallow-water and beach habitat.

32 The marine environment consists in general terms of the benthos (bottom) and the
33 water column. The benthos comprises the sea floor, the sediment-water interface,
34 hard surfaces such as rocks and pilings, and the associated organisms, which include
35 the benthic infauna (in the sediment), the benthic epifauna (living on but not in the
36 bottom sediments), and the animals and plants attached to hard surfaces. The benthic
37 habitat includes intertidal beaches and mudflats, as well as eelgrass beds, but because
38 no such habitats occur in the proposed project study area they will not be considered
39 further.

40 The water column includes the open water overlying the benthos, up to the water's
41 surface, including beds of giant kelp, and the organisms that live predominantly up in
42 the water as opposed to being associated primarily with the sediments or attached to
43 hard surfaces. These open water organisms include zooplankton, phytoplankton, fish,
44 and marine mammals. The marine environment also includes the birds that rely on
45 benthic and open-water habitats, known as marine birds. This description of marine

1 habitats is based upon the information contained in the San Pedro Waterfront Project
2 EIS/EIR (LAHD 2009) and SAIC (2010).

3 3.3.2.2 Study Area

4 The proposed project study area for biological resources is illustrated in Figure 3.3-1
5 and includes two sites: the existing SCMI site and the proposed City Dock No. 1 site,
6 both of which are located within Los Angeles Harbor. The first area includes the 1.3-
7 acre SCMI upland site at Berth 260 on Terminal Island, including adjacent waters in
8 Fish Harbor. The second area encompasses the waters and sediments of the East
9 Channel, the upland areas of Berths 56 through 71 (except the area occupied by
10 Warehouse No. 1), the parking lot at 22nd Street west of Sampson Way, and the
11 waters and sediments of the Main Channel adjacent to Berths 68 to 71. In the case of
12 marine mammals, the proposed project study area includes all of Los Angeles Harbor
13 south of the Vincent Thomas Bridge.

14 The proposed project study area limits for upland (terrestrial) biological resources
15 includes a 100-foot buffer around the proposed project site limits to determine
16 adjacent biological resources that may be indirectly affected by development of the
17 proposed Project. However, biological resources are addressed in the context of the
18 surrounding area and environmental setting, which may extend beyond the proposed
19 project study area, as applicable.

20 3.3.2.3 Terrestrial Habitats

21 *Terrestrial* in this document is defined as land that lies outside of tidal influence but
22 that may have freshwater influences. The terrestrial environment in the harbor area
23 can in general be classified as either developed land (i.e., covered with pavement or
24 structures) or vacant land, but within the proposed project study area all of the land is
25 developed and was built up from fill placed during the early development of the
26 harbor to create backlands for maritime-related uses such as commercial fishing and
27 international commerce. Accordingly, there are no natural terrestrial habitats,
28 including wetlands, or sensitive plant communities in the proposed project study area.
29 This description of terrestrial habitats is based upon reconnaissance-level site visits in
30 2011 and the information contained in the San Pedro Waterfront Project EIS/EIR
31 (LAHD 2009).

32 The most common plant species within the proposed project study area are nonnative
33 weeds, such as sea rocket (*Cakile maritima*), tree tobacco, (*Nicotiana glauca*),
34 Bermuda grass (*Cynodon dactylon*), puncture vine (*Tribulus terrestris*), western
35 ragweed (*Ambrosia psilostachya*), and sow thistle (*Sonchus oleraceus*), that have
36 escaped cultivation or been introduced accidentally (SAIC 2004, 2007). These plants
37 occur as isolated individuals or in small clusters along the edges of paved areas. A
38 few small, confined landscaped areas, especially along the west wall of the Westway
39 tank farm at Berths 70–72, support nonnative ornamental plants (palm and eucalyptus
40 trees, grasses, ice plant, and shrubs). Native terrestrial plants were not observed in
41 the proposed project study area during site visits in 2011, but their presence on vacant
42 sites in the general area has been documented. Such plants species are adapted to

1 coastal environments, such as coyote bush (*Baccharis pilularis*), four-winged
2 saltbush (*Atriplex canescens*), and mule fat (*Baccharis salicifolia*).

3 All wildlife species having the potential or known to occur within the proposed
4 project study area are adapted to human-disturbed landscapes. These include various
5 common insects; native lizards; a variety of native and nonnative small mammal
6 species including Botta's pocket gopher (*Thomomys bottae*), Norway rat (*Rattus*
7 *norvegicus*), black rat (*R. rattus*), and house mouse (*Mus musculus*); Virginia
8 opossum (*Didelphis virginiana*); common raccoon (*Procyon lotor*); feral cats (*Felis*
9 *catus*); and possibly coyotes and red foxes.

10 A number of common terrestrial bird species may be found in the proposed project
11 study area and adjacent buffer areas. Dominant species observed in these areas
12 during surveys for the San Pedro Waterfront Project EIS/EIR (LAHD 2009) included
13 rock pigeon (*Columba livia*), mourning dove (*Zenaida macroura*), American crow
14 (*Corvus brachyrhynchos*), common raven (*C. corax*), European starling (*Sturnus*
15 *vulgaris*), yellow-rumped warbler (*Dendroica coronata*), Anna's hummingbird
16 (*Calypte anna*), Brewer's blackbird (*Euphagus cyanocephalus*), cliff swallow
17 (*Petrochelidon pyrrhonota*), barn swallow (*Hirundo rustica*), house finch
18 (*Carpodacus mexicanus*), and house sparrow (*Passer domesticus*). Of these, rock
19 pigeon, European starling, and house sparrow are nonnative species. These common
20 species are adapted to urban and disturbed habitats. Many are migratory and would
21 be present during fall, winter, and/or spring but are not expected to breed within the
22 proposed project study area. A few of the species present year-round can be expected
23 to nest in shrubs and structures in the proposed project study area; for example,
24 swallows, sparrows, and rock pigeons often nest under eaves; and hummingbirds,
25 starlings, warblers, and finches commonly nest in shrubs and palm trees.

26 **3.3.2.4 Benthic Marine Habitats**

27 Benthic habitats throughout the Los Angeles/Long Beach Harbors (LA/LB Harbors)
28 were surveyed during 1986–1987 (MEC 1988), 2000 (MEC et al. 2002), and 2008
29 (SAIC 2010). Biological sampling during the 2008 baseline survey (Figure 3.3-1)
30 included benthic infauna and hard-substrate sampling at Station LA-11, in the Main
31 Channel just southeast of the proposed project study area, benthic infauna sampling
32 at Station LA-12, in the Cabrillo Marina, and benthic infauna and epifauna sampling
33 at Station LA-10, in the channel just south of the entrance to Fish Harbor. These
34 stations are very similar in location to stations used during the previous harbor-wide
35 baseline surveys.

36 **3.3.2.4.1 Soft-Bottom Benthos**

37 The soft sediments of the harbor bottom are predominantly sandy silt, although the
38 proportions and distributions of the various grain sizes vary according to area. Areas
39 with the greatest proportion of sand are located in the Main Channel where currents
40 are stronger. Weaker current velocities within Fish Harbor and the slips of the Inner
41 Harbor tend to allow fine particles to settle, resulting in deposition of finer substrates.
42 Clay makes up less than 25% of the sediment composition throughout the harbor.



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Figure 3.3-1
Biological Resources
City Dock No. 1 Marine Research Center Project

1 Clay and silt substrates accumulate primarily in areas of reduced current velocity and
2 deeper basins that are protected from wave action.

3 Organisms that live in (benthic infauna) and on (benthic epifauna) the soft-bottom
4 habitats can be referred to as the soft-bottom benthic invertebrate community. As
5 described in the San Pedro Waterfront Project EIS/EIR (LAHD 2009) these
6 organisms not only live in and on the sediment but also modify the character of the
7 sediments through their normal activities of feeding, growth, and reproduction. Soft-
8 bottom benthic marine organisms are also an important component of harbor food
9 webs because they consume plankton, bacteria, and detritus and are in turn consumed
10 by fish, birds, mammals, and other benthic organisms.

11 Harbor-wide surveys (MEC 1988; MEC et al. 2002; SAIC 2010) have consistently
12 shown that there is a distinction in the LA/LB Harbors between habitats in the inner
13 harbor (dead-end slips and channels in the northern part of the harbor complex,
14 including the East Channel and Fish Harbor) and outer harbor (the main channels and
15 the open waters south of Terminal Island). The distinction is based on the
16 proportions of pollution-tolerant species and species characteristic of bays as opposed
17 to open coast areas in the soft-bottom infauna. In general, inner harbor areas are
18 characterized by fewer species, a higher proportion of pollution-tolerant species, and
19 a higher proportion of bay species than outer harbor areas. In both areas the infauna
20 is dominated by polychaete worms (nearly half of all animals), with crustaceans,
21 mollusks, echinoderms, and minor phyla present in decreasing order of abundance.
22 The 2008 survey (SAIC 2010) identified some 400 species of infauna; the ten most
23 abundant species included a nonnative clam (*Theora lubrica*), a small crab
24 (*Scleroplax granulata*), two species of small shrimp-like crustacean animals known
25 as leptostracans and amphipods, and six species of polychaetes.

26 The most abundant epifauna in the harbor as a whole are shrimp (*Crangon* species),
27 ridgeback prawns (*Sicyonia* species), a spider crab (*Pyromaia tuberculata*), and a
28 swimming crab (*Portunus xanthusii*). Other shrimp and crab species, as well as spiny
29 lobsters, sea cucumbers, predatory cone snails, and brittle stars, are also common on
30 harbor sediments. The shrimp are particularly important as food for bottom-
31 dwelling, benthic fish such as young halibut and other flatfish (sanddabs, soles, and
32 turbot), lizardfish, surfperches, and gobies.

33 This diversity is an indication of the improvement in habitat quality that has occurred
34 in the past 30 years: the earliest comprehensive surveys, Reish's sampling in the
35 1950s and the University of Southern California's sampling in the 1970s, showed
36 poor habitat quality in the inner harbor, as indicated by large numbers of a few
37 species of pollution-tolerant organisms and even areas totally devoid of life. Even in
38 the outer harbor, *Capitella capitata* and other species known to be associated with
39 polluted environments were common. In the 1986–1987 survey (MEC 1988) no areas
40 were actually devoid of life, although areas such as Fish Harbor and dead-end slips
41 still had very few species. Everywhere else the surveys found more diversity and
42 more sensitive species, and the survey authors concluded that habitat quality had
43 improved dramatically in just 10 or 15 years. The 2000 and 2008 surveys found
44 increased species diversity and less dominance by pollution-tolerant benthic infauna
45 species (MEC et al. 2002; SAIC 2010).

1 Near the proposed project study area itself, the average number of infaunal species
2 collected during the 2008 survey (SAIC 2010) ranged from 20 at LA-12 to 34 at LA-
3 11, and the number of individual animals from 143 at LA-12 to 108 at LA-11. These
4 patterns may reflect the trend mentioned above of fewer species but more individuals
5 in inner harbor dead-end slips and basins than in open-water outer harbor areas.
6 Epifauna sampling at station LA-10 collected 9 species of animals, by far the most
7 abundant being three shrimp species (*Crangon nigromaculata*, *Sicyonia ingentis*, and
8 a species of the genus *Heptacarpus*).

9 **3.3.2.4.2 Hard-Substrate Habitats**

10 Hard-substrate habitats in the LA/LB Harbors include pilings and the rock shoreline
11 protection known as riprap, and occupy both the intertidal—the portion of the
12 shoreline periodically exposed to air by the tide—and the subtidal zone, which is
13 never exposed to the air. These habitats provide substantial surface area for the
14 attachment of algae and epifaunal invertebrates, which form a diverse and productive
15 community of organisms.

16 The 2008 biological survey (SAIC 2010) identified 334 species of animals on the
17 riprap, including representatives from every major invertebrate group. Barnacles and
18 limpets dominated the upper intertidal; the nonnative Mediterranean mussel (*Mytilus*
19 *galloprovincialis*) was a dominant species in the lower intertidal and shallow
20 subtidal. Tanaid and amphipod crustaceans also were dominant species in the
21 shallow subtidal. Other commonly observed fauna in the lower intertidal and shallow
22 subtidal zones included bryozoans, sponges, tunicates, crabs, tube-dwelling
23 polychaetes, sea anemones, sea urchins, and starfish. As in the case of the soft-
24 bottom benthos, hard surfaces in the inner-harbor areas supported lower species
25 diversity, fewer organisms, and a somewhat different suite of species than outer-
26 harbor areas.

27 The hard-bottom habitat is also characterized by abundant plants, in the form of
28 marine algae. These range from microscopic forms coating the rocks and pilings to
29 the macroalgae commonly called seaweeds. The 2008 survey identified 21 species of
30 seaweeds on the riprap. The lower intertidal and subtidal zones of inner-harbor sites
31 supported species such as *Sargassum*, *Ulva*, and *Colpomenia* that require less water
32 circulation; but the more exposed outer-harbor areas supported the kelp species
33 *Egregia* and *Macrocystis* (giant kelp) in addition to understory species such as
34 *Sargassum*, the coralline red alga *Corallina* spp., the red alga *Rhodomenia*, and the
35 brown algae *Dictyota*.

36 The 2008 survey (SAIC 2010) characterized the hard-substrate community on the
37 riprap of the City Dock No. 1 portion of the proposed project study area by sampling
38 at station LARR-4, located at the end of the East Channel, at Berth 48. No riprap
39 sampling was conducted in Fish Harbor; but the sampling at LARR-3, a piling in the
40 West Basin of the Inner Harbor, likely approximates conditions in Fish Harbor.
41 Macroalgae on hard substrates were sampled at station T20 (coinciding with LARR-
42 4) and T19 (in Slip 1 of the Inner Harbor, also likely representing conditions in Fish
43 Harbor).

1 At LARR-4, the highest number of species and of individual animals occurred in the
2 subtidal, and the lowest number in the upper intertidal, which is typical of rocky
3 coastline habitats (e.g., Ricketts et al. 1985). Crustaceans (barnacles, crabs, and
4 amphipods) were the most abundant organisms at every level, followed, in the
5 subtidal, by polychaetes and echinoderms (sea stars and urchins). The most abundant
6 species were the barnacles *Chthamalus fissus* and *Tetraclita rubescens* and the limpet
7 *Colisella scabra* in the upper intertidal; three species of the amphipod *Caprella* in the
8 lower intertidal; and caprellid amphipods, the cumacean *Cumella californica* (a small
9 crustacean), and several polychaete species in the subtidal. Ten species of
10 macroalgae were observed, including the kelp species *Macrocystis* (giant kelp) and
11 *Egrelgia*) and encrusting corraline algae such as *Corallina*.

12 At LARR-3, the highest number of species and individuals occurred in the lower
13 intertidal, and the upper intertidal and subtidal had roughly similar numbers of
14 species and individuals. Crustaceans were the most abundant group in the upper and
15 lower intertidal, but the dominance was much less pronounced than at LARR-4;
16 polychaetes and mollusks were also abundant in the upper intertidal, and were joined
17 by echinoderms in the lower intertidal. In the subtidal, echinoderms were the most
18 abundant animal group. The most abundant animal in the upper intertidal on pilings
19 was the barnacle *Balanus glandulus*. In the lower intertidal the amphipods *Caprella*
20 *simia* and *Zeuxo nomani*, the brittle star *Amphipholis squamata*, and the tunicate (sea
21 squirt) *Ascidea* were the most abundant animals (although visually the zone is
22 dominated by the mussel *Mytilus galloprovincialis*, the smaller animals are actually
23 more numerous). The subtidal piling community was dominated by brittle stars,
24 mussels, amphipods, and polychaete worms. The six species of macroalgae observed
25 at the inner-harbor algal transect included a green alga known as “ectocarpoid fuzz”
26 and the green alga *Ulva*, both common in the intertidal of quiet basins. A visit to the
27 SCMI site in April 2011 noted the same species on riprap and pilings.

28 3.3.2.5 Water Column Habitats

29 Water column habitats in the proposed project study area include open-water areas
30 throughout the harbor, nearshore areas adjacent to the hard-substrate and beach
31 habitats, and kelp forests. Beach habitat is not considered in this EIR because the
32 proposed project study area does not include any beaches. Kelp is considered in
33 section 3.3.2.10, “Special Aquatic Habitats.” Open-water habitat includes deepwater
34 areas of the Inner and Outer Harbor without adjacent physical structures, and
35 typically overlies the soft bottom. In the proposed project study area, this habitat
36 type includes portions of the Main Channel, East Channel, and Fish Harbor. The
37 open-water habitat is somewhat protected from wave action by the outer breakwaters
38 but is subject to frequent boat and shipping traffic. Riprap and pilings are prevalent
39 all along the edges of the channels and slips, and their presence influences the
40 composition of the fish community in the adjacent water column. The water-column
41 habitat is populated largely by plankton and fish, although a number of invertebrates
42 live on the fronds of giant kelp.

3.3.2.5.1 Plankton

Plankton is comprised of non-motile or weak-swimming organisms that drift with the currents, and includes a separate component, the *ichthyoplankton*, that is composed entirely of the eggs and larvae of fish. Photosynthetic plankton species (primarily single-celled algae) are termed *phytoplankton*, while planktonic animals are termed *zooplankton*. Plankton is important to many marine ecosystems as the base of the food webs.

Phytoplankton and zooplankton in the LA/LB Harbors have been described in a number of studies (e.g., Environmental Quality Analysts–MBC 1978; HEP 1976, 1979; Barnett and Jahn 1987). In the Outer Harbor, seasonal phytoplankton patterns have been marked by diatom-dominated spring blooms and more intense dinoflagellate-dominated fall blooms, which can be toxic to many marine animals. The phytoplankton are consumed by zooplankton, as well as by many of the benthic animals described above, as currents carry the organisms within reach of bottom-dwelling filter feeders such as barnacles, clams, mussels, tunicates, sponges, and many worm species. The zooplankton is composed largely of tiny crustaceans known as copepods, as well as by planktonic species of mollusks, coelenterates (jellyfish), and several minor phyla or animals. A major seasonal component of the zooplankton, however, is the eggs and larvae of benthic organisms, including worms, starfish, bivalve mollusks (clams and mussels), crabs, lobsters, and fish.

3.3.2.5.2 Fishes

The fish community in Los Angeles Harbor has been studied for nearly 40 years. It includes two major components: the ichthyoplankton, which are the eggs and larvae, and the adult and juvenile fish themselves.

Ichthyoplankton

Fish eggs and larvae have been extensively studied both in the harbor (e.g., MEC et al. 2002) and along the California coast. Studies of fish larvae and fish spawning have identified trends in abundance, density, and occurrence that help to characterize the harbor in terms of spawning and nursery grounds (MBC 1984; MEC 1988; MEC et al. 2002). The large number and variety of fish eggs and larvae found in the harbor reflects the variety of nursery and adult habitats present.

These studies found that peaks in the abundance of larval fishes occur in spring and summer, with a secondary peak in the fall. In 2008 (SAIC 2010), ichthyoplankton sampling identified a total of 71 species or taxa of larval fish. Harbor-wide, the most abundant larvae were gobies, blennies, sculpins, croakers, and anchovies. Sampling at LA-2 in the Outer Harbor near the proposed project study area found the most abundant fish larvae to be blennies, gobies, and sculpins, which made up nearly 90% of the total of more than 400 larvae per 100 cubic meters of water. These are abundant bottom-dwelling fish, although they do not show up in fish sampling in proportion to their abundance because of their ability to hide in the sediments and in rocky crevices. Other common larvae included grunion (*Leuresthes tenuis*) and croakers (queenfish and white croaker). An Inner Harbor site that is considered

1 representative of conditions in Fish Harbor is LA-14, at the mouth of the
2 Consolidated Slip. Sampling at that station collected an average of over 2,000 larvae
3 per cubic meter of water, substantially more than at LA-2, but the species
4 composition was very similar to LA-2, with gobies accounting for over 90% of the
5 larvae.

6 **Adult and Juvenile Fish**

7 Surveys of adult and juvenile fish species within Los Angeles Harbor conducted in
8 2008 identified a total of 59 individual species from the open-water areas of the
9 LA/LB Harbors (SAIC 2010), and the 2000 survey identified 71 species (MEC et al.
10 2002), the difference being attributable largely to the more intensive sampling in the
11 2000 survey. The 2008 sampling collected over 100,000 fish, most of them water-
12 column fish captured in the lampara net. Although the fish population of the harbor
13 is diverse and abundant, a large proportion of the open-water fish community is
14 dominated by three species: white croaker (*Genyonemus lineatus*), northern anchovy
15 (*Engraulis mordax*), and queenfish (*Seriphus politus*); these species have also
16 dominated the catch in previous recent surveys (e.g., MEC et al. 2002; SAIC 1996;
17 MEC 1988). Seven other species have consistently ranked high in abundance in
18 previous studies and are considered important residents of the harbor: California
19 grunion (*Leuresthes tenuis*), topsmelt (*Atherinops affinis*), Pacific sardine (*Sardinops*
20 *sagax*), white seaperch (*Phanerodon furcatus*), California tonguefish (*Symphurus*
21 *atricaudus*), speckled sanddab (*Citharichthys stigmaeus*), and shiner perch
22 (*Cymatogaster aggregata*).

23 In the water column itself, northern anchovy was the most abundant species
24 collected, comprising 87% of the catch; topsmelt, grunion, queenfish, Pacific sardine,
25 and shiner surfperch also had high abundances. Bat rays (*Myliobatis californica*) and
26 California barracuda (*Sphyraena argentea*), although not abundant, together
27 accounted for 23% of the total biomass in water column samples owing to the large
28 size of the individual fish (SAIC 2010).

29 Bottom-associated (demersal) fish were dominated by three species, northern
30 anchovy, white croaker, and queenfish, which together constituted 76% of the total
31 catch. These three schooling species, along with the California halibut (*Paralichthys*
32 *californicus*) and bat ray, accounted for 80% of the total biomass (SAIC 2010). The
33 commercially and recreationally important species barred sand bass (*Paralabrax*
34 *nebulifer*) was present in moderate abundance (SAIC 2010).

35 The fish community in open-water portions of the proposed project study area is
36 likely to be very similar to the composition of the harbor-wide fish community
37 described above, given the mobility of open-water fish. Areas near pilings and riprap
38 and in the kelp forests were not specifically sampled for fish during the 2008 survey,
39 but fish that would be more abundant in those areas than in the open-water areas can
40 be deduced from the sampling conducted along the San Pedro Breakwater in 1986–
41 1987 (MEC 1988). That study was focused on the kelp forest that grows on the
42 breakwater, but the fish associated with that forest would be very similar to the fish
43 that associate with riprap and pilings. The most abundant fish were, in order,
44 blacksmith (*Chromis punctipinnis*), pile surfperch (*Rhacochilus vacca*), and black

1 surfperch (*Embiotoca jacksoni*). Other commonly observed fish included kelp
 2 surfperch (*Brachyistius frenatus*), seniorita (*Oxyjulis californica*), kelp bass
 3 (*Paralabrax clathratus*), white seaperch (*Phanerodon furcatus*), and olive rockfish
 4 (*Sebastes serranoides*).

5 **3.3.2.6 Birds**

6 **3.3.2.6.1 Marine Birds**

7 Los Angeles Harbor provides valuable foraging, nesting, and roosting habitats for a
 8 diverse group of birds. Water birds in this report are defined as species that rely on
 9 marine aquatic environs for their lifecycle requirements. These species can range
 10 from those that occur in both freshwater and marine water (e.g., herons) to those that
 11 are restricted to estuarine/marine waters (e.g., surf scoter). The most recent
 12 comprehensive study of the water birds inhabiting the harbor (SAIC 2010)
 13 documented 68 species of birds considered dependent on aquatic habitats (another 28
 14 terrestrial, or non-water-dependent, species such as crows, sparrows, and hawks were
 15 also observed). On average, each of the 20 surveys undertaken counted over 6,000
 16 birds present in marine areas of the harbors at any one time. Federally and state
 17 special-status species (see Section 3.3.2.8 for more detail on special-status species)
 18 that are seasonally common in the harbor include: California brown pelican
 19 (*Pelecanus occidentalis californicus*), California least tern (*Sternula antillarum*
 20 *brownii*), American peregrine falcon (*Falco peregrinus*), and Western snowy plover
 21 (*Charadrius alexandrinus nivosus*).

22 The most well-represented bird groups found within the harbors, and in the proposed
 23 project study area, were:

- 24 ■ Waterfowl—e.g., western grebe (*Aechmophorus occidentalis*), Brandt's
 25 (*Phalacrocorax penicillatus*), double-crested cormorant (*P. auritus*), surf scoter
 26 (*Melanitta perspicillata*);
- 27 ■ Gulls—e.g., Heermann's gull (*Larus heermanni*), ring-billed gull, (*L.*
 28 *delawarensis*), California gull (*L. californicus*), western gull (*L. occidentalis*);
 29 and
- 30 ■ Aerial Fish Foragers—e.g., California least tern, Forster's tern (*Sterna forsteri*),
 31 elegant tern (*S. elegans*), royal tern (*S. maximus*), Caspian tern (*S. caspia*), black
 32 skimmer (*Rynchops niger*), California brown pelican.

33 While the other water-associated bird groups (Large Shorebirds, Small Shorebirds,
 34 and Wading/Marsh Birds) occur in low abundances, those species regularly occurring
 35 include black-bellied plover (*Pluvialis squatarola*), black oystercatcher (*Haematopus*
 36 *bachmani*), great blue heron (*Ardea herodias*), and black-crowned night heron
 37 (*Nycticorax nycticorax*). Wading/Marsh Birds feed along the riprap for fish and
 38 invertebrates (as well as in uplands for insects, rodents, and reptiles). Shorebirds that
 39 occur in the Los Angeles Harbor occur almost exclusively on riprap, the beach
 40 habitats at Cabrillo Beach and the Seaplane Anchorage, and the mudflats at Berth
 41 78—Ports O'Call and Salinas de San Pedro Salt Marsh. An exception is killdeer

1 (*Charadrius vociferous*), an upland-adapted shorebird that can be regularly found on
2 vacant lands in the harbors (such as the lot at 22nd Street and Sampson Way).

3 During the 2008 baseline study, the majority of bird use within the harbors was in the
4 form of resting (66%), followed by foraging (19%), flying (12%), nesting (3%), and
5 courting (0.1%).

6 **3.3.2.6.2 Terrestrial Birds**

7 The 2008 survey (SAIC 2010) assigned terrestrial bird species found in and near the
8 proposed project study area to two guilds: Raptors (e.g., osprey [*Pandion haliaetus*],
9 peregrine falcon, red-tailed hawk [*Buteo jamaicensis*]) and Upland Birds (e.g., rock
10 dove [*Columba livia*], American crow [*Corvus brachyrhynchos*], house finch
11 [*Carpodacus mexicanus*]). The peregrine falcon is on the state endangered species
12 list but has been delisted by the federal government. It nests in small numbers on
13 bridges and other structures in the LA-LB Harbors. Red-tailed hawks and ospreys
14 are present in small numbers, the former foraging in upland areas on mammals and
15 birds, the latter in water areas on fish.

16 Rock dove (the so-called “city pigeon”) is very common, being one of the ten most
17 abundant species in the harbor. Rock doves frequently nest under wharves and on
18 upland structures throughout the LA-LB Harbors. Upland Birds that would be
19 expected to occur in the proposed project study area include rock dove, American
20 crow, house finch, mourning dove (*Zenaida macroura*), Anna’s hummingbird
21 (*Calypte anna*), several species of swallows (nesting under building eaves and
22 wharves), European starling (*Sturnus vulgaris*), and several species of sparrows.
23 These common species are adapted to urban and disturbed habitats.

24 **3.3.2.7 Marine Mammals**

25 Marine mammals have not been well-studied within Los Angeles Harbor, however,
26 both pinnipeds and cetaceans have been recorded including California sea lion
27 (*Zalophus californianus*), harbor seal (*Phoca vitulina*), Pacific bottle-nose dolphin
28 (*Tursiops truncatus*), common dolphin (*Delphinus delphis*), Pacific white-sided
29 dolphin (*Lagenorhynchus obliquidens*), Risso’s dolphin (*Grampus griseus*), Pacific
30 pilot whale (*Globicephala macrorhynchus*), and gray whale (*Eschrichtius robustus*)
31 (LAHD and Jones & Stokes 2003; SAIC 2010). The most common marine mammal
32 to the harbor is California sea lion, which can be seen throughout the year foraging or
33 resting on buoys, docks, and the breakwaters of the Outer Harbor. Sea lions are
34 commonly found on the Main Channel adjacent to the commercial fish markets and
35 around sport fishing boats at Berth 78—Ports O’Call. Harbor seals are less common
36 than sea lions but individuals can be found sporadically throughout the year either
37 foraging within the harbor or resting on riprap and buoys. Occasional observations
38 of both common and bottle-nosed dolphins occur within the harbor (SAIC 2010), but
39 sightings of whales are rare, since whales typically traverse coastal waters outside the
40 harbors.

3.3.2.8 Special-Status Species

All plant and wildlife species and natural communities in California that have special regulatory or management status were evaluated for potential to occur within the proposed project study area. Those that include the proposed project study area within their currently known general range and for which suitable conditions exist or may exist, or that otherwise may be affected by the proposed Project, are listed in a Special-Status Species Information Table in Appendix D. That table includes both plant and wildlife species and was developed from a database and literature review using the following steps.

1. The California Natural Diversity Database (CNDDDB) (CDFG 2008) and the California Native Plant Society's (CNPS) Electronic Inventory (CNPS 2008) were checked to determine if the known range of special-status species occurred within the USGS 7.5-minute San Pedro, California quadrangle (which includes the proposed project study area) and surrounding eight quadrangles.
2. Species were added to these inventories, as appropriate, based on personal knowledge, experience with prior projects in the area, ICF internal databases, and published and unpublished references.
3. A review was performed of key publications on regulatory status and/or distribution for species relevant to the region, along with miscellaneous recent publications (e.g., Federal Register), agency announcements, popular and technical news sources (e.g., Endangered Species and Draft Jurisdictional Delineation Report), and frequent communications with other professionals.

3.3.2.8.1 Plants

A total of 18 special-status plants were identified in the literature review as having potential to occur within the general vicinity of the proposed project study area (Appendix D). The species are: aphanisma (*Aphanisma blitoides*), south coast saltscale (*Atriplex pacifica*), Parish's brittle scale (*Atriplex parishii*), Davidson's saltscale (*Atriplex serenana* var. *davidsonii*), Lewis's evening primrose (*Camissonia lewisii*), southern tarplant (*Centromadia parryi* ssp. *australis*), Orcutt's pincushion (*Chaenactis glabriuscula* var. *orcuttiana*), salt marsh bird's-beak (*Cordylanthus maritimus* ssp. *maritimus*), Catalina crossosoma (*Crossosoma californicum*), beach spectaclepod (*Dithyrea maritima*), island green dudleya (*Dudleya virens* ssp. *insularis*), Coulter's goldfields (*Lasthenia glabrata* ssp. *coulteri*), Santa Catalina Island desert thorn (*Lycium brevipes* var. *hassei*), prostrate navarretia (*Navarretia prostrata*), coast woolly-heads (*Nemacaulis denudata* var. *denudata*), Lyon's pentachaeta (*Pentachaeta lyonii*), Brand's phacelia (*Phacelia stellaris*), and estuary seablite (*Suaeda esteroa*).

None of these 18 species has the potential to occur within the proposed project study area. This determination is based on a combination of factors, including the species' requirements for some combination of soils, hydrology, habitats, elevation range, and/or disturbance tolerance, along with consideration of the proposed project study area condition and observed resources.

3.3.2.8.2 Wildlife

A total of 39 special-status, state, and federally listed threatened or endangered wildlife species were identified in the literature review as having potential to occur within the general vicinity of the proposed project study area (Appendix D). Factors considered in determining a species' potential for occurrence included presence of potentially suitable habitat; geographic location of the proposed project study area relative to a species' range; direct observation of the species within the proposed project study area; combination of soils, hydrology, habitats, elevation range, and/or disturbance tolerance; consideration of the proposed project study area condition and observed resources; and existing site disturbances.

Based on these above considerations the following species were determined to have no potential to occur within the proposed project study area: Palos Verdes blue butterfly (*Glaucopsyche lygdamus palosverdesensis*), monarch butterfly (*Danaus plexippus*), tidewater goby (*Eucuclogobius newberryi*), leatherback sea turtle (*Dermochelys coriacea*), loggerhead sea turtle (*Caretta caretta*), Olive Ridley sea turtle (*Lepidochelys olivacea*), San Diego coast horned lizard (*Phrynosoma coronatum blainvillei*), bald eagle (*Haliaeetus leucocephalus*), light-footed clapper rail (*Rallus longirostris levipes*), tufted puffin (*Fratercula cirrhata*), coastal California gnatcatcher (*Polioptila californica californica*), tricolored blackbird (*Agelaius tricolor*), big free-tailed bat (*Nyctinomops macrotis*), Pacific pocket mouse (*Perognathus longimembris pacificus*), and San Diego desert woodrat (*Neotoma lepida intermedia*).

Of the 39 potential special-status species, 23 (Table 3.3-1) are known to be present, at least seasonally, within the harbor area. The 2008 survey observed all of the bird species in Table 3.3-1 except a number of the raptors and upland birds (the surveys were conducted from the water) Cooper's hawk, sharp-shinned hawk, white-tailed kite, northern harrier, Western snowy plover, long-billed curlew, Vaux's swift, burrowing owl, loggerhead shrike, and western yellow warbler (SAIC 2010). Within the proposed project study area the potential for many of these species to occur is much lower than for the harbor as a whole, given the lack of natural habitat and limited extent of the proposed project study area. For example, no suitable nesting habitat exists for burrowing owl, Belding's savannah sparrow, or Western snowy plover. Nevertheless, it is possible that any of those species could briefly visit either site within the proposed project study area. Accordingly, this EIR considers all of the 23 special-status species that could potentially visit or inhabit the harbor.

Table 3.3-1. Special-Status Wildlife Species with Potential to Occur within the Proposed Project Study Area

| Common Name | Scientific Name | Status | | Habitat Use |
|------------------|-----------------------|---------|-------|---|
| | | Federal | State | |
| Green sea turtle | <i>Chelonia mydas</i> | FT | -- | Infrequent visitor; has been observed in Alamitos Bay and in the San Gabriel River. |
| Common loon | <i>Gavia immer</i> | -- | SSC | Uncommon winter and migrant visitor to harbor waters; no breeding potential in |

| Common Name | Scientific Name | Status | | Habitat Use |
|---------------------------|--|---------|---------|---|
| | | Federal | State | |
| | | | | study area. |
| California brown pelican | <i>Pelecanus occidentalis californicus</i> | -- | SSC | Common all year; roosts on the breakwaters and forages over harbor waters; nests on the Channel Islands and in Baja California, Mexico. Occasionally observed within the harbor. |
| Double-crested cormorant | <i>Phalacrocorax auritus</i> | -- | SSC | Common all year; rests on open waters and breakwaters. ¹ |
| Cooper's hawk | <i>Accipiter cooperii</i> | -- | SSC | Fairly common-to-infrequent in uplands, primarily wooded and brushy areas; unlikely to nest at harbor. Is likely to occur sporadically as a migrant within the proposed project study area. |
| Sharp-shinned hawk | <i>Accipiter striatus</i> | -- | SSC | Infrequent winter and migrant visitor in wooded and brushy uplands. |
| White-tailed kite | <i>Elanus leucurus</i> | -- | CFP | Rare visitor in open uplands; no breeding potential in study area. |
| American peregrine falcon | <i>Falco peregrinus anatum</i> | -- | SE, CFP | Rare; nests on Vincent Thomas Bridge within 1 mile of the harbor and forages in the harbor area. |
| Merlin | <i>Falco columbarius</i> | -- | SSC | Rare winter and migrant visitor, all habitats; prefers wetlands and extensive grasslands next to trees. |
| Northern harrier | <i>Circus cyaneus</i> | -- | SSC | Infrequent winter and migrant visitor to upland and nearshore waters. Foraging habitat present; no breeding potential in the proposed project study area. |
| Osprey | <i>Pandion haliaetus</i> | -- | SSC | Infrequent winter and migrant visitor to all waters and high overhead. Confirmed as migrant and wintering resident nonbreeder. ¹ |
| Western snowy plover | <i>Charadrius alexandrinus nivosus</i> | FT | SSC | Infrequent visitor to harbor; confirmed as nonbreeder; observed on Pier 400. ¹ |
| Long-billed curlew | <i>Numenius americanaus</i> | -- | SSC | Infrequent visitor to harbor; confirmed as nonbreeder; migrant/winter visitor. ¹ |
| California gull | <i>Larus californicus</i> | -- | SSC | Common winter/migrant visitor in harbor area; confirmed as nonbreeder. |
| Elegant tern | <i>Thalasseus elegans</i> | -- | SSC | Common; nested on Pier 400 in 1998–2005; present all year; confirmed as breeder in some years; forages over water near nests. ¹ |
| Black skimmer | <i>Rynchops niger</i> | -- | SSC | Common; nested unsuccessfully on Pier 400 in 1998–2000 and 2004; forages over water near nests; confirmed as breeder. Fledgling census suggested reproductive success was |

| Common Name | Scientific Name | Status | | Habitat Use |
|---|---|---------|---------|--|
| | | Federal | State | |
| | | | | low during these years due to chick mortality. ² Present all year. ¹ |
| California least tern | <i>Sternula antillarum brownii</i> | E | SE, CFP | Fairly common; breeds on Pier 400, present from about April to early September; forages preferentially over shallow waters; confirmed as breeder. ¹ |
| Vaux's swift | <i>Chaetura vauxi</i> | -- | SSC | Fairly common, widespread migrant (aerial only). |
| Burrowing owl | <i>Athene cunicularia</i> | -- | SSC | Rare non-breeder in open areas; observed at Pier 400 during 2007–2010. ² |
| Loggerhead shrike | <i>Lanius ludovicianus</i> | -- | SSC | Rare non-breeder in open areas. |
| Western yellow warbler | <i>Dendroica petechia brewsteri</i> | -- | SSC | Fairly common, widespread migrant in uplands; no breeding at harbor. |
| Belding's savannah sparrow | <i>Passerculus sandwichensis beldingi</i> | -- | SE | Rare; inhabits pickleweed in salt marsh and adjacent uplands; transient visitor to harbor. ¹ |
| California western mastiff bat | <i>Eumops perotis californicus</i> | -- | SSC | Rare or infrequent; possibly roosts in large buildings or tall trees at harbor; foraging would likely be low over uplands. |
| <p>Notes: FE = federally endangered FT = federally threatened SE = state endangered SSC = state species of special concern CFP = California fully protected species -- = no special status</p> <p>Common: typically present in substantial numbers Fairly Common: reliably present, but in small numbers Infrequent: not usually present, but of regular occurrence Rare: from a single record to a small number of individuals each year</p> <p>Sources: ¹ LAHD and USACE 2007. ² Keane 2000.</p> | | | | |

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California Least Tern

The California least tern, a migratory species that is present and breeds in California from April through August, was federally listed as endangered in 1970 and state listed as endangered in 1971, and is still on both endangered species lists. Loss of nesting and foraging habitat due to human activities caused a decline in the number of breeding pairs (USFWS 1992). The biology of this species in the harbor area has been thoroughly described in the Channel Deepening EIS/EIR (USACE and LAHD 2000). Extensive monitoring of the least tern nesting site and of breeding, nesting, and foraging activity has been conducted by LAHD since the mid-1990s. The

1 species has been nesting on Terminal Island since at least 1973 (Keane 2005a), and at
2 the current site on Pier 400 since 1999. The number of nests has varied over the
3 years, but in general increased to a peak of 1,322 nests in 2005 (Keane 2005b).
4 Nesting decreased through 2011, when less than 10 nests were observed.

5 The recent low nest numbers are believed to be related primarily to a decline in least
6 tern prey availability, and secondarily to an increase in visits by predators (Keane
7 2012). Studies of least tern foraging have been conducted in the harbor since 1982.
8 These surveys have found that least terns forage throughout the Outer Harbor, but
9 that once the chicks have hatched they concentrate on shallow-water (generally less
10 than 20 feet deep) areas near their nesting site (Keane 1997, 1999a, 1999b, Keane
11 and Aspen Environmental Group 2004). Foraging is most common near Cabrillo
12 Beach, the West Basin of Long Beach Harbor, the Pier 300 shallow-water habitat, the
13 Seaplane Lagoon, and the gap between the Navy Mole and the Pier 400
14 Transportation Corridor. Foraging locations are heavily dependent on the localized
15 fish abundance within the size range suitable for least terns, and shallow-water areas
16 (less than 20 feet deep) are an important foraging resource for the least tern.

17 **California Brown Pelican**

18 The California brown pelican was federally listed as endangered in 1970 and was
19 state listed as endangered in 1971. USFWS published a 90-day finding for the
20 California brown pelican delisting petition, initiated a status review to determine if
21 delisting was warranted (see 71 FR 29908 dated 24 May 2006), and has now been
22 delisted (USFWS 2012a). Low reproductive success attributed to pesticide
23 contamination that caused thinning of eggshells was the primary reason for their
24 listing in 1970–1971. After the use of dichloro-diphenyl-trichloroethane (DDT) was
25 prohibited in 1970, the population began to recover (USACE and LAHD 1992).
26 Surveys in 1973 found the California brown pelican comprised only 3.8% of the total
27 bird observations in the LA/LB Harbors (HEP 1980). Abundance of this species
28 increased to 9.5% in 2000 (MEC and Associates 2002). The only breeding locations
29 in the U.S. are at West Anacapa Island and Santa Barbara Island, although a few have
30 begun nesting at the south end of the Salton Sea (NMFS 1991; Patten et al. 2003).
31 Breeding also occurs at offshore islands and along the mainland of Mexico.

32 This species has been described in the Biological Opinion (1-6-92-F-25) for the Los
33 Angeles Harbor Development Project (USFWS 1992), Biological Assessment for the
34 Channel Improvement and Landfill Development Feasibility Study (USACE 1990),
35 and Navigation Improvement EIS/EIR (USACE and LAHD 1992).

36 California brown pelicans use the harbor year-round, but their abundance is greatest
37 in the summer when post-breeding birds arrive from Mexico. The highest numbers
38 are present between early July and early November, when several thousand can be
39 present (MBC 1984). Pelicans use all parts of the harbor, but they prefer to roost and
40 rest on the harbor breakwater dikes, particularly the Middle Breakwater (MBC 1984;
41 MEC 1988; MEC and Associates 2002). They forage over open waters for fish such
42 as the northern anchovy. Brown pelicans were observed adjacent to Pier 400
43 throughout the year during the 2000 baseline surveys.

1 **Western Snowy Plover**

2 The Pacific Coast population of the western snowy plover (*Charadrius alexandrinus*
3 *nivosus*) was federally listed as threatened in 1993 (USFWS 2012b). This small
4 shorebird nests on coastal beaches from southern Washington to southern Baja
5 California and winters along the coast of California and Baja California (NatureServe
6 2005). The birds forage on invertebrates (crustaceans and worms) along the shore in
7 or near shallow water (Bent 1929). Western snowy plovers were observed on Pier
8 400 during least tern nesting surveys in 2003 through 2007. The plovers were not
9 nesting but appeared to be utilizing this area during migration for foraging (Keane
10 2003, 2005a). Critical habitat was designated for this species in September 2005
11 (USFWS 2012b) and included four locations within coastal Los Angeles County,
12 none of which is in the LA/LB Harbors area.

13 **Burrowing Owl**

14 Burrowing owl (*Athene cunicularia*) is considered a state species of special concern.
15 Burrowing owls were observed on Pier 400 during every least tern survey since 2008
16 (Keane 2003, 2005a, 2005b, 2007a, 2007b; Keane pers. comm. 2010). The
17 individuals observed were likely present to prey on California least tern adults and
18 chicks (Keane 2007b). Although no evidence of burrowing owl nesting on Pier 400
19 has been observed during the California least tern monitoring, it is possible that
20 nesting could occur. The nesting season for this species is February through August
21 (California Burrowing Owl Consortium 2011). Based on this, the burrowing owls
22 observed during these studies could be nesting or post-nesting individuals.

23 **Other Special-Status Bird Species**

24 The California gull, common loon, double-crested cormorant, long-billed curlew, and
25 elegant tern are all marine special-status species that are known to use the harbor for
26 at least part of the year. The elegant tern began nesting on Pier 400 in 1998 and
27 1999, and 10,170 nests were observed in 2004 (Keane 2005a). SAIC (2010) reported
28 nesting on Pier 300 in 2008. Double-crested cormorants were reported by SAIC
29 (2010) to be nesting in electrical transmission towers on Terminal Island in 2008, and
30 are common throughout the harbors. The California gull, common loon, and long-
31 billed curlew do not nest in the harbor.

32 The black skimmer is a migratory species that has been extending its breeding range
33 northward in recent years and is protected by the federal Migratory Bird Treaty Act
34 (MBTA) (Whelchel et al. 1996). Black skimmers feed by flying just above the
35 surface of the water and snatching up fish swimming just below the surface. This
36 restricts the species to feeding in very calm waters, such as those in enclosed bays.
37 The species nests along the Atlantic and Gulf coasts to southern Mexico and along
38 the coast of southern California, as well as at the Salton Sea (Collins 2006), and was
39 first reported nesting in the Port in 1998. Black skimmer is a California species of
40 special concern (at nesting sites only). It was present in the harbor all year in 2000,
41 but numbers were greatest during the summer nesting season (MEC et al. 2002). In
42 2008 black skimmers were observed during the winter, but because no nesting
43 occurred in the Port no birds were observed in any other season (SAIC 2010). Black

1 skimmers nested on Pier 400 in 1998 to 2000 (range of 10 to 115 nests) with poor
2 success (Collins 2006) and in 2004 (about 25 nests) (Keane 2005b).

3 The black oystercatcher is protected by the MBTA. The species has been present in
4 the harbor since at least 1973, and was the most common Large Shorebird observed
5 during the 2008 investigations (SAIC 2010). Black oystercatchers typically nest
6 along rocky shores and islands along the Pacific coast of North America. A nesting
7 colony of black oystercatchers was observed within the riprap along the entire length
8 of the Outer Breakwater of the harbor during baseline studies conducted during 2000
9 and 2008 (MEC et al. 2002, SAIC 2010). The nesting colony within the Port is
10 considered unusual (MEC et al. 2002), but is clearly a feature of the harbor bird
11 community.

12 The American peregrine falcon (*Falco peregrinus anatum*) was removed from the
13 federal endangered species list in 1999, but is still state-listed as endangered.
14 Peregrine falcons are known to nest in the harbor area (Gerald Desmond, Vincent
15 Thomas, and Schuyler F. Heim Bridges; Keane 1999a, 2003) and thus periodically
16 forage in the harbor area, preying upon small birds. In heavily urbanized areas such
17 as the Port, this species commonly nests on anthropogenic structures, and is known to
18 exhibit nest site fidelity from year to year. In recent years falcons nesting on the
19 Gerald Desmond Bridge have successfully fledged several young.

20 Other special-status raptor species such as red-tailed hawk, American kestrel,
21 Cooper's hawk (*Accipiter cooperii*), sharp-shinned hawk (*Accipiter striatus*), white-
22 tailed kite (*Elanus leucurus*), merlin (*Falco columbarius*), and northern harrier
23 (*Circus cyaneus*) have been observed in the harbor and have been recorded as
24 infrequent visitors. Osprey (*Pandion haliaetus*) has been confirmed as a wintering
25 resident nonbreeding species in the harbor (MEC et al. 2002, SAIC 2010). Very
26 limited foraging habitat (e.g., open grassland or ruderal areas) exists for these raptor
27 species within the proposed project study area, and there is no potential breeding
28 habitat for white-tailed kite or northern harrier.

29 In the open ruderal area near 22nd Street/Old Tank Farm, a single loggerhead shrike
30 was recorded during reconnaissance surveys conducted during 2005 (Campbell pers.
31 comm.). It is likely that this individual was nesting in the brush lining the adjacent
32 bluffs. Loggerhead shrikes were not observed during the 2002 and 2008 baseline
33 surveys, but that is not unexpected given the upland nature of the species.

34 Belding's savannah sparrow (*Passerculus sandwichensis beldingi*) inhabits
35 pickleweed salt marshes exclusively (USACE and LAHD 1992) and has been
36 sporadically identified within the harbor. Although pickleweed (*Salicornia virginica*)
37 exists at the Salinas de San Pedro Salt Marsh, no nesting Belding's savannah
38 sparrows have ever been identified at this location (Chilton pers. comm.).

39 Within the harbor area, western yellow warbler (*Dendroica petechia brewsteri*) is
40 expected to be limited to a few migrants during spring and summer. This species is
41 protected under the MBTA. The harbor area lacks suitable breeding habitat for this
42 species.

1 **Bats**

2 A number of special-status bat species may be found in the proposed project study
3 area, including long-legged myotis (*Myotis volans*), long-eared myotis (*Myotis*
4 *evotis*), Yuma myotis (*Myotis yumanensis*), and California western mastiff bat
5 (*Eumops perotis californicus*). While none of these species specifically is known to
6 be associated with marine habitats, some may forage over urban developed areas,
7 aquatic habitats including the harbor, and open land. Roosting requirements vary by
8 species. Within the harbor area, roosting habitat may include crevices or
9 compartments in buildings or warehouses, under or within compartments in bridge
10 structures, or in any natural or anthropogenic compartment, bridge, or alcove.
11 Maternity colonies typically are formed in April and May; young are weaned and
12 flying by July and August (Barkley 1993).

13 **Sea Turtles and Marine Mammals**

14 **Sea Turtles**

15 Several sea turtle species are found in the northeastern Pacific Ocean, including green
16 (*Chelonia mydas*), loggerhead, leatherback, and Olive Ridley sea turtles. Loggerhead
17 sea turtles, federally listed as threatened, are found in all temperate and tropical
18 waters throughout the world and are the most abundant species of sea turtle found in
19 U.S. coastal waters (NMFS 2007a). Additionally, several species have regional
20 distributions in southern California. Therefore, it is possible that sea turtles may
21 occasionally enter the Outer Harbor areas, although during more than 20 years of
22 biological surveys, only the green sea turtle has been observed within the LA/LB
23 Harbors (MEC 1988, MEC et al. 2002; Keane pers. comm.). A brief summary of sea
24 turtles that have or could potentially be observed in the proposed project study area is
25 presented below.

26 Green sea turtles, federally listed as threatened, are found in temperate and tropical
27 waters throughout the world. They primarily remain near the coastline and around
28 islands and live in bays and protected shores, especially in areas with seagrass beds.
29 In the northeastern Pacific, green turtles have been sighted from the coast and within
30 the gulf of Baja California to southern Alaska, but most commonly occur from San
31 Diego south (NMFS 2007a). They are rarely observed in the open ocean. Green sea
32 turtles have been observed infrequently in Alamitos Bay and in the San Gabriel
33 River, possibly attracted to the warm thermal effluent from two upstream generating
34 stations (LAHD 2009). The most recent green sea turtle sighting was a single
35 individual observed in Alamitos Bay during September 2006. There were additional
36 sightings within San Gabriel River in 1999 and 2002, and three green sea turtles were
37 observed in the river during 2004 (LAHD 2009).

38 Loggerhead sea turtles, federally listed as threatened, are circumglobal, occurring
39 throughout the temperate and tropical regions of the Atlantic, Pacific, and Indian
40 Oceans. Loggerheads nest on ocean beaches, generally preferring high energy
41 beaches (i.e., beaches with substantial wave action) that are relatively narrow, steeply
42 sloped, and coarse-grained (Lohmann and Lohmann 1996).

1 Leatherback sea turtles, federally listed as endangered, are the most widely distributed of
2 all sea turtles and are found worldwide with the largest north and south range of all the
3 sea turtle species. The Pacific Ocean leatherback population is generally smaller in size
4 than that in the Atlantic Ocean (NMFS 2007a).

5 Olive Ridley sea turtles, federally listed as threatened, are found in tropical regions of
6 the Pacific, Indian, and Atlantic Oceans. They typically forage offshore in surface
7 waters or dive to depths of 500 feet to feed on bottom-dwelling crustaceans.

8 **Marine Mammals**

9 All marine mammals are protected under the Marine Mammal Protection Act
10 (MMPA) of 1972, and some are also protected by the federal ESA of 1973. As
11 discussed in Section 3.3.2.7, pinnipeds (sea lions and seals) and cetaceans (whales
12 and dolphins) have been recorded within Los Angeles Harbor, including California
13 sea lion, harbor seal, Pacific bottle-nose dolphin, common dolphin, Pacific white-
14 sided dolphin, Risso's dolphin, Pacific pilot whale, and gray whale (LAHD and Jones
15 & Stokes 2003). The most common marine mammal occurring in the harbor is the
16 California sea lion. Harbor seals are less common than sea lions but individuals can
17 be found sporadically throughout the year. Dolphins are seen occasionally, and
18 sightings of whales are rare (USACE and LAHD 1979). No marine mammal species
19 breed in Los Angeles Harbor. None of the pinnipeds found within the harbor are
20 endangered, and there are no designated significant ecological areas for the two
21 species within the harbor. Additionally, there are no designated Marine Protected
22 Areas (MPAs) within the confines of the harbor. The nearest designated marine life
23 refuge is Point Fermin Marine Life Refuge, which extends towards the harbor to the
24 north edge of Outer Cabrillo Beach.

25 Outside the breakwater, a variety of marine mammals use nearshore waters. These
26 include the gray whale, which migrates from the Bering Sea to Mexico and back each
27 year, blue whale (*Balaenoptera musculus*), fin whale (*Balaenoptera physalus*),
28 humpback whale (*Megaptera novaeangliae*), sperm whale (*Physeter catodon*), minke
29 whale (*Balaenoptera sp.*), and killer whale (*Orcinus orca*). The blue, fin, humpback,
30 sperm, gray, and killer whales are all listed as endangered under the ESA, although
31 the Eastern Pacific grey whale population was delisted in 1994. Species of baleen
32 whales generally are found as single individuals or in pods of a few individuals.
33 Toothed whales, and particularly dolphins, can be found in larger groups of up to a
34 thousand or more (Leatherwood and Reeves 1983). Several species of dolphin and
35 porpoise are commonly found in coastal areas near Los Angeles, including the
36 Pacific white-sided dolphin, Risso's dolphin, Dall's porpoise (*Phocoenoides dalli*),
37 bottlenose dolphin, northern right whale dolphin (*Lissodelphis borealis*), and
38 common dolphin, with the common dolphin being the most abundant (Forney et al.
39 1995).

40 **Vessel Collisions with Marine Mammals and Sea Turtles**

41 Ship strikes involving marine mammals and sea turtles, although uncommon, have
42 been documented for the following listed species in the eastern North Pacific: blue
43 whale, fin whale, humpback whale, sperm whale, southern sea otter (*Enhydra lutris*),

1 loggerhead sea turtle, green sea turtle, Olive Ridley sea turtle, and leatherback sea
2 turtle (NOAA Fisheries; USFWS 1998a, 1998b, 1998c, 1998d; Stinson 1984;
3 Carretta et al. 2001). Ship strikes have also been documented involving gray, minke,
4 and killer whales. Determining the cause of death for marine mammals and sea
5 turtles that wash ashore dead or are found adrift is not always possible, nor is it
6 always possible to determine whether propeller slashes were inflicted before or after
7 death. In the case of a sea otter for example, wounds originally thought to represent
8 propeller slashes were determined to have been inflicted by great white sharks (Ames
9 and Morejohn 1980). In general, dead specimens of marine mammals and sea turtles
10 showing injuries consistent with vessel strikes are not common.

11 The majority of reported vessel collisions with marine mammals involve whales.
12 The NMFS has records of vessel strikes with whales in U.S. coastal waters for 1982
13 through 2007 (NMFS 2007b). Of the recorded strikes in the NMFS database, most of
14 the identified species were gray whales (42%) and blue whales (15%) with a few fin
15 whales and humpback whales. The number of strikes per year ranged from none to
16 seven and averaged 2.6, but the actual number is likely to be greater because not all
17 strikes are reported. The type of vessel(s) involved often was not known but does
18 include freighters/container vessels going to the LA/LB Harbors.

19 In southern California, potential strikes to blue whales are of the most concern due to
20 the fact that the migration patterns of blue whales north and south along the
21 California coast at times run perpendicular to the established shipping channels in
22 and out of California ports and that blue whale population numbers are low relative
23 to historic numbers. Blue whales normally pass through the Santa Barbara Channel
24 en route from breeding grounds in Mexico to feeding grounds further north. Blue
25 whales were historically a target of commercial whaling activities worldwide, but are
26 now protected from whaling. In the North Pacific, the pre-whaling population size is
27 estimated at approximately 4,900 individuals, and the current population estimate is
28 approximately 3,300 (NMFS 2008). Along the California coast, blue whale
29 abundance has increased over the past two decades (Calambokidis et al., 1990;
30 Barlow 1994; Calambokidis 1995). However, the increase is too large to be
31 accounted for by population growth alone and is more likely attributed to a shift in
32 distribution. Incidental ship strikes and fisheries interactions are listed by NMFS as
33 the primary threats to the California population. According to NMFS records, the
34 average number of blue whale mortalities in California attributed to ship strikes was
35 0.2 per year from 1991 to 1995 and from 1998 to 2002. September 2007, however,
36 saw an unusual number (3) of blue whale mortalities. These mortalities were
37 confirmed to be caused by ship strikes in the Santa Barbara Channel but declared to
38 be part of an "Unusual Mortality Event" (NMFS 2007b). The cause(s) of the unusual
39 mortality event is undeclared at this time but may have associated with biotoxins
40 from harmful algal blooms along the southern California coast.

41 Vessel speed does seem to influence whale/ship collision incidences. The Jensen and
42 Silber Whale Strike Database (Jensen and Silber 2004) reports that there are 134
43 cases of known vessel strikes in U.S. coastal waters. Of these 134 cases, 14.9% (20)
44 involved container/cargo ships/freighters, and 6.0% (8) involved tankers. The
45 remaining incidents involved Navy vessels (17.1% or 23 cases), whale-watching
46 vessels (14.2% or 19 cases), cruise ships/liners (12.7% or 17 cases), ferries (11.9% or
47 16 cases), Coast Guard vessels (6.7% or 9 cases), recreational vessels (5.2% or 6

1 cases), and fishing vessels (3.0% or 4 cases) with one collision (0.75%) reported
2 from each of the following: dredge boat, research vessel, pilot boat, and whaling
3 catcher boat. Of the 134 cases, vessel speed was known for 58 cases. Of these 58
4 cases, most vessels were traveling in the ranges of 13–15 knots, followed by speed
5 ranges of 16–18 knots and 22–24 knots.

6 According to a report from NMFS, which was based on information in the Jensen and
7 Silber (2004) whale strike database and Laist et al. (2001), the majority of vessel
8 collisions with whales occurred at speeds between 13 and 15 knots. Specifically,
9 NMFS recommends the following:

10 Overall, most ship strikes of large whale species occurred when ships were
11 traveling at speeds of 10 knots or greater. Only 12.3% of the ship strikes in the
12 Jensen and Silber database occurred when vessels were traveling at speeds of 10
13 knots or less. While vessel speed may not be the only factor in ship/whale
14 collisions, data indicate that collisions are more likely to occur when ships are
15 traveling at speeds of 14 knots or greater. This strongly suggests that ships going
16 slower than 14 knots are less likely to collide with large whales. Therefore,
17 NOAA Fisheries recommends that speed restrictions in the range of 10-13 knots
18 be used, where appropriate, feasible, and effective, in areas where reduced speed is
19 likely to reduce the risk of ship strikes and facilitate whale avoidance. (NOAA
20 2008.)

21 Other Special-Status Marine Life

22 The NOAA Fisheries Service has listed four marine Species of Concern (NMFS
23 2011) in southern California waters: the rockfish species cowcod (*Sebastes levis*) and
24 bocaccio (*Sebastes paucispinis*), and the mollusks green abalone (*Haliotis fulgens*)
25 and pink abalone (*Haliotis corrugata*). Cowcod and bocaccio are generally found at
26 depths greater than 69 feet (McCain et al. 2005), a depth greater than any found in
27 the harbor. Accordingly, these species are not expected to be present within the
28 proposed project study area and were not collected in recent baseline marine biology
29 surveys (MEC et al. 2002; SAIC 2010). Both abalone species could occur in the
30 Outer Harbor, the green abalone on the ocean side of the breakwaters and the pink on
31 the inner face. The pink abalone feed off kelp and drift algae (NMFS 2011), and thus
32 could occur along the Berths 70–71 portion of the proposed project site where kelp
33 currently grows. However, neither species has been collected in the recent baseline
34 surveys, suggesting that there is little chance that populations of either species exist
35 in the proposed project study area.

36 3.3.2.9 Essential Fish Habitat

37 Throughout their life cycle, marine fish use many types of habitats—including sea
38 grass, salt marsh, coral reefs, kelp forests, and rocky intertidal areas—for foraging
39 and reproduction. Various activities on land and in water can alter these habitats.
40 NMFS, regional fishery management councils, and federal and state agencies address
41 these threats by identifying EFH for each federally managed fish species.

42 In accordance with the 1996 amendments to the Magnuson-Stevens Fishery
43 Conservation and Management Act (MSA), of the fish species managed under the

1 MSA, four pelagic and 15 groundfish (demersal) species are found in the Los
 2 Angeles Harbor and are assumed to occur in the proposed project study area (Table
 3 3.3-2). The proposed project study area includes designated EFH for two fishery
 4 management plans (FMP), the Coastal Pelagics and Pacific Groundfish FMPs
 5 (NMFS 1997). Four of the five species in the Coastal Pelagics FMP are well
 6 represented in the proposed project study area. In particular, the northern anchovy is
 7 the most abundant species in Los Angeles Harbor, representing over 80% of the fish
 8 caught (SAIC 2010), and larvae of the species are also a common component of the
 9 ichthyoplankton (SAIC 2010). It is generally held that this species spawns outside
 10 the harbor and that the young are carried into the harbor by currents. There is a
 11 commercial bait fishery for northern anchovy in the Outer Harbor. The Pacific
 12 sardine is currently one of the most common species in the harbor, ranking in the top
 13 ten in abundance in the 2008 survey (SAIC 2010). This species is not known to
 14 spawn in the harbor. Sardines are also a component of the commercial bait fish
 15 harvest in the harbor. Both sardines and northern anchovies are important forage for
 16 piscivorous fish. The two other coastal pelagic species, the Pacific and jack
 17 mackerel, are common but not abundant as adults in the harbor.

18 Of the species in the Pacific Groundfish FMP, only four—olive rockfish, vermilion
 19 rockfish, California skate, and scorpionfish—can be considered common in the
 20 harbor. Olive rockfish have been found largely as juveniles associated with the kelp
 21 growing along the inner edge of the Federal Breakwater (MEC 1988). No olive
 22 rockfish were caught in bottom or midwater trawls in the 2008 surveys (SAIC 2010),
 23 probably because the nets used do not sample olive rockfish habitat effectively. A
 24 total of 20 vermilion rockfish were caught in bottom trawls during the 2008 survey,
 25 most of them at night, which indicates that the species is not uncommon in the
 26 harbor. A total of 23 California skate were captured in the 2008 survey, but in
 27 previous surveys they have been uncommon. Scorpionfish is not a major component
 28 of the fish community in the harbor (only 11 were caught in the 2008 survey) but is
 29 likely to be under-represented in the normal catch due to its nocturnal habits. Diver
 30 surveys of local rocky outcrops at night have observed large numbers of scorpionfish
 31 in areas where they were not caught in nets or observed during the day (MEC 1991).

32 **Table 3.3-2.** MSA-Managed Species Occurring in the Port of Los Angeles and Port of Long Beach
 33 Harbors

| <i>Common Name</i> | <i>Species</i> | <i>Potential Essential Fish Habitat in Study Area</i> | <i>Abundance</i> |
|---|------------------------------|---|---|
| Pelagic Species (Coastal Pelagics) | | | |
| Northern anchovy | <i>Engraulis mordax</i> | Open water throughout. | Abundant throughout harbor in 2000, 2008. ^{1,5} |
| Pacific sardine | <i>Sardinops sagax</i> | Open water throughout. | Abundant throughout harbor in 2000, 2008. ^{1,5} |
| Pacific (chub) mackerel | <i>Scomber japonicus</i> | Open water, primarily in Outer Harbor; juveniles off of sandy beaches and around kelp beds. | Common throughout harbor in 2000, only one locale in 2008. ^{1,5} |
| Jack mackerel | <i>Trachurus symmetricus</i> | Near breakwater and Inner to Middle Harbor. Young fish over shallow | Common in Inner to Middle Harbor, uncommon in Outer |

| <i>Common Name</i> | <i>Species</i> | <i>Potential Essential Fish Habitat in Study Area</i> | <i>Abundance</i> |
|---|-----------------------------------|---|---|
| | | rocky banks. Young juveniles sometimes school under kelp. Older fish typically further offshore. | Harbor in 2000, common in 2008. ^{1,5} |
| Demersal (Bottom) Species (Pacific Groundfish) | | | |
| English sole | <i>Parophrys vetulus</i> | On bottom throughout. Benthic dwelling on sand or silt substrate. | Uncommon in 2000; ¹ 24 collected in Outer Harbor in 2008. ⁵ |
| Pacific sanddab | <i>Citharichthys sordidus</i> | Primarily Outer Harbor. Benthic on sand or coarser substrate. | Rare in 2000; ¹ common in Outer Harbor in 2008. ⁵ |
| Leopard shark | <i>Triakis semifasciata</i> | Primarily in Outer Harbor. Over sandy areas near eelgrass, kelp, or jetty areas. | Rare; 3 collected in 2000, ¹ none in 2008. ⁵ |
| Big skate | <i>Raja binoculata</i> | Primarily in Outer Harbor. Over variety of substrates generally at > 3-meter depth. | Uncommon; primarily in shallow water; none caught in 2008. ⁵ |
| Black rockfish | <i>Sebastes melanops</i> | Primarily Cabrillo shallow-water habitat. Along breakwater and deep piers and pilings. Associated with kelp, pilings, eelgrass, high-relief rock. | Rare; 4 collected in deep Inner and Middle Harbor waters in 2000, ¹ none in 2008. ⁵ |
| California scorpionfish | <i>Scorpaena gutatta</i> | Rock dikes and breakwaters. | Common on rock dikes and breakwaters, also on soft bottom at night. ¹⁻⁵ |
| Grass rockfish | <i>Sebastes rastrelliger</i> | Along breakwater and in eelgrass off of beach areas. Associated with kelp, eelgrass, jetty rocks. | Rare; 3 collected in 2000, ¹ none in 2008. ⁵ |
| Vermilion rockfish | <i>Sebastes miniatus</i> | Primarily along breakwater. Typically near bottom and associated with kelp, along drop offs, and over hard bottom. | Common more recently: four collected in 2000, ¹ 20 in 2008. ⁵ |
| Cabezon | <i>Scorpaenichthys marmoratus</i> | Primarily shallow waters, along breakwater and eelgrass areas. Benthic and use a variety of substrates including kelp beds, jetties, rocky bottoms, and occasionally eelgrass beds and sandy bottoms. | Rare; shallow water. ¹ None collected in 2008. ⁵ |
| Ling cod | <i>Ophiodon elongatus</i> | Primarily along breakwater and especially near Angels Gate. Typically on or near bottom over soft substrate near current-swept reefs. | Rare; shallow water. ¹ None collected in 2008. ⁵ |
| Bocaccio | <i>Sebastes paucispinis</i> | Typically found in deeper water near hard substrate, kelp, and algae. | Uncommon; juveniles in kelp around breakwater. ² |
| Kelp rockfish | <i>Sebastes atrovirens</i> | Found in association with kelp along the breakwaters. | Rare; in kelp along breakwater. ² |
| Olive rockfish | <i>Sebastes serranoides</i> | Found in association with kelp along the breakwaters. | Common to uncommon; juveniles in kelp around |

| <i>Common Name</i> | <i>Species</i> | <i>Potential Essential Fish Habitat in Study Area</i> | <i>Abundance</i> |
|--------------------|-----------------------|---|--|
| | | | breakwater. ² |
| Calico rockfish | <i>Sebastes dalli</i> | Typically found in deeper water near hard substrate, kelp, and algae. | Rare; one collected in Long Beach Harbor, ⁴ shallow water. ¹ |
| California skate | <i>Raja inornata</i> | Usually associated with hard substrate. Found along breakwater and deep piers and pilings. Associated with kelp, pilings, eelgrass, and high-relief rock. | Common; Primarily in Outer Harbor. ^{1,5} |

Notes:
 Potential habitat use from McCain et al. 2005. Species occurrence in Los Angeles and/or Long Beach Harbors recorded from MEC Analytical Systems and SAIC studies.
 Abundant: among 10 most abundant species collected.
 Common: not one of the 10 most abundant, but at least 100 individuals collected.
 Uncommon: between 10 and 100 individuals collected.
 Rare: less than 10 individuals collected.
 Pelagic and benthic sampling employed in the 2000 surveys (MEC 2002) did not sample rocky breakwater and kelp habitat that could potentially be occupied by some of the species.

Sources:
¹ MEC et al. 2002
² MEC 1999
³ MEC 1988
⁴ SAIC and MEC 1997
⁵ SAIC 2010

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3.3.2.10 Special Aquatic Habitats

3.3.2.10.1 Eelgrass Beds

Eelgrass beds are present in two areas of the harbor: near Cabrillo Beach and in the shallow waters east of Pier 300 (SAIC 2010). Only the Cabrillo Beach beds are in the general vicinity of the proposed project study area, lying approximately 0.7 mile southwest of the proposed project study area. Eelgrass is an important component of estuarine ecosystems and is considered a special aquatic site under the CWA (40 CFR 230). It provides food and habitat for many birds, fish, and invertebrates, and serves as habitat structure for other primary producers such as diatoms and algae. Eelgrass distribution is limited to nearshore areas with sand and silt bottom as a substrate, limited wave exposure, relatively low current velocities, and adequate light (Thom et al. 1998; Greve and Krause-Kensen 2005).

At Cabrillo Beach, eelgrass coverage has varied seasonally and from year to year between 25 acres (in 1996) to 54 acres (in 1999, SAIC 2010); during the September 2008 survey SAIC (2010) measured 38 acres of eelgrass. Eelgrass beds typically contract in size during the winter as they go into dormancy, but some area of the eelgrass beds is expected to be present throughout all seasons. For that reason, the Southern California Eelgrass Mitigation Policy does not certify eelgrass surveys

1 conducted between October and March (NMFS 1991). No eelgrass beds are present
2 in the East Channel, the Main Channel, or in Fish Harbor in the vicinity of the
3 proposed project components, probably because the water depths are too great and
4 the sediments insufficiently sandy.

5 **3.3.2.10.2 Kelp Beds**

6 Giant kelp (*Macrocystis pyrifera*) is a characteristic plant of the open coast, occurring
7 in large beds that form a distinct habitat referred to as kelp forest. Kelp was first
8 introduced to the harbors in the early 1980s as transplants to the San Pedro (Federal)
9 Breakwater. The transplant was sufficiently successful that a study several years
10 later (MEC 1988) documented a thriving kelp community on the breakwater. Kelp
11 spread rapidly throughout the LA/LB Harbors, as documented by subsequent baseline
12 and focused studies (e.g., MEC et al. 2002; MBC 2007; SAIC 2010).

13 In Los Angeles Harbor, kelp occurs along riprap throughout the Outer Harbor,
14 forming linear forests that covered between 50 and 78 acres (depending on the
15 season) in the 2008 study (SAIC 2010) and between 14 and 25 acres in the 2000
16 study (MEC et al. 2002). In the proposed project study area, there is an extensive,
17 moderately dense bed of giant kelp just south of the entrance to Fish Harbor, and
18 giant kelp grows along the riprap from Berth 66 to Berth 71, a distance of
19 approximately 2,700 feet. The bed can be assumed to be approximately 100 feet
20 wide, given the water depth (40 to 50 feet) and the slope of the riprap. Accordingly,
21 there is likely to be approximately six acres of kelp within the Main Channel adjacent
22 to the proposed project study area. In addition, small patches of kelp occur off the
23 southern tip of City Dock No.1, adjacent to Berth 60. No kelp was observed either in
24 Fish Harbor itself (it is likely that water clarity and circulation are inadequate to
25 support giant kelp), or in the East Channel slip adjacent to the proposed project site.

26 Giant kelp supports a rich community of fish, invertebrates, and other large algae,
27 such as *Egregia*. A focused study of the kelp forest on the San Pedro Breakwater in
28 1986–1987 (MEC 1988) found it to be highly productive, with production rates up to
29 twice as high as those documented for other coastal kelp forests. The authors
30 attributed the high productivity to the high frond density permitted by the sheltered
31 waters of the harbor and the steep configuration of the forest, which reduced self-
32 shading. Much of that production is consumed by the fish and invertebrates that live
33 on and near the kelp, with the rest drifting out into the harbor to feed benthic
34 invertebrates. The study found 28 species of fish in the kelp forest. As described in
35 Section 3.3.2.5.2, the most abundant were, in order, blacksmith, pile surperch, and
36 black surperch.

37 **3.3.2.10.3 Depleted Natural Communities**

38 A *natural community* is an assemblage of populations of different species, interacting
39 with one another. The CNDDDB tracks the occurrence of what CDFG terms natural
40 communities that are “considered rare and worthy of consideration by CNDDDB”
41 (CDFG 2008). Three types of depleted natural communities exist within the harbor:
42 mudflat, coastal freshwater marsh, and southern coastal salt marsh. These three
43 community types are considered depleted natural communities with respect to

1 number and extent, as well as value for habitat. In addition, mudflats are regulated
2 under the CWA as special aquatic sites (40 CFR 230). Coastal freshwater marsh and
3 southern coastal salt marsh are considered wetlands, and are therefore, also regulated
4 as special aquatic sites. None of these habitat types exists in or near the proposed
5 project study area.

6 **3.3.2.11 Wildlife Movement Corridors**

7 Corridors provide specific opportunities for individual animals to disperse or migrate
8 among other areas. These other areas may be very extensive but otherwise partially
9 or wholly separated regions. Appropriate cover, minimum physical dimensions, and
10 tolerably low levels of disturbance and mortality risk (e.g., limited night lighting and
11 noise, low vehicular traffic levels) are common requirements for corridors.
12 Resources and conditions in corridors may be quite different than in the connected
13 areas, but if used by the wildlife species of interest, the corridor would still function
14 as desired. Corridors adequate for one species may be quite inadequate for others. In
15 evaluating corridors, it is important to consider the biology of those species to be
16 addressed (Beier and Loe 1992).

17 The proposed project study area occurs at the edge of dense urban development and
18 open water and no natural terrestrial corridors (topographic or habitat pathways)
19 transect the proposed project study area. The harbor does not provide opportunities
20 for terrestrial wildlife movement because of existing development. However, some
21 marine fish species move into and out of the harbor for spawning or for nursery
22 areas. Marine mammals, such as the gray whale, migrate along the coast, and
23 migratory birds are visitors to the Port. As a part of the harbor area, the proposed
24 project study area also allows movement of migratory birds.

25 **3.3.2.12 Invasive/Non-Native Species**

26 An *invasive species* is defined as a species (1) that is nonnative (or nonindigenous) to
27 the ecosystem under consideration and (2) whose introduction causes or is likely to
28 cause economic or environmental harm or harm to human health. Invasive species
29 can be plants, animals, and other organisms (e.g., microbes). Human actions are the
30 primary means of invasive species introductions. At this time, no official list of
31 invasive species exists for the state of California, although CDFG and the Invasive
32 Species Council of California (ISCC) have undertaken cataloguing efforts.
33 Currently, the most useful guide is the list compiled by the California Invasive
34 Species Advisory Committee (CISAC, www.iscc.ca.gov/cisac.html), a consortium of
35 California governmental agencies. That list is an ongoing project, and is thus
36 necessarily incomplete, but it represents the best catalogue of potentially invasive
37 non-indigenous species in the state. The terms “invasive” and “non-native” or “non-
38 indigenous” are sometimes used more or less interchangeably in the CISAC list and
39 the lists compiled by other entities such as CDFG because the status of many species
40 on those lists, including for some whether they are even non-native, is uncertain.
41 Thus, a species’ appearance on the CISAC list does not necessarily mean that it
42 would be considered “invasive.” It is important to recognize that many non-
43 indigenous species, including most of the species mentioned below, appear not to be

1 causing substantial environmental or economic harm, and thus would not, strictly
2 speaking, be considered “invasive.” Conversely, the absence of a non-native species
3 does not mean that it is not invasive; many of the marine invertebrate species in the
4 LA-LB Harbor complex that were identified by SAIC (2010) as non-native are not on
5 the CISAC list, which is more complete for terrestrial and freshwater species than for
6 marine species.

7 **3.3.2.12.1 Terrestrial**

8 Based on field surveys of the harbor area (LAHD 2009), a total of nine non-native
9 plant species, all of them listed by CISAC, could occur in portions of the proposed
10 project study area: crystal ice plant, wild fennel, tocalote, black mustard, Australian
11 saltbush, castor-bean, giant reed, pampas grass, and Spanish broom. These species
12 are relatively common in the remaining vacant lands in the harbor, and any could
13 occur in the vacant lot at 22nd Street and Sampson Way.

14 **3.3.2.12.2 Marine**

15 Biological baseline monitoring (e.g., MEC et al. 2002; SAIC 2010) has shown that
16 nonindigenous species have become well-established in the harbor’s marine
17 communities. In surveys conducted in 2000, a total of approximately 46
18 nonindigenous species were present in the harbor (MEC et al. 2002). Those studies
19 concluded that approximately 30% of the benthic infaunal species, including several
20 of the dominant invertebrate species (e.g., the polychaete worm *Pseudopolydora*
21 *paucibranchiata* and the bivalve mollusc *Theora lubrica*), were nonindigenous. The
22 Japanese oyster (*Crassostrea gigas*) and several species of mussels, including the
23 dominant mussel on harbor riprap (*Mytilus galloprovincialis*), are non-native species
24 that have been established so long that few would be recognized as alien to southern
25 California. A 2008 survey (SAIC 2010) found one nonindigenous fish species
26 (yellowfin goby, *Acanthogobius flavimanus*), up to 54 nonindigenous benthic
27 invertebrate species (including one of the dominants, the polychaete *Pseudopolydora*
28 *paucibranchiata*), and two kelp species (*Sargassum muticum* and *Undaria*
29 *pinnatifida*). The presence of these species undoubtedly has an impact on the
30 interactions of the species in the harbor environment, but it is not possible to state
31 definitively what that effect actually is. The CISAC list identifies the two kelp
32 species, the mussel *M. galloprovincialis*, and two other mollusks, but does not
33 include the yellowfin goby or any of the other non-indigenous invertebrates.

34 Another species of great concern is *Caulerpa* (*Caulerpa taxifolia*); it is an invasive,
35 nonnative green macro-alga that grows rapidly from small fragments, outcompetes
36 native species, and carpets the bottom of affected areas. *Caulerpa* infestations are
37 thought to originate from aquarium specimens released into the natural environment
38 (NMFS 2003). *Caulerpa* infestations can alter benthic habitat and cause serious
39 adverse effects on nearshore marine ecosystems. This species has been observed in
40 two locations in California (Agua Hedionda Lagoon in northern San Diego County,
41 and Huntington Harbor, Orange County [NMFS and CDFG 2007]). Since the 1980s,
42 *Caulerpa* infestations in the Mediterranean Sea have expanded to cover large areas
43 and may now be too widespread to eradicate. In California, *Caulerpa* distribution
44 has been localized, and has been successfully eradicated from Agua Hedionda

1 Lagoon in northern San Diego County and from Huntington Beach Harbor in Orange
2 County (Paznokas pers. comm.). Therefore, NMFS and CDFG have established
3 *Caulerpa* control protocols for the detection and eradication of this alga from
4 California waters (NMFS and CDFG 2007). Bays, inlets, and harbors between
5 Morro Bay and the U.S./Mexico border are potential habitat and need to be surveyed
6 for *Caulerpa* presence prior to potentially disturbing activities such as dredging in
7 order to ensure that no *Caulerpa* is present. *Caulerpa* has not been observed in Los
8 Angeles Harbor (SAIC 2010) despite more than 30 surveys conducted since 2001
9 (SCCAT 2008).

10 **3.3.2.13 Significant Ecological Areas**

11 Significant ecological areas (SEAs) were established in 1976 by Los Angeles County
12 to designate areas with sensitive environmental conditions and/or resources. The
13 County developed the concept in conjunction with adoption of the original general
14 plan; therefore, SEAs are defined and delineated in conjunction with the Land Use
15 and Open Space Elements for the Los Angeles County General Plan. The Los
16 Angeles County Department of Regional Planning updated the SEA portion of the
17 general plan in 2009 (County of Los Angeles 2009).

18 An area of Terminal Island is designated as SEA-33 in the County of Los Angeles
19 2009 SEA update because of California least tern nesting (see Section 3.3.2.8.2), but
20 that designation is out of date because the current nesting site, a 15-acre area on Pier
21 400 maintained by LAHD, is about a mile south of the SEA-designated area, and
22 terns no longer use the area designated as SEA-33. The Pier 400 site, which is
23 approximately 1 mile from both proposed project study area sites, is protected by
24 fencing and is designated a “no-trespassing” area during the nesting season.

25 **3.3.3 Applicable Regulations**

26 This section provides summary background information regarding the applicable
27 regulations for protecting biological resources.

28 **3.3.3.1 Federal Clean Water Act**

29 The federal CWA’s purpose is to “restore and maintain the chemical, physical, and
30 biological integrity of the nation’s waters.” Discharges of dredged or fill material
31 into waters of the United States are regulated under Section 404 of the CWA. Waters
32 of the United States include: (1) all navigable waters (including all waters subject to
33 the ebb and flow of the tide and/or that are, were, or may be susceptible to interstate
34 or foreign commerce); (2) all interstate waters and wetlands; (3) all other waters such
35 as intrastate lakes, rivers, streams (including intermittent streams), mudflats,
36 sandflats, wetlands, sloughs, or natural ponds, which could affect interstate or foreign
37 commerce; (4) all impoundments of waters mentioned above; (5) all tributaries to
38 waters mentioned above; (6) the territorial seas; and (7) all wetlands adjacent to
39 waters above. For projects requiring a standard individual permit to authorize
40 discharges of dredged or fill material into waters of the United States, a Section
41 404(b)(1) alternatives analysis must be conducted (40 CFR 230). This analysis

1 includes consideration of impacts on six special aquatic sites (i.e., sanctuaries and
2 refuges, wetlands, mudflats, vegetated shallows, coral reefs, and riffle and pool
3 complexes). Of these six types, only vegetated shallows occur in the proposed
4 project study area.

5 **3.3.3.2 Rivers and Harbors Appropriations Act of 1899**

6 The Rivers and Harbors Appropriation Act of 1899 (RHA) (33 USC 403), commonly
7 known as the Rivers and Harbors Act, prohibits construction of any bridge, dam,
8 dike, or causeway over or in navigable waterways of the United States without
9 congressional approval. Under Section 10 of the RHA, USACE is authorized to
10 permit structures or work in navigable waters. The construction of wharfs, piers,
11 jetties, and other structures in or over the waters of the Port requires Section 10
12 permits. When reviewing applications for Section 10 permits, the USACE reviews
13 proposals for consistency with maintaining established navigation channels.

14 **3.3.3.3 Federal Endangered Species Act**

15 The ESA protects plants and wildlife that are listed by USFWS and NMFS as
16 endangered or threatened. Section 9 of the ESA prohibits the taking of endangered
17 wildlife, where *taking* is defined as “harass, harm, pursue, hunt, shoot, wound, kill,
18 trap, capture, collect, or attempt to engage in such conduct” (50 CFR 17.3). For
19 plants, this statute governs removing, possessing, maliciously damaging, or
20 destroying any endangered plant on federal land and removing, cutting, digging-up,
21 damaging, or destroying any endangered plant on non-federal land in knowing
22 violation of state law. Under Section 7 of ESA, federal agencies are required to
23 consult with USFWS or NMFS, as applicable, if their actions, including permit
24 approvals or funding, could adversely affect an endangered species (including plants)
25 or its critical habitat. Through consultation and the issuance of a biological opinion,
26 USFWS or NMFS may issue an incidental take statement allowing take of the species
27 that is incidental to another authorized activity provided the action would not
28 jeopardize the continued existence of the species. In cases where the federal agency
29 determines its action may affect, but would be unlikely to adversely affect, a
30 federally listed species, the agency informally consults with USFWS and/or NMFS.
31 This informal consultation typically involves incorporating measures intended to
32 ensure effects would not be adverse, and concurrence from USFWS and/or NMFS
33 concludes the informal process. Without concurrence, the federal agency formally
34 consults to ensure full compliance with the ESA.

35 **3.3.3.4 Federal Magnuson-Stevens Fishery** 36 **Conservation and Management Act**

37 The Magnuson-Stevens Fishery Conservation Act as revised by Public Law (PL)
38 104-267, the Sustainable Fisheries Act, requires fisheries management councils to
39 describe EFH for fisheries managed under the this law and requires federal agencies
40 to consult with NMFS on actions that may adversely affect EFH. *Essential fish*
41 *habitat* is defined as those waters and substrate necessary to fish for spawning,

1 breeding, feeding, or growth to maturity. Managed fisheries and fish species are
2 described in Section 3.3.2.9, above.

3 **3.3.3.5 Federal Marine Mammal Protection Act of 1972**

4 The MMPA prohibits, with certain exceptions, the take of marine mammals in U.S.
5 waters and by U.S. citizens on the high seas, and the importation of marine mammals
6 and marine mammal products into the U.S. Congress passed the MMPA based on
7 the following findings and policies: (1) some marine mammal species or stocks may
8 be in danger of extinction or depletion as a result of human activities; (2) these
9 species of stocks must not be permitted to fall below their optimum sustainable
10 population level (depleted); (3) measures should be taken to replenish these species
11 or stocks; (4) there is inadequate knowledge of the ecology and population dynamics;
12 and (5) marine mammals have proven to be resources of great international
13 significance.

14 The MMPA was amended substantially in 1994 to provide for: (1) certain exceptions
15 to the take prohibitions, such as for Alaska Native subsistence and permits and
16 authorizations for scientific research; (2) a program to authorize and control the
17 taking of marine mammals incidental to commercial fishing operations; (3)
18 preparation of stock assessments for all marine mammal stocks in waters under U.S.
19 jurisdiction; and (4) studies of pinniped-fishery interactions. NMFS and USFWS
20 administer this act. Species found in the harbor are under the jurisdiction of NMFS.

21 **3.3.3.6 Executive Order 13112**

22 On February 3, 1999, Executive Order 13112 was signed establishing the National
23 Invasive Species Council. The Executive Order requires that a council of
24 departments dealing with invasive species be created. Currently there are 12
25 departments and agencies on the council. The constitution and the laws of the U.S.,
26 including the National Environmental Policy Act (NEPA), as amended (42 USC
27 4321 et seq.); Non-Indigenous Aquatic Nuisance Prevention and Control Act of
28 1990, as amended (16 USC 4701 et seq.); Lacey Act, as amended (18 USC 42);
29 Federal Plant Pest Act (7 USC 150aa et seq.); Federal Noxious Weed Act of 1974, as
30 amended (7 USC 2801 et seq.); ESA, as amended (16 USC 1531 et seq.); and other
31 pertinent statutes, are to prevent the introduction of invasive species and provide for
32 their control and to minimize the economic, ecological, and human health impacts
33 that invasive species cause.

34 Each federal agency whose actions may affect the status of invasive species will, to
35 the extent practicable and permitted by law:

- 36 1. identify such actions;
- 37 2. subject to the availability of appropriations, and within Administration budgetary
38 limits, use relevant programs and authorities to (a) prevent the introduction of
39 invasive species; (b) detect and respond rapidly to and control populations of such
40 species in a cost-effective and environmentally sound manner; (c) monitor
41 invasive species populations accurately and reliably; (d) provide for restoration of

1 native species and habitat conditions in ecosystems that have been invaded; (e)
2 conduct research on invasive species and develop technologies to prevent
3 introduction and provide for environmentally sound control of invasive species;
4 and (f) promote public education on invasive species and the means to address
5 them; and

- 6 3. not authorize, fund, or carry out actions that it believes are likely to cause or
7 promote the introduction or spread of invasive species in the United States or
8 elsewhere unless, pursuant to guidelines that it has prescribed, the agency has
9 determined and made public its determination that the benefits of such actions
10 clearly outweigh the potential harm caused by invasive species; and that all
11 feasible and prudent measures to minimize risk of harm will be taken in
12 conjunction with the actions.

13 **3.3.3.7 Migratory Bird Treaty Act and State Fish and** 14 **Game Code (Sections 3503.5 and 3800)**

15 Most bird species found within the vicinity of the proposed project study area are
16 protected under the MBTA of 1918 (16 USC 703–711). The MBTA makes it
17 unlawful to take, possess, buy, sell, purchase, or barter any migratory bird listed in 50
18 CFR 10, including feathers or other parts, nests, eggs, or products, except as allowed
19 by implementing regulations (50 CFR 21). Sections 3503, 3503.5, and 3800 of the
20 California Fish and Game Code similarly prohibit the take, possession, or destruction
21 of native birds, their nests, or eggs. MBTA effectively requires that project-related
22 disturbance at active nesting territories be reduced or eliminated during critical
23 phases of the nesting cycle (February 1 through August 31, annually). Disturbance
24 that causes nest abandonment or loss of reproductive effort (e.g., killing or
25 abandonment of eggs or young) is considered "take" and is potentially punishable by
26 fines and/or imprisonment.

27 **3.3.3.8 California Coastal Act**

28 The California Coastal Act of 1976 recognizes the Port of Los Angeles, as well as
29 other California ports, as primary economic and coastal resources and as essential
30 elements of the national maritime industry. Decisions to undertake specific
31 development projects, where feasible, are to be based on consideration of alternative
32 locations and designs in order to minimize any adverse environmental impacts.

33 Under the California Coastal Act, water areas may be diked, filled, or dredged when
34 consistent with a certified port master plan only for specific purposes, including the
35 following:

- 36 ■ construction, deepening, widening, lengthening, or maintenance of ship channel
37 approaches, ship channels, turning basins, berthing areas, and facilities that are
38 required for the safety and the accommodation of commerce and vessels to be
39 served by port facilities; and
- 40 ■ new or expanded facilities or waterfront land for port-related facilities.

1 The water area proposed to be filled is to be the minimum necessary to achieve the
2 purpose of the fill, while minimizing harmful effects on coastal resources, such as
3 water quality, fish or wildlife resources, recreational resources, or sand transport
4 systems, and minimizing reductions of the volume, surface area, or circulation of
5 water.

6 The act also encourages the protection and expansion of facilities for the commercial
7 fishing industry, water-oriented recreation, and recreational boating interests. Marine
8 resources are to be maintained, enhanced, and where feasible, restored. The
9 biological productivity and the quality of coastal waters appropriate to maintain
10 optimum populations of marine organisms and for the protection of human health are
11 to be maintained. Protection against the spillage of hazardous substances and
12 effective containment and cleanup facilities and procedures are to be provided.

13 Under the California Coastal Act, LAHD has had to develop a PMP for CCC
14 certification that addresses environmental, recreational, economic, and cargo-related
15 concerns of the Port and surrounding regions. The proposed action would necessitate
16 amendments of the Los Angeles PMP and a Coastal Development Permit from the
17 CCC, which would include a federal consistency determination.

18 **3.3.3.9 Coastal Zone Management Act**

19 Section 307 of the Coastal Zone Management Act requires that all federal agencies
20 with activities directly affecting the coastal zone, or with development projects
21 within that zone, comply with the state coastal acts (in this case, the California
22 Coastal Act of 1976) to ensure that those activities or projects are consistent to the
23 maximum extent practicable. The CCC review for the Coastal Development Permit
24 (mentioned above) would include a federal consistency determination.

25 **3.3.3.10 California Fish and Game Code (Section 1602)**

26 Under Fish and Game Code Section 1602, CDFG has authority to regulate work that
27 will substantially divert or obstruct the natural flow of, or substantially change or use
28 any material from the bed, channel, or bank of any river, stream, or lake, or deposit or
29 dispose of debris, waste, or other material containing crumbled, flaked, or ground
30 pavement where it may pass into any river, stream, or lake. This regulation takes the
31 form of a requirement for a Lake or Streambed Alteration Agreement and is
32 applicable to all non-federal projects.

33 A *stream* is defined in current CDFG regulations as, “a body of water that flows at
34 least periodically or intermittently through a bed or channel having banks and
35 supports fish or other aquatic life. This includes watercourses having a surface or
36 subsurface flow that supports or has supported riparian vegetation.”

37 Water features such as vernal pools and other seasonal swales, where the defined bed
38 and bank are absent and the feature is not contiguous or closely adjacent to other
39 jurisdictional features, are generally not asserted to fall within state jurisdiction. The
40 state generally does not assert jurisdiction over anthropogenic water bodies unless

1 they are located where such natural features were previously located or (importantly)
2 where they are contiguous with existing or prior natural jurisdictional areas.

3 **3.3.3.11 California Endangered Species Act**

4 The California Endangered Species Act (CESA) (California Fish and Game Code
5 Section 2050 et seq.) provides for the protection of rare, threatened, and endangered
6 plants and animals, as recognized by CDFG, and prohibits the taking of such species
7 without authorization by CDFG under Section 2081 of the Fish and Game Code.
8 State lead agencies must consult with CDFG during the CEQA process if state-listed
9 threatened or endangered species are present and could be affected by the proposed
10 Project. For projects that could affect species that are both state and federally listed,
11 compliance with the federal ESA will satisfy CESA if CDFG determines that the
12 federal incidental take authorization is consistent with CESA under Fish and Game
13 Code Section 2080.1.

14 **3.3.3.12 Ballast Water Management for Control of Non- 15 Indigenous Species**

16 The Non-Indigenous Species Act of 1990 (PL 101-646) identified ballast water as a
17 significant environmental issue. In 1996, the act was reauthorized (PL 104-332) and
18 the Secretary of Transportation was directed to develop national guidelines to prevent
19 the spread and introduction of nonindigenous aquatic species through the ballast
20 water of commercial vessels. Subsequently, the International Maritime Organization
21 developed Guidelines for the Control and Management of Ship's Ballast Water to
22 Minimize the Transfer of Harmful Aquatic Organisms and Pathogens (International
23 Maritime Organization (IMO) Resolution A.868 (20), which was adopted November
24 1997). In 2004, the U.S. Coast Guard published requirements for mandatory ballast
25 water management practices for all vessels equipped with ballast water tanks bound
26 for ports or places within the U.S. or entering U.S. waters (69 Federal Register
27 44952–44961).

28 California PRC Section 71200 et seq. requires ballast water management practices
29 for all vessels, domestic and foreign, carrying ballast water into waters of the state
30 after operating outside the Exclusive Economic Zone (EEZ). Specifically, the
31 regulation prohibits ships from discharging ballast water within harbor waters unless
32 they have performed an exchange outside the EEZ in deep, open ocean waters.
33 Alternatively, ships may retain water while in port, discharge to an approved
34 reception facility, or implement other similar protective measures. Each ship must
35 also develop a ballast water management plan to minimize the amount of ballast
36 water discharged in the harbor. The act also requires an analysis of other vectors for
37 release of nonnative species from vessels.

38 Rules for vessels originating within the Pacific Coast region took effect in March
39 2006. Ships must now exchange ballast water on coast-wise voyages. Regulations
40 currently under consideration for future years (2009–2022) will require phase-in of
41 ballast water treatment performance standards, first for newly constructed ships and
42 then for existing ships. An important distinction between the federal ballast water

1 guidelines and those specified in the California code is that the California code
2 mandates certain best management practices for managing ballast water to reduce
3 introductions of nonindigenous species.

4 **3.3.3.13 State Authority under the Federal Clean Water** 5 **Act, Sections 401 and 402**

6 Through the authority of SWRCB as handled by the various RWQCBs, the state
7 administers requirements and permitting under Sections 401 and 402 of the federal
8 CWA through agreement with the EPA. If an activity may result in the discharge of
9 dredge or fill material into a waterbody, the 401 process is triggered and state water
10 quality certification (or waiver of certification) that the proposed activity will not
11 violate state water quality standards is required.

12 In addition to Section 401 requirements, some projects will be subject to compliance
13 with Section 402 of the CWA in accordance with the NPDES. The process for
14 compliance with this provision is normally perfunctory with notification and fee
15 payment under the State General Permit for Construction Period discharges.
16 However, construction activity must conform to best management practices in
17 accordance with a written Stormwater Pollution Prevention Plan (SWPPP), which
18 may be subject to City of Los Angeles review prior to issuance of grading permits.

19 Dischargers whose construction projects disturb one or more acres of soil, or whose
20 project disturbs less than one acre but is part of a larger common plan of development
21 that in total disturbs one or more acres, are required to obtain coverage under the
22 General Permit for Discharges of Storm Water Associated with Construction Activity
23 (Construction General Permit 99-08-DWQ). Construction activity subject to this
24 permit includes clearing, grading, and disturbances to the ground such as stockpiling
25 or excavation, but does not include regular maintenance activities performed to
26 restore the original line, grade, or capacity of the facility. The construction general
27 permit requires the development and implementation of a SWPPP. Section A of the
28 construction general permit describes the elements that must be contained in a
29 SWPPP.

30 **3.3.3.14 California Fully Protected Species**

31 The state of California first began to designate species as fully protected prior to the
32 creation of the CESA and the ESA. Lists of fully protected species were initially
33 developed to provide protection to those animals that were rare or faced possible
34 extinction, and included fish, mammals, amphibians and reptiles, and birds. Most
35 fully protected species have since been listed as threatened or endangered under
36 CESA and/or ESA. The regulations that implement the Fully Protected Species
37 Statute (Fish and Game Code Section 4700) provide that fully protected species may
38 not be taken or possessed at any time. Furthermore, CDFG prohibits any state
39 agency from issuing incidental take permits for fully protected species, except for
40 necessary scientific research.

3.3.3.15 Porter-Cologne Water Quality Act

The State of California’s Porter-Cologne Water Quality Control Act (California Water Code Section 13000 et seq.) is the principal law governing water quality regulation within California. The act established the California SWRCB and nine RWQCBs, which are charged with implementing its provisions and which have primary responsibility for protecting water quality in California. The Porter-Cologne Act also implements many provisions of the federal CWA, such as the NPDES permitting program. CWA Section 401 gives the California SWRCB the authority to review any proposed federally permitted or federally licensed activity that may impact water quality and to certify, condition, or deny the activity if it does not comply with state water quality standards. If the California SWRCB imposes a condition on its certification, those conditions must be included in the federal permit or license. The Porter-Cologne Act also requires a “Report of Waste Discharge” for any discharge of waste (liquid, solid, or otherwise) to land or surface waters that may impair a beneficial use of surface or groundwater of the state.

3.3.4 Impact Analysis

3.3.4.1 Methodology

3.3.4.1.1 Analytical Framework

Impacts on species, communities, and habitats expected to occur as a result of proposed project implementation were identified by examining the proposed project description in view of the existing biological setting as described in Section 3.3.2.

Impacts on biota were assessed in two ways. The first estimated the amount of habitat that would be gained, lost, or disturbed by the proposed Project. The second approach considered whether the proposed Project would have adverse effects on specific resources such as EFH or individual special-status species. Mitigation for impacts on marine biological resources has been developed by LAHD in coordination with NMFS, USFWS, and CDFG through agreed-upon mitigation policies (City of Los Angeles et al. 1984, 1997). For habitat losses these policies define the value of different habitats within the harbor relative to a system of mitigation credits accrued by creating or enhancing habitat in the harbor and at offsite locations. The current mitigation policy is “No net loss of in-kind habitat value, where ‘in-kind’ refers to coastal, marine, tidally-influenced habitat with value to fish and birds” (USACE and LAHD 1992). For significant impacts on specific biological resources, mitigation is developed on the basis of resource agency policies.

3.3.4.2 Thresholds of Significance

Thresholds of significance for biota and habitats are based on the *L.A. CEQA Thresholds Guide* (City of Los Angeles 2006). The guide does not specifically address marine habitats within the harbor; therefore, LAHD has developed harbor-specific significance criteria for adverse effects on biological habitats. These criteria

1 are consistent with the L.A. CEQA thresholds and Appendix G of CEQA Guidelines.
2 A significant impact on biota or habitats in the proposed project study area would
3 occur if the proposed Project results in the following:

4 **BIO-1:** The loss of individuals, or the reduction of existing habitat, of a state- or
5 federally listed endangered, threatened, rare, protected, or candidate species, or a
6 species of special concern, or the loss of federally listed critical habitat.

7 **BIO-2:** A substantial reduction or alteration of a state-, federally, or locally
8 designated natural habitat, special aquatic site, or plant community, including
9 wetlands.

10 **BIO-3:** Interference with wildlife movement/migration corridors that may diminish
11 the chances for long-term survival of a species.

12 **BIO-4:** A substantial disruption of local biological communities (e.g., from
13 construction impacts or the introduction of noise, light, or invasive species).

14 **BIO-5:** A permanent loss of marine habitat.

15 The Initial Study determined that for three other thresholds of significance located in
16 Appendix G of the State CEQA Guidelines the proposed Project would have no
17 impact. Accordingly, those criteria are not discussed in this document. Those
18 thresholds are:

- 19 ■ Would the Project have a substantial adverse effect on federally protected
20 wetlands as defined by Section 404 of the Clean Water Act (including, but not
21 limited to, marsh, vernal pool, coastal, etc.) through direct removal, filling,
22 hydrological interruption, or other means?
- 23 ■ Would the Project conflict with any local policies or ordinances protecting
24 biological resources, such as a tree preservation policy or ordinance?
- 25 ■ Would the Project conflict with the provisions of an adopted Habitat
26 Conservation Plan, Natural Community Conservation Plan, or other approved
27 local, regional, or state habitat conservation plan?

3.3.4.3 Impacts and Mitigation

3.3.4.3.1 Construction Impacts

Impact BIO-1a: Construction of the proposed Project would cause the loss of individuals, or the reduction of existing habitat, of a state- or federally listed endangered, threatened, rare, protected, or candidate species, or a species of special concern, or the loss of federally listed critical habitat.

The proposed Project would include the rehabilitation of the existing wharf structure at Berths 58–60, the installation of 18,500 square feet of floating docks for small research craft in the East Channel, and minor rehabilitation of wharf facilities at Berths 70–71. New steel and concrete piles would be installed as part of the rehabilitation of the Berths 58–60 wharfs, and a small number of concrete piles would be installed for the floating dock facility and, possibly, for the intake/discharge structures. The steel piles would be driven through the existing wharf deck and rock slope into the harbor bottom by both landside (truck-mounted) and waterborne (barge-mounted) equipment. Some existing concrete piles under the wharf structure and along the wharf face are likely to be cut at the mudline during the rehabilitation.

Two options for the steel piles, which are necessary for the seismic retrofit, are being considered. The first would install 127 72-inch diameter concrete piles 20 feet apart underneath the waterside edge of the existing building (which is over the water), and the second would install 252 60-inch diameter piles in groups of four along the landward edge of the seawall. The first option has the greatest potential for adversely affecting the aquatic environment, and therefore is assumed for this evaluation. While these piles would likely be installed with land-based pile driving equipment, some in-water support vessels (i.e., barges) would likely be needed.

A seawater intake would be constructed at the south end of Berth 60, along the Main Channel (see Chapter 2, “Project Description,” for details of the intake system). The discharge point location would be at Berth 60 along the East Channel (north of the intake). A second intake, for the wave tank, may be constructed at Berth 70–71. Construction of the intake and discharge structures could involve some pile driving and the placement of small amounts of concrete and piping. No other in-water work (e.g., dredging, rock placement) is proposed.

On land, construction activities would include: demolition of existing improvements (mostly at the Fish Harbor site), including office buildings and pavement; rehabilitation and reconstruction of existing buildings; and construction of new buildings, pavement, and utilities (including a circulating seawater system and upgrades to the sanitary sewer system).

Terrestrial Wildlife

Demolition of existing landside facilities and construction of new facilities would displace terrestrial biological resources and could destroy some resources. Individual

1 plants would be destroyed and terrestrial animals would be either destroyed or forced
2 to relocate. In no case would construction cause losses of substantial numbers of
3 individuals or substantial reductions in natural habitat, because few individuals,
4 except birds, utilize the proposed project study area and there are few natural plant
5 species and no natural habitat present.

6 **Marine Mammals**

7 Construction would produce localized turbidity at the site of pile driving and removal
8 and intake structure installation. The piles would be driven through existing rock
9 dikes and would not, therefore, remove any soft-bottom habitat. The piles
10 themselves would be rapidly colonized by hard-surface biota. Accordingly,
11 construction would not result in long-term adverse effects on marine habitats,
12 including benthic habitats and special aquatic sites.

13 The principal construction-phase disturbance to marine biological resources in the
14 proposed project study area would be pile driving at the City Dock No. 1 location.
15 The primary method of driving piles would be hydraulic impact hammer driving.
16 The sound pressure waves¹ produced by pile driving could disturb or injure marine
17 mammals (specifically sea lions and harbor seals) swimming in the Outer Harbor and
18 East Channel. Such acoustic exposures could result in a temporary or permanent loss
19 of hearing (termed a temporary or permanent threshold shift) depending upon the
20 location of the marine mammal in relation to the source of the sound.

21 Installing 72-inch-diameter steel piles with an impact hammer pile driver can
22 generate 210 dB_{peak} or 195 dB_{rms} (re: 1 µPa, measured 33 feet from the pile) at the full
23 force of the pile driver (Caltrans 2001; WSDOT 2011). Accordingly, pile-driving
24 noise could, if uncontrolled, exceed the Level A harassment (potential to injure) level
25 of 180 dB_{rms} (re 1 µPa) and the Level B harassment (disturbance threshold) level of
26 160 dB_{rms} for marine mammals (Federal Register 2005). Observations of marine
27 mammals during the driving of similarly large piles for the San Francisco–Oakland
28 Bay Bridge East Span seismic safety project (Caltrans 2002) found that sound levels
29 dropped below the thresholds within approximately 300 meters of the pile driving
30 site. The noise levels and distances would be less for concrete piles that may be
31 needed for the intake/discharge and wharf rehabilitation because those piles would be
32 much smaller than 72 inches, and thus driven with less force. Underwater noise
33 levels associated with all other construction activities would be below Level A
34 harassment level of 180 dB_{rms} (re 1 µPa) for marine mammals.

35 Marine wildlife is anticipated to move quickly away from areas where noise
36 generated by pile driving may reach levels that cause disturbance or injury.
37 Observations of marine mammals during the Bay Bridge project confirmed that sea
38 lions actively avoided the area of pile driving (although harbor seals did not seem to

¹ Underwater sound is produced by pressure waves in the water. Pressure wave measurements are converted to sound pressure levels, which are expressed as a statistical function (root mean square, or rms) in decibels (dB) above the reference sound pressure of one micropascal (1 µPa). A pascal is standard unit of pressure defined as 1 newton per square meter, analogous to pounds per square inch. Because of the close correlation between pressure levels and distance from the source, it is customary to use a standard distance, typically 33 feet in marine environments (Morfey 2001).

1 be affected). Thus, sea lions and harbor seals would be able to move away from
2 areas where sound pressure waves could adversely affect them. Further, prior to
3 initiating pile driving with an impact hammer, a “soft start” technique with the pile
4 driver would be employed, as requirements of the LAHD’s construction permit and
5 the contractor’s contract with LAHD, in order to minimize potential harm to marine
6 wildlife and provide them with an opportunity to move from areas where pile driving
7 activities are occurring. The “soft start” technique requires that the initial strikes of a
8 piling are performed at a significantly reduced impact force to start the pile
9 penetration (beginning at 40–60% of full force) and slowly build to full force over
10 several strikes, the strikes being closely spaced in time. The reduced force at the start
11 of impact pile driving provides an incentive and opportunity for animals in the
12 vicinity of pile driving activities to move away before full-force driving begins, thus
13 limiting adverse effects and potential injury. However, adverse effects would still
14 likely occur if sea lions and harbor seals remain in the area after full-force strikes
15 begin. Other marine mammals (e.g., whales and dolphins) and sea turtles are
16 unlikely to be present as few have been observed in the Outer Harbor areas (MEC et
17 al. 2002, SAIC 2010). Any such animals present during construction would likely
18 avoid the disturbance areas and thus would not be injured. No other protected or
19 sensitive marine mammal species normally occur in the proposed project area.

20 Furthermore, while underwater sound pressure waves radiate in all directions from a
21 pile driving location, the land masses on three sides of the East Channel would block
22 the transmission of these pressure waves except southward out of the entrance to the
23 channel. As a result, the area affected by the increased underwater sound pressure
24 levels would be largely restricted to the East Channel, which would substantially
25 limit the potential to affect marine mammal populations in the area. The primary
26 exception would be the installation of any piles for the seawater intake, which would
27 occur just off the tip of City Dock No. 1. Underwater sound pressures generated at
28 this location would affect species over much of the outer harbor area, but because, as
29 described above, noise levels would be much lower than with steel piles and the
30 number of piles would be limited to a few, it is unlikely that marine mammals would
31 be adversely affected.

32 California sea lions and harbor seals using the proposed project study area could also
33 be affected by waterborne construction activities other than pile driving, such as
34 intake construction, wharf reconstruction, and floating dock installation. Both
35 species are accustomed to human presence, however, including in-water construction
36 and the industrial activities of the harbor. Accordingly, construction of the proposed
37 Project could cause the animals to relocate to nearby areas, where there would be
38 adequate food and places to rest, but would not be expected to result in take or other
39 injury.

40 **Managed Fish Species**

41 As with marine mammals, underwater sound pressure from pile driving has the
42 potential to disturb or injure adult and juvenile fish species. Fish are less likely to
43 move away from areas affected by noise than are marine mammals, and are therefore
44 more likely to be affected (NMFS 2003, 2004). The level of effect is influenced by a
45 variety of factors, including species, size of fish (smaller fish are affected more),
46 physical condition, number of pile strikes, the shape of the sound wave, water depth,

1 location of fish in the water column, amount of air in the water, surface waves, the
2 nature of the sea bottom, tidal currents, and the presence of predators (NMFS 2003,
3 2004). Types of effects can include mortality from swim bladder rupture or internal
4 hemorrhaging, changes in behavior, and temporary or permanent hearing loss
5 (Caltrans 2001; Vagle 2003). The most common behavioral changes include
6 temporary dispersal of fish schools. In addition to these direct effects, indirect effects
7 (e.g., increased susceptibility to predation) can occur.

8 Two of the species in the Coastal Pelagics FMP, northern anchovy and Pacific
9 sardine are common water-column species in the harbor that could be affected by pile
10 driving. The only common Pacific Groundfish species, Pacific sanddab, is also likely
11 to be present near construction area and could be affected by pile driving. As
12 described above for marine mammals, the area affected by increased sound pressures
13 from pile driving would be the East Channel and open waters south of the East
14 Channel. The number of fish affected would depend on the distribution and
15 abundance of these species in and near the East Channel at the time of construction.
16 The sound pressure waves from pile driving could cause mortality of a few individual
17 anchovies, sardines, and sanddabs, but these species are abundant in the harbor and
18 the loss of a few individuals would not substantially affect their populations.

19 Impaired water quality near the construction site, if it occurred, could adversely
20 affect fish in the East Channel and nearby waters. However, the controls on
21 construction (see Section 3.13, “Water Quality, Sediments, and Oceanography”)
22 would ensure that any such occurrences would be localized and temporary.
23 Furthermore, fish in the Coastal Pelagics and Pacific Groundfish FMPs would be
24 expected to move away from areas affected by impaired water quality.

25 **Birds**

26 Birds would be displaced from active construction sites both by the noise of pile
27 driving and by landside activity to an extent that would vary with the species.
28 Sensitive terrestrial bird species (e.g., peregrine falcon, hawks, merlins, kites,
29 burrowing owls, and loggerhead shrikes) would not be adversely affected by
30 construction of the proposed Project because there is no nesting habitat and little or
31 no foraging habitat for any of those species. No known peregrine falcon nesting
32 areas would be affected due to their distances (the Vincent Thomas Bridge over 1.25
33 miles away, the Schuyler R. Heim Bridge over 1.2 miles away, and the Gerald
34 Desmond Bridge over 2 miles away) from the proposed Project. Some species can be
35 assumed to forage in the proposed project study area, but the amount of area that
36 would be temporarily lost would be small relative to the rest of the harbor, and the
37 quality of the habitat is poor.

38 Sensitive marine bird species in the harbor that could use the marine habitats in the
39 proposed project study area include most of the marine species in Table 3.3-1, with
40 the exception of long-billed curlew, common loon, and western snowy plover, which
41 are very uncommon in the harbor and for which no nesting, feeding, or resting habitat
42 occurs. In-water construction activities could affect foraging habitat for listed,
43 candidate, or special-status species through a temporary increase in activity, noise,
44 vibration, and turbidity, which have the potential to displace individuals from the

1 work area during construction. Pile driving and construction of the intake structure
2 and of wharfs and docks have the potential to displace individuals during
3 construction activities. Additionally, foraging activities of special-status species that
4 feed on fish in the harbor could be affected as a result of construction and pile driving
5 activities that produce localized turbidity in foraging areas.

6 In the case of the California least tern, the proposed project study area is more than
7 1.5 miles from the Pier 400 nesting site. Least terns feed on small fish in the surface
8 waters of the harbor. The shallow waters (<20 feet mean lower low water [MLLW])
9 in the Outer Harbor are considered important feeding areas for the tern and are areas
10 that require protection. The nearest such habitat is the shallow-water site on the inner
11 face of the San Pedro Breakwater between Cabrillo Beach and the entrance to the
12 harbor. That site is approximately 0.75 mile from the proposed project study area.
13 The East Channel, the Main Channel, and Fish Harbor, all of which are more than 20
14 feet deep, are not considered essential foraging habitat for the least tern.

15 Outer Harbor shallow water would be unaffected by the proposed Project;
16 construction activities would create a small amount of localized turbidity that would
17 not migrate as far as the shallow water areas. Accordingly, construction activities for
18 the proposed Project would not interfere with least tern foraging. The potential for
19 impacts from turbidity would be further reduced by the controls and monitoring
20 associated with the water quality permit (see Section 3.13, “Water Quality,
21 Sediments, and Oceanography”), which would ensure that excess turbidity would not
22 extend more than 300 feet from the construction zone. The remainder of proposed
23 project construction activities would not result in short- or long-term effects on
24 California least terns nesting on Pier 400.

25 The other marine-related bird species (specifically, California brown pelican, double-
26 crested cormorants, California gulls, elegant terns, and black skimmers) are either
27 common year around or seasonally abundant and do not nest in or near the proposed
28 project study area (MEC et al. 2002; SAIC 2010). California brown pelicans and
29 California gulls, in particular, are very habituated to human activities, and thus would
30 not be expected to be disturbed by the construction. Foraging by marine birds in the
31 proposed project study area could continue with no adverse effects. No nesting
32 habitat exists at the proposed project study area for any of these species, so their
33 presence at or near the proposed project study area would be for the purposes of
34 feeding in harbor waters or along the shoreline, resting on the water surface, or
35 roosting on structures. These species would be able to use other areas in the harbor if
36 construction activities occurred when they were present and if the disturbances
37 caused them to avoid the work area.

38 Birds protected by the MBTA that nest and forage in the harbor include black-
39 crowned night heron, which have nested in trees near the Berth 78—Ports O’Call
40 area approximately 0.25 mile north of the proposed project study area during past
41 years; great blue heron, which have nested in several areas within approximately 0.25
42 mile of the proposed project study area; and possibly swallows nesting under the
43 wharves. Foraging by these species could be affected by pile driving activities, but
44 the small area that would be affected relative to the harbor as a whole and the
45 temporary nature of the disturbance would prevent substantial disruption to these
46 species.

1 No known nesting sites of migratory birds would be affected by proposed project
2 construction. However, to comply with the MBTA, which prohibits take of
3 migratory native birds, and similar provisions of the California Fish and Game Code,
4 standard Port construction procedures, which would be reinforced as Mitigation
5 Measure MM BIO-3, require that nesting surveys be conducted if construction would
6 take place during the breeding seasons (February 15 through September 1). If active
7 nests are found, a 100-foot radius would be established around the active nests to
8 prohibit construction activities in this area.

9 **Impact Determination**

10 Despite the soft-start procedure for impact pile driving, pile-driving for construction
11 of the proposed Project could exceed the NMFS threshold criteria for underwater
12 sound pressure, which could result in Level A (potential injury) and Level B
13 (disturbance) harassment of marine mammals, specifically sea lions and harbor seals.
14 The potential for noise-related effects on special-status marine mammals is
15 considered a significant impact.

16 Pile-driving for construction of the proposed Project could result in temporary
17 disturbance of, and possible damage to, managed fish species, despite the soft-start
18 procedure for impact pile driving. In-water construction other than pile driving would
19 cause localized disturbance and turbidity that could disrupt the behavior of sensitive
20 species of fish. Due to the small number of fish expected, the limited area affected
21 by potentially harmful sound pressure levels, and the relatively short duration of pile
22 driving (weeks to months), loss of individuals would not be substantial. Loss of
23 essential fish habitat would be temporary and localized, consisting of short-term
24 degradation of habitat due to noise and turbidity. Any such losses would be less than
25 significant.

26 Proposed construction could adversely affect birds protected by the MBTA if they
27 were to nest in the construction area. This impact is considered significant. Effects
28 on other sensitive bird species (i.e., those that do not nest in the area such as marine
29 birds and peregrine falcons) would be temporary and localized, and the impacts
30 would be less than significant. No critical foraging habitat for least terns would be
31 lost because no such habitat exists in or near the proposed project site. Accordingly,
32 impacts related to critical habitat would be less than significant.

33 **Mitigation Measures**

34 Mitigation measures would be implemented to minimize the significant impacts on
35 marine mammals from pile-driving activities and on migratory birds from
36 disturbance of nests.

37 **MM BIO-1. Avoid Marine Mammals.** Via the construction contract and the
38 development permit the LAHD will require that pile driving activities for
39 construction of the proposed Project include establishment of a safety zone and
40 monitoring of the area surrounding the operations for pinnipeds by a qualified marine
41 biologist. The monitor will have the authority to halt operations unless, in the
42 opinion of the Port's project engineer (Engineer), halting operations would be unsafe.

1 The safety zone will extend out to 500 meters from the site of the pile driving,
2 wherever that activity is taking place.

3 Before pile driving is scheduled to commence, observers on shore or in boats will
4 survey the safety zone to ensure that no marine mammals are present. If marine
5 mammals are observed within the safety zone, driving will be delayed until they
6 move out of the area. If a marine mammal is seen above water and then dives below,
7 the contractor will wait at least 15 minutes, and if no marine mammals are seen, it
8 may be assumed that the animal has moved beyond the safety zone. This 15-minute
9 criterion is based on a study indicating that pinnipeds dive for a mean time of up to
10 about 4 minutes; the 15-minute delay will allow a more than sufficient period of
11 observation to be reasonably sure the animal has left the vicinity.

12 If pinnipeds enter the safety zone after pile has begun, pile driving will continue. The
13 monitor will record the species and number of individuals observed and make note of
14 their behavior patterns. If animals appear distressed, and if it is operationally safe to
15 do so, the monitor will inform the Engineer that pile driving will cease until the
16 animal leaves the area. In certain circumstances pile driving cannot be terminated
17 safely and without severe operational difficulties. Therefore, if it is deemed
18 operationally unsafe by the Engineer to discontinue pile driving activities, and a
19 pinniped is observed in the safety zone, pile driving activities will continue only until
20 the Engineer deems it safe to discontinue.

21 **MM BIO-2. Minimize In-water Pile Driving Noise.** Via the construction contract
22 the LAHD will require the contractor to use sound abatement techniques to reduce
23 both noise and vibrations from pile driving activities. In addition to the “soft-start
24 technique, which will be required at the initiation of each pile driving event or after
25 breaks of more than 15 minutes, sound abatement techniques will include, but not be
26 limited to, vibration or hydraulic insertion techniques, bubble curtains, isolation cage
27 technology, sound aprons, and use of a cushion block on top of the pile being driven.
28 Use of these techniques will reduce both the intensity of the underwater sound
29 pressure levels radiating from the pile driving location and the area in which levels
30 would exceed the Level A and B harassment levels for marine mammals.

31 **MM BIO-3. Conduct Nesting Bird Surveys.** Between February 15 and September
32 1 and prior to ground-disturbing activities, a qualified biologist will conduct surveys
33 for the presence of nesting birds protected under the MBTA and/or similar provisions
34 of the California Fish and Game Code within areas of the proposed project study area
35 that contain potential nesting bird habitat. Surveys will be conducted 24 hours prior
36 to the clearing, removal, or grubbing of any vegetation or ground disturbance. If
37 active nests are located, then a barrier installed at a 50-foot radius from the nest(s)
38 will be established and the tree/location containing the nest will be marked and will
39 remain in place and undisturbed until a qualified biologist performs a survey to
40 determine that the young have fledged or the nest is no longer active.

41 **Residual Impacts**

42 Impacts would be less than significant.

1 **Impact BIO-2a: Construction of the proposed Project would**
2 **not result in a substantial reduction or alteration of a state-,**
3 **federally, or locally designated natural habitat, special**
4 **aquatic site, or plant community, including wetlands.**

5 Special aquatic sites and natural habitats identified in the proposed project study area
6 that would be affected by proposed project construction include kelp outcrops along
7 the Main Channel adjacent to Berths 70–71 and the western end of City Dock No. 1,
8 the eelgrass beds adjacent to Cabrillo Beach, and EFH. No mudflat, salt marsh, cord
9 grass, freshwater marsh habitat, or native plant community would be affected by
10 construction of the proposed Project because no such habitats exist in or near the
11 proposed project study area.

12 **Kelp Beds**

13 Kelp (predominantly *Egregia* and *Macrocystis*) grows on the riprap along the Main
14 Channel side of the proposed project study area at Berths 70–71, and off the tip of
15 City Dock No. 1. The kelp beds fluctuate in area throughout the growing season
16 (March–October), but the beds are likely always present (SAIC 2010). Construction
17 of proposed project features in these areas could affect those kelp beds if it involves
18 pile placement or alterations to other in-water features. Specifically, the barges used
19 for pile driving and work boat activities could damage kelp fronds, and the piles
20 themselves could damage or remove kelp plants. However, these activities would be
21 of short duration and limited extent, and any affected kelp would be expected to
22 reestablish quickly once construction was over, given the vigor of the kelp in the
23 harbor (MEC 1988; SAIC 2010).

24 **Eelgrass**

25 An extensive, dense bed of eelgrass is present approximately 0.7 mi from the
26 proposed project site, in the shallow waters of the Outer Harbor just offshore of
27 Cabrillo Beach and the youth facility north of the beach. Placement of pilings and
28 construction of the water intake and discharge structures would cause increased
29 turbidity in the immediate area of construction. Some of the suspended sediments
30 could, depending on conditions, be carried into the eelgrass bed to increase turbidity
31 there, but the distance involved means that any such effect would be very small.

32 Since the depth and substrates in the proposed project area are generally inadequate
33 for eelgrass growth, and no eelgrass has been observed in these areas to date, and
34 because construction-related turbidity would be unlikely to reach the existing beds,
35 the proposed Project would be unlikely to affect eelgrass and associated biological
36 communities.

37 **Essential Fish Habitat**

38 Marine habitat in the harbor functions as EFH for several fish species managed under
39 the Coastal Pelagic and Pacific Groundfish FMPs (see Table 3.3-2). Construction of
40 over-water structures such as wharf extensions and floating docks, and installation of
41 pilings and the seawater intake, could affect use of water and sediments below those

1 structures by individuals of these EFH species as a result of noise, physical
2 disturbance, turbidity, and loss of food resources (benthic invertebrates). These
3 effects would be localized and temporary, and would not, therefore, have a
4 substantial effect on EFH in the harbor.

5 A small amount of the benthic fauna in the harbor bottom below the proposed
6 floating docks would be lost within the footprint of the piles being driven and rock
7 placed around the base of these piles (if any), and soft-bottom habitat could be
8 converted to hard bottom (pilings and rock) at these locations. The docks themselves
9 would provide new attachment surfaces for marine life, including seaweeds and
10 invertebrates, and shelter for small fish. The turbidity generated by driving each pile
11 would be localized immediately adjacent to the pile and would dissipate rapidly with
12 minor effects on nearby invertebrates and fish at the pile locations. The small loss of
13 prey for managed fish species would not adversely affect their populations within the
14 harbor due to the large amount of undisturbed foraging area available and the small
15 number of individuals of managed groundfish species that feed on benthic organisms
16 in the harbor. Construction disturbances such as turbidity would have a negligible
17 effect on eggs and larvae of managed species, which are located primarily in the
18 water column and move with water currents and, thus, would be exposed only briefly
19 to turbidity. Additionally, only a small number would be affected in the construction
20 area relative to those present in all marine habitats in the harbor.

21 Placement of the floating docks would shade a small area (less than one-half acre) in
22 the East Channel. In shallow water shading could adversely affect the growth of
23 seaweeds and eelgrass on the bottom, but the East Channel is too deep for extensive
24 growths of plants at the bottom. Furthermore, the open structure of floating docks
25 would allow light to penetrate among the docks. Accordingly, the effects of shading
26 on EFH would be minor.

27 Upland construction activities would have no direct effects on EFH, which by
28 definition is located in the water. Runoff of sediments from such construction could
29 enter harbor waters; however, as discussed in Section 3.13, "Water Quality,
30 Sediments, and Oceanography," implementation of sediment control measures (e.g.,
31 sediment barriers and sedimentation basins) would minimize such runoff and result in
32 minimal effects on water quality that could affect EFH.

33 **Impact Determination**

34 Proposed project construction activities could have minor, short-term effects on kelp
35 beds in and near the proposed project study area. Because these effects would be
36 localized and temporary, impacts on special aquatic sites and natural habitats would
37 be less than significant.

38 Temporary physical disturbances and turbidity from in-water construction would
39 affect EFH through loss of food resource and avoidance by managed species, and
40 could result in some loss of fish as described above. Because these disturbances
41 would affect few individuals and a small area of the harbor and would be temporary,
42 they would have less-than-significant impacts on EFH or managed species. Although
43 the installation of new in-water piles would result in the loss of deep-water substrate,

1 it would be replaced by the hard vertical habitat of the new piles and the floating
2 docks. Shading would not adversely affect habitat structure or function. Therefore,
3 any potential loss of habitat, or changes in habitat functions, would be considered less
4 than significant.

5 Construction activities in upland areas would also have less-than-significant impacts
6 on EFH because of the controls that would be implemented to minimize runoff of
7 pollutants from the land into the harbor.

8 **Mitigation Measures**

9 No mitigation is required.

10 **Residual Impacts**

11 Impacts would be less than significant.

12 **Impact BIO-3a: Construction of the proposed Project would** 13 **not result in interference with wildlife movement/migration** 14 **corridors that may diminish the chances for long-term** 15 **survival of a species.**

16 No known terrestrial wildlife migration corridors are present in the proposed project
17 study area. The only defined migratory species within the harbor are birds, including
18 most of the upland, marine, and special-status species described in Sections 3.3.2.6 and
19 3.3.2.8.

20 California least tern and western snowy plover are migratory bird species that occur on
21 Pier 400; the tern nests at the designated nesting site and the plover has been observed in
22 low numbers at the least tern nesting site in recent years. Given the distance of the
23 proposed Project from the Pier 400 nesting site (approximately 1.5 miles) and the limited
24 extent of construction activities, construction of the proposed Project would not interfere
25 with the migration or local movements of these species. California brown pelicans move
26 between the harbor and their nesting sites in Mexico and on offshore islands in order to
27 breed, and move around the harbor area on a daily basis. A number of other water-
28 related birds that are present at least seasonally in the harbor are migratory as well.
29 Construction activities within the proposed project study area would not block or
30 interfere with migration or movement of these, and other species covered under the
31 MBTA because the work would be in a small portion of the harbor area where the birds
32 occur, these species are habituated to harbor activities, and the birds could easily fly
33 around or over the work.

34 Fish species present in the harbor would be subject to temporary acoustic and
35 possibly degraded water quality during pile driving and other in-water construction
36 activities. These effects could result in result in temporary avoidance of the
37 construction areas. However, these effects would be temporary. There would be no
38 physical barriers to movement, and the baseline condition for fish and wildlife access
39 would be essentially unchanged.

1 Project-related construction vessel traffic would consist of one or two barges and a
2 few workboats to support the pile-driving and transport construction material. This
3 level of activity would not interfere with marine mammal migrations along the coast
4 because these vessels would represent a small proportion (much less than 1%) of the
5 total Port-related commercial traffic in the area, and each vessel would have a low
6 probability of encountering migrating marine mammals because these animals are
7 generally sparsely distributed (LAHD and USACE 2007) and the bulk of the vessel
8 trips would be inside the harbor.

9 **Impact Determination**

10 Construction of the proposed Project would have little, if any, adverse effect on
11 wildlife movement or migration corridors. Accordingly, impacts of construction
12 would be less than significant.

13 **Mitigation Measures**

14 No mitigation is required.

15 **Residual Impacts**

16 Impacts would be less than significant.

17 **Impact BIO-4a: Construction activities for the proposed** 18 **Project would not result in a substantial disruption of local** 19 **biological communities.**

20 Biological communities, the collection of species inhabiting a particular habitat or
21 ecosystem, can potentially be disrupted by changes in environmental conditions that
22 favor a different assemblage of species or that alter the dynamics among species that
23 make up a biological community. The significance of changes in local conditions
24 depends on the extent and duration of those changes, as well as the species or groups
25 of species affected. Upland and road improvement activities would have minimal
26 effect on terrestrial biota because the species present are nonnative and/or adapted to
27 use of developed sites, and the proposed project study area contains no natural
28 biological communities.

29 Construction-related impacts on marine biological communities are expected to be
30 temporary, lasting through the construction period and for a short time thereafter.
31 These include physical disturbance, underwater noise, and turbidity produced during
32 pile driving, intake placement, and pipeline installation. Polluted runoff into study
33 area waters from upland activities would be minimized by the proposed project
34 controls described in Section 3.13, "Water Quality, Sediments, and Oceanography"
35 (e.g., project-specific SWPPP and BMPs such as sediment barriers and sedimentation
36 basins). In-water construction is expected to generate turbidity, but not to levels that
37 could result in a substantial disruption of biological communities. Turbidity, noise,
38 and vibration (primarily from pile driving) would likely cause some fish, birds, and
39 marine mammals to leave the immediate proposed project study area temporarily, as
40 described under Impact BIO-1a, above.

1 The underwater sound pressure levels generated by in-water pile driving are expected
2 to exceed the disturbance or injury thresholds for some aquatic-dependent species
3 occurring in portions of the proposed project study area and Outer Harbor. Therefore,
4 pile driving is expected to affect the behavior of these species, and could result in
5 harm or mortality in some instances. Although these activities would affect
6 individuals, the populations of these organisms would not be adversely affected
7 because the small number of individuals occurring in the affected area and the limited
8 extent of the affected area. The implementation of Mitigation Measures MM BIO-1
9 and MM BIO-2 would provide additional protection for those species occurring in
10 the areas affected by pile driving activities. Therefore, the proposed Project would
11 not substantially disrupt biological communities.

12 The invasive green alga, *Caulerpa*, has the potential to spread by fragmentation.
13 Prior to in-water work, (including pile driving), an underwater survey for the invasive
14 alga *Caulerpa* would be conducted in order to ensure that no *Caulerpa* is present in
15 the proposed project study area (NMFS and CDFG 2007). In the event that *Caulerpa*
16 is detected during preconstruction surveys, an eradication program would be
17 implemented per the requirements of the *Caulerpa* protocol (NMFS and CDFG
18 2007). Construction would commence only after the area is certified to be free of
19 this invasive species. As discussed in the 3.3.2.10.2, more than 30 *Caulerpa* surveys
20 have been conducted in the harbor to date as a standard procedure prior to sediment
21 disturbing activities, and no *Caulerpa* has been found (SCCAT 2008). Considering
22 the *Caulerpa* survey requirement and the absence of *Caulerpa* to date, and with
23 implementation of the aforementioned *Caulerpa* protocols, the potential for proposed
24 project activity to spread this species is low.

25 **Impact Determination**

26 As described above, construction activities in the upland portions of the proposed
27 project study area would result in no substantial disruption of local biological
28 communities. Runoff of sediments and pollutants from upland construction activities
29 would have only localized, short-term effects that would not substantially disrupt
30 biological communities in the East Channel, Main Channel, and Fish Harbor. These
31 effects would represent less-than-significant impacts.

32 The effects of in-water construction on local biological communities would be
33 limited for the following reasons: the number of organisms occurring in the affected
34 area would be small, fish, birds, and mammals in the construction area would likely
35 move out of the affected area, and the construction would be localized and
36 temporary. Accordingly, underwater noise, physical disturbance, and turbidity would
37 have less-than-significant impacts on local biological communities.

38 Implementation of the established protocols for the detection and control of
39 *Caulerpa*, which would be required by the USACE permit, and the fact that *Caulerpa*
40 is not likely to be present in the proposed project study area would ensure that
41 impacts related to invasive species would be less than significant.

1 **Mitigation Measures**

2 No mitigation is required.

3 **Residual Impacts**

4 Impacts would be less than significant.

5 **Impact BIO-5a: Construction of the proposed Project would**
6 **not result in a permanent loss of marine habitat.**

7 The proposed project study area's waterfront is already affected by boat docks, floats,
8 and shading from wharfs, buildings, and vertical walls. Construction of the proposed
9 Project would neither add nor remove marine habitat area because no new land or
10 water area would be created, no structures that could substantially shade water area
11 would be built, and no in-water structures would be permanently removed. Proposed
12 project construction would, however, add small amounts of various materials (rock,
13 steel, concrete) to the aquatic environment in the form of new pilings, the intake
14 structure, and possible protection for the intake piping. These additions would
15 represent minor changes to the aquatic habitat types in the proposed project study
16 area. Over time, these in-water materials would be colonized by aquatic organisms
17 and function as marine habitat, albeit of different character.

18 **Impact Determination**

19 There would be no permanent loss of marine habitat as a result of proposed project
20 construction. Although there would be changes in habitat character/type from
21 placement of materials and physical structures, the total quantity of open-water
22 habitat would be unchanged. Impacts would, therefore, be less than significant.

23 **Mitigation Measures**

24 No mitigation is required.

25 **Residual Impacts**

26 Residual impacts would be less than significant.

27 **3.3.4.3.2 Operational Impacts**

28 **Impact BIO-1b: Operation of the proposed Project would not**
29 **result in the loss of individuals, or the reduction of existing**
30 **habitat, of a state- or federally listed endangered, threatened,**
31 **rare, protected, or candidate species, or a species of special**
32 **concern, or the loss of federally listed critical habitat.**

33 Operation of the proposed Project would not adversely affect sensitive terrestrial
34 species (birds and bats) because no activities would take place that could interfere

1 with bird or bat nesting, reproduction, foraging, or migration. Landside activities
2 would have no effect on vegetation.

3 Under the proposed Project, the potential operational impacts on sensitive marine
4 species would be associated vessel activity and the intake and discharge of up to 2
5 million gallons of seawater per day. Vessels could spill or leak fuel and lubricants,
6 and vessel passage in the harbor and adjacent coastal waters could interfere with
7 marine mammals. There would be little or no increase in vessel activity under Phase
8 I, which would involve the existing SCMI fleet of small vessels (similar to the
9 recreational fleet in the nearby West Channel) with the possible addition of a few
10 small boats. Under Phase II, however, the wharf at Berths 70–71 is assumed to
11 accommodate larger research vessels (up to 250 feet in length) that do not presently
12 call at the Port of Los Angeles on a regular basis. It is not certain that such vessels
13 would, in fact, be based or call at the proposed project facility, but to be conservative
14 this document assumes that there would be up to 6 large vessel calls per year by
15 NOAA research vessels, spending a total of 60 days in port.

16 Accidental fuel spills and leaks associated with research vessels could introduce
17 petroleum hydrocarbons into the waters of the East Channel and Main Channel. This
18 document assumes that there would be no illegal discharges (e.g., bilge water and
19 sanitary wastewater), because only one of the SCMI vessels is large enough to have
20 onboard systems that could produce such discharges, and both the SCMI vessels and
21 any larger research vessels that might call are operated by marine scientists and
22 technicians in accordance with best management practices. Fuel and lubricant spills
23 from the SCMI fleet would involve small amounts of gasoline, oil, or diesel fuel
24 spilled during transfer of tanks between the dock and the vessel, or would result from
25 leaks. These events would be no more frequent than under baseline conditions,
26 where they are very rare, but would occur in a different location in the harbor. Fuel
27 spills from larger vessels would not occur at Berths 70–71 because no fueling would
28 take place there; vessels would be fueled at local, existing fuel docks. However,
29 leaks from vessels berthed at Berths 70–71 could occur in the event of piping
30 failures, hull rupture, or other accident.

31 A variety of marine organisms could be affected by spills and leaks. Specific effects
32 would depend on the type and size of the spill or leak, the timing (both season and
33 time of day relative to tidal cycle), and the effectiveness of emergency response
34 efforts to contain and clean up the fuel spill. Contaminants could have indirect
35 effects on sensitive species by affecting prey species such as plankton, invertebrates,
36 and fish. Some contaminants could bioaccumulate, potentially reducing the survival
37 and reproductive success of sensitive species. Sensitive marine bird species could be
38 affected by leaks and spills into critical nesting or foraging habitat. Insoluble
39 hydrocarbons that would float on the water surface could coat the feathers of birds
40 using the water surface for resting or those diving into the water. Most impacts
41 would occur in the immediate vicinity of the spill, but tidal currents could move the
42 pollutant out into the Outer Harbor. Dilution, flushing, and evaporation of volatile
43 materials would reduce concentrations to below toxic levels and ultimately remove
44 the materials from the harbor. The severity of the effects would depend on the
45 number and species of organisms affected and the spill's extent, toxicity, and clean
46 up response.

1 With appropriate operational controls and compliance with the various permit
2 requirements and regulations related to spill control (water quality BMPs included in
3 the proposed Project as detailed in Section 3.13, “Water Quality, Sediments, and
4 Oceanography”), it is expected that spills and leaks would be contained at the vessel,
5 cleaned up, and disposed of at an approved location, and would thus have minimal
6 adverse effects on biological resources.

7 Large volume intakes may result in losses of aquatic organisms when these collide
8 with intake screens (impingement) or are drawn into the intake along with the water
9 (entrainment). The design of the intake would include screens that would reduce
10 water velocities at the intake approach to less than about 0.5 feet per second, which is
11 the velocity identified in the U.S. EPA guidelines as a rate which generally allows
12 fish to move away from the intake structure and thereby results in de-minimus
13 impingement levels. While these approaches would minimize or eliminate effects on
14 most juvenile and adult fish, which can avoid low-velocity intakes, they would not
15 substantially minimize the entrainment of planktonic eggs or larvae. A large number
16 of fish eggs and larval species have been reported in the harbor (MEC 2002; SAIC
17 2010), which reflects the variety of nursery and adult habitats present.

18 SAIC (2010) found that the most abundant fish larvae collected at Station LA-2 (near
19 the proposed project intake location) were blennies, gobies, and sculpins, which
20 made up nearly 90% of the total. Northern anchovy larvae, in the Coastal Pelagics
21 FMP, constituted approximately 0.5 % of the total number of larvae in the water
22 column. Of the other managed species, only flatfish larvae (which may have included
23 Pacific sanddab, in the Pacific Groundfish FMP) were captured. On the other hand,
24 in the 2000 survey (MEC et al. 2002) northern anchovy larvae were the third most
25 abundant species in the ichthyoplankton, accounting for 14% of the total catch. It is
26 likely, therefore, that the seawater intake would cause some mortality of northern
27 anchovy larvae, and to a lesser extent, Pacific sanddab larvae. The harbor is not a
28 spawning ground for northern anchovy, which reproduce in coastal waters outside the
29 harbor (SAIC 2010). Negligible mortality of other managed species would be
30 expected because of their very low abundances in the harbor.

31 Based on the overall density of larval fish (4 per cubic meter, or 1.5 per 100 gallons)
32 collected at Station LA-2 (SAIC 2010), the estimated entrainment at the proposed
33 project intake (2 million gallons per day) would likely be on the order of about
34 30,300 larvae of all species per day, whereas a 100% recirculating seawater system,
35 with an intake volume of 27,400 gallons per day, would entrain about 411 fish larvae
36 per day. These losses would represent a tiny fraction of the standing stock of larvae
37 in the harbor because the amount of water withdrawn by the intake would be a tiny
38 fraction of the volume and turnover of the harbor.

39 A study of a proposed desalinization plant seawater intake in nearby Santa Monica
40 Bay came to a similar conclusion. In that case, the withdrawal of 1 million gpd
41 (approximately half the proposed project’s flow-through volume) was estimated to
42 cause the loss of less than $3/100^{\text{ths}}$ of 1% of the larvae of managed fish species and
43 key invertebrates (crabs and lobsters) in the vicinity of the intake without an intake
44 screen, and even less than that with the addition of a screen (West Basin Municipal
45 Water District 2008). Accordingly, the presence of an intake withdrawing quantities
46 of water that would be minor relative to the total volume and turnover of the harbor

1 and that would destroy few larvae would not adversely affect northern anchovy or
2 any other species managed under the Coastal Pelagics or Pacific Groundfish FMPs.

3 Water discharged from the proposed facility directly to the harbor would be
4 monitored to ensure compliance with water quality standards established by the
5 SWRCB and the LARWQCB discharge permits for the facility. If these standards
6 would not be met, discharge water would be further treated (in the case of a flow-
7 through system) or routed through the sanitary sewer to the existing TIWRP (in the
8 case of a recirculating system). Discharges to the harbor from a flow-through system
9 would be approximately 2 million gpd, and to the Terminal Island facility from a
10 recirculating system approximately 27,400 gal/day (consisting largely of the waste-
11 stream generated during periodic filter backwash cleaning operations). Discharges to
12 the sanitary sewer would be coordinated with the Bureau of Sanitation to avoid
13 negative impacts to the treatment plant operations. With these controls, the
14 likelihood of adverse effects on sensitive marine wildlife species as a result of water
15 discharges would be low.

16 With both systems, discharges from tanks that housed non-native species would be
17 specially treated (see Impact BIO-4b for more detail) before being discharged either
18 to the TIWRP or to the harbor in order to prevent the introduction of non-native
19 species into harbor waters. If treatment in the City Dock No. 1 facilities could not
20 completely eradicate non-native species, discharge to the harbor would be prohibited
21 by the facility's permits.

22 Sensitive marine birds, including the endangered California least tern, would not be
23 affected by operation of the proposed Project because operation would not produce
24 any conditions that would affect foraging or nesting behavior or critical habitats.
25 Leaks and spills would be small and localized, meaning that few, if any, individuals
26 would be exposed to pollutants such as oil and toxic hydrocarbons. Pollutant effects
27 on food resources such as fish and invertebrates would be too small, in the context of
28 the harbor habitat as a whole, to have a substantial adverse effect on foraging. The
29 passage of vessels and other activities would not affect nesting or critical foraging
30 habitat not only because no such habitats exist near Berths 70–71 or the navigation
31 channels but also because marine birds in the harbor are acclimated to vessel activity.

32 Operation of the proposed Project would have a low probability of harming marine
33 wildlife species of concern such as marine mammals and sea turtles. The existing
34 SCMI fleet consists of small vessels that are very unlikely to harm marine mammals
35 and sea turtles by collision; operational-phase threats to such organisms would come
36 from the 6 calls per year by larger research vessels.

37 The addition of 24 vessel calls per year to the Port would have a low probability of
38 harming marine mammals and sea turtles. Specifically, despite the large volume of
39 vessel traffic along the coast, few whale strikes in California coastal waters have
40 been reported over the past 25 years (NMFS 2007b), and very few ship strikes
41 involving pinnipeds have been reported over the past 28 years by the Santa Barbara
42 Marine Mammal Center (1976–2004). Furthermore, larger research vessels move at
43 very slow speeds, which greatly reduce the chance of colliding with marine
44 mammals. For instance, the largest vessel in the NOAA fleet, the R/V Ronald H.

1 Brown, cruises at 11 knots and has a top emergency speed of 15 knots (NOAA 2012).
2 As discussed in Section 3.3.2.8.2, NMFS recommends that speed restrictions in the
3 range of 10 to 13 knots be used, where appropriate, feasible, and effective, in areas
4 where lower speed is likely to reduce the risk of ship strikes and facilitate whale
5 avoidance. At such low speeds, whales, sea lions, seals, and other marine mammals
6 would be easily able to avoid vessels calling at the Berth 70–71 facilities.
7 Accordingly, the likelihood of collisions with marine mammals would be very low.

8 No sea turtle ship strikes have been reported in the area, although an olive Ridley sea
9 turtle stranded in the Santa Barbara Channel in 2003 showed signs of blunt force
10 trauma consistent with a vessel strike (Santa Barbara Marine Mammal Center 1976–
11 2004). Sea turtles are infrequent visitors to the harbor; that fact, the few additional
12 vessel transits, and the low vessel speed make encounters with sea turtles unlikely.

13 **Impact Determination**

14 Operation of the proposed Project would not affect terrestrial biological resources,
15 including sensitive birds and bats. Accordingly, impacts on sensitive terrestrial
16 biological resources would be less than significant.

17 Operation of the proposed Project would result in adverse effects on some fish
18 species of special concern. While the design of the seawater intake structures would
19 minimize or eliminate potential effects on adults and most juvenile fish, by meeting
20 approved screening criteria, the intake operations would result in the entrainment or
21 impingement of eggs and larvae. The maximum effect would result from a 100%
22 flow-through system, which would destroy eggs and larvae in approximately 2
23 million gallons of water per day. However, because this amount would represent a
24 tiny fraction of the total water volume and turnover of the harbor, and because the
25 harbor is not a spawning ground for managed species, the impacts on managed fish
26 species would be less than significant.

27 Increased vessel traffic would incrementally increase the potential for accidental
28 leaks and spills. These spill and leak events are considered unlikely, and
29 implementation of spill control mitigation measures (described in Section 3.13,
30 “Water Quality, Sediments, and Oceanography”) would reduce their consequences.
31 Accordingly, impacts on sensitive species would be less than significant.

32 Research vessels transiting the nearshore waters of southern California and the Outer
33 Harbor could collide with endangered, threatened, or species of concern such as
34 marine mammals and sea turtles. Impacts of project-related vessel traffic on marine
35 mammals and sea turtles would be considered less than significant, however, because
36 the slow ship speeds, infrequent vessel calls, and low numbers of marine mammals in
37 the harbor area makes the probability of vessel strikes involving proposed project
38 vessels very low.

39 **Mitigation Measures**

40 No mitigation is required.

1 **Residual Impacts**

2 Impacts would be less than significant.

3 **Impact BIO-2b: Operation of the proposed Project would not**
4 **result in a substantial reduction or alteration of a state-,**
5 **federally, or locally designated natural habitat, special**
6 **aquatic site, or plant community, including wetlands.**

7 **Kelp Beds**

8 Little or no kelp (predominantly *Egregia* and *Macrocystis*) exists in the East Channel
9 (SAIC), although sparse patches occur near the site of the proposed project seawater
10 intake at the end of Berth 60. However, the operation of the intake would not
11 adversely affect kelp because kelp is adapted to high-energy environments
12 characterized by strong waves and currents and, in any case, intake velocities would
13 be low. Kelp does grow on the riprap at Berths 70–71. Vessels docking at those
14 berths could affect the kelp by propwash during maneuvering into and away from
15 berth. As stated above, however, kelp is adapted to high-energy environments, so it
16 is unlikely that propwash would have substantial adverse effects on the kelp bed. No
17 other operational activities would affect the kelp bed.

18 **Eelgrass**

19 No eelgrass occurs in or adjacent to the proposed project study area. Therefore,
20 operation of the proposed Project, specifically vessel activity and intake of seawater,
21 would not adversely affect the eelgrass beds in the Cabrillo Beach vicinity.

22 **Essential Fish Habitat**

23 The Los Angeles-Long Beach Harbor represents EFH for the Coastal Pelagics and
24 Pacific Groundfish FMPs. The only potential effects of proposed project operations
25 on EFH would be associated with the quality of water discharged to the harbor under
26 the flow-through option. Degraded water quality could result in locally degraded
27 habitat quality for the managed species. However, the discharge of water under this
28 scenario would not have deleterious effects on EFH because the composition of the
29 discharged water would be regulated by permit conditions and the water would be
30 treated before discharge (see Impact WQ-1b in Section 3.13 for details on water
31 quality, treatment, and potential impacts).

32 **Impact Determination**

33 Because vessel activity would be infrequent, operational impacts on kelp would be
34 less than significant. No eelgrass is close enough to the proposed Project to be
35 affected by operational activities; accordingly, impacts on eelgrass would be less than
36 significant. Operation would have less-than-significant impacts on EFH because the
37 discharged water would not degrade the quality of the local habitats.

1 **Mitigation Measures**

2 No mitigation is required.

3 **Residual Impacts**

4 Impacts would be less than significant.

5 **Impact BIO-3b: Operation of the proposed Project would not**
6 **result in interference with wildlife movement/migration**
7 **corridors that may diminish the chances for long-term**
8 **survival of a species.**

9 As described in Section 3.3.2.11, the proposed project study area occurs at the edge
10 of a dense urban and industrial development that precludes the existence of natural
11 terrestrial corridors. Although the harbor itself does not constitute a migratory route
12 for marine organisms, some marine fish species move into and out of the harbor for
13 spawning or for nursery areas, several species of whales and dolphins migrate along
14 the coast outside the harbor, and migratory birds are visitors to the Port. Operation of
15 the proposed Project would not interfere with any of these activities. The negligible
16 increase in large vessel traffic of 6 calls per year and daily trips of smaller boats
17 would have little, if any, effect on wildlife movement or migration within or near the
18 harbor, and would therefore not diminish the chances for the long-term survival of
19 any species.

20 **Impact Determination**

21 Because operation of the proposed Project would not interfere with wildlife migration
22 or other movements, impacts would be less than significant.

23 **Mitigation Measures**

24 No mitigation is required.

25 **Residual Impacts**

26 Impacts would be less than significant.

27 **Impact BIO-4b: Operation of the proposed Project would not**
28 **result in a substantial disruption of local biological**
29 **communities.**

30 The terrestrial biological resources of the proposed project area would not be
31 substantially disrupted because those resources are sparse and because no proposed
32 project operation other than vehicle parking and pedestrian activities would take
33 place on land.

1 The operational aspects of the proposed Project with the greatest potential to affect
2 biological communities would be the seawater intake. The intake would be designed
3 to minimize potential impingement or entrainment of most adult and juvenile fish, by
4 following approved intake screening and approach velocity criteria. However,
5 impingement and entrainment planktonic biota would still occur. While this would
6 not result in a significant effect on the overall biological communities in the harbor,
7 some localized populations could be affected by the operation of the intake. For
8 example, California grunion spawn at nearby Cabrillo Beach and larvae and juvenile
9 fish from this local population could be adversely affected by the operation of the
10 intake, particularly if the 100% flow-through system (2 million gallons per day) is
11 selected. The potential effects of intake operations are discussed in detail above (see
12 Impact BIO-1b).

13 Operation of the proposed Project would have no effect on the physical nature of the
14 harbor environment because the only physical changes would be replacement of
15 existing pilings and the addition of a few new pilings for small boat docks. Because
16 the proposed project study area is already characterized by extensive pilings and
17 other hard substrata, these alterations would not cause any changes in the nature of
18 the biological community.

19 The proposed Project could support research on marine species not native to southern
20 California. At least some of these organisms could be maintained in circulating
21 seawater systems, using seawater taken from the harbor. If that water were to be
22 discharged to the harbor via an outfall, the result could be introduction of
23 nonindigenous species to the harbor environment. The design of the proposed
24 Project recognizes the risk. Researchers would be required to install and maintain
25 controls, both physical and procedural, on their experiments to prevent the escape of
26 organisms into the environment, whether via spent seawater or other means. Spent
27 seawater from such experiments would typically be discharged to the sanitary sewer
28 for treatment through the City of Los Angeles wastewater treatment system. That
29 treatment would destroy any multicellular organisms (some bacteria could survive
30 the treatment process). If, however, water must be discharged back into the harbor,
31 the facility would require that discharged water be treated in accordance with
32 standard research aquarium practices, including UV light treatment, microfiltration,
33 and other mechanical and chemical treatments as appropriate, before being
34 discharged into the harbor. The specific treatment techniques would vary with the
35 source of the water (e.g., exotic species or hormonal research tanks vs. local species
36 holding tanks) to ensure that exotic species and potentially harmful substances such
37 as antibiotics are not released to the harbor. Further, the NPDES permit would
38 include required treatment standards, as appropriate.

39 Operation of the proposed Project is assumed to increase the number of large vessels
40 (approximately 250 feet) visiting the harbor by about 6 per year. Most of the
41 research vessels that would call at the proposed Project under Phase II would conduct
42 research within the EEZ, including the existing operations of the SCMI vessels, or
43 have arrived from another Pacific coast port. Some, however, would likely arrive
44 from beyond the EEZ, and the larger ones that utilize ballast water could have taken
45 some on in a foreign port. Ships entering the harbor from beyond the EEZ, including
46 research vessels, are subject to ballast water management regulations to minimize the
47 risk of accidental introductions of invasive species, as described in Section 3.3.3.12.

1 This increase in vessel traffic, amounting to a fraction of 1% of the total vessel traffic
2 in Los Angeles-Long Beach Harbor, would incrementally increase the potential for
3 invasive species introductions. Research vessels require minor amounts of ballast
4 water compared to cargo vessels, but there would still be a risk of invasive species
5 introduction, which would disrupt biological communities. In view of the very small
6 increment of vessel traffic that the proposed Project would represent, however, and
7 the controls on ballast water, the likelihood that project-related vessels would
8 introduce invasive species would be small. Similarly, the risk of accidental
9 introductions of invasive species attached to the hull or other equipment would also
10 be very small.

11 **Impact Determination**

12 Under the flow-through scenario for the seawater system, spent seawater to the
13 harbor would be discharged to the harbor. Under this design, discharge permit
14 conditions would require that the water be treated to eliminate viable organisms and
15 harmful chemicals. Accordingly, impacts of spent seawater discharge from the
16 research facilities at the proposed project study area would be less than significant.

17 Although very unlikely, operation of the proposed Project has the potential to
18 introduce invasive marine species into the harbor through the minor ballast water
19 exchanges that could inadvertently occur, or through organisms attached to ship hulls
20 or equipment. Invasive species would substantially disrupt biological communities.
21 However, due to the limited increase in vessel arrivals, particularly from outside of
22 the EEZs, this effect is considered less than significant.

23 **Mitigation Measures**

24 No mitigation is required.

25 **Residual Impacts**

26 Impacts would be less than significant.

27 **Impact BIO-5b: Operation of the proposed Project would not** 28 **result in a permanent loss of marine habitat.**

29 Operation of the proposed Project would consist of research activities both on land
30 and on the water. No use of natural habitats would occur beyond the withdrawal of
31 water from the harbor. Accordingly, there would be no permanent loss of marine
32 habitat.

33 **Impact Determination**

34 There would be no permanent loss of marine habitat as a result of proposed project
35 operation. Accordingly, there would be no impact.

1 **Mitigation Measures**

2 No mitigation is required.

3 **Residual Impacts**

4 No impacts would occur.

5 **3.3.4.3.3 Summary of Impact Determinations**

6 Table 3.3-3 summarizes the impact determinations of the proposed Project related to
 7 biological resources. Identified potential impacts may be based on federal, state, and
 8 City of Los Angeles significance criteria, LAHD criteria, and the scientific judgment
 9 of the report preparers.

10 For each potential impact, the table describes the impact, notes the impact
 11 determination, describes any applicable mitigation measures, and notes the residual
 12 impacts (i.e., the impact remaining after mitigation). All impact determinations,
 13 whether significant or not, are included in this table.

14 **Table 3.3-3:** Summary Matrix of Potential Impacts and Mitigation Measures for Biological Resources
 15 Associated with the Proposed Project

| <i>Environmental Impacts</i> | <i>Impact Determination</i> | <i>Mitigation Measures</i> | <i>Impacts after Mitigation</i> |
|---|-----------------------------|--|---------------------------------|
| 3.3 BIOLOGICAL RESOURCES | | | |
| Construction | | | |
| BIO-1a: Construction activities would result in the loss of individuals, or the reduction of existing habitat, of a state- or federally listed endangered, threatened, rare, protected, or candidate, or a species of special concern, or the loss of federally listed critical habitat. | Significant | MM BIO-1. Avoid Marine Mammals. Via the construction contract and the development permit the LAHD will require that pile driving activities for construction of the proposed Project include establishment of a safety zone and monitoring of the area surrounding the operations for pinnipeds by a qualified marine biologist. The monitor will have the authority to halt operations unless, in the opinion of the Port’s project engineer (Engineer), halting operations would be unsafe. The safety zone will extend out to 500 meters from the site of the pile driving, wherever that activity is taking place. Before pile driving is scheduled to commence, observers on shore or in boats will survey the safety zone to ensure that no marine mammals are present. If marine mammals are observed within the safety zone, driving will be delayed until they move out of | Less than significant |

| <i>Environmental Impacts</i> | <i>Impact Determination</i> | <i>Mitigation Measures</i> | <i>Impacts after Mitigation</i> |
|------------------------------|-----------------------------|---|---------------------------------|
| | | <p>the area. If a marine mammal is seen above water and then dives below, the contractor will wait at least 15 minutes, and if no marine mammals are seen, it may be assumed that the animal has moved beyond the safety zone. This 15-minute criterion is based on a study indicating that pinnipeds dive for a mean time of up to about 4 minutes; the 15-minute delay will allow a more than sufficient period of observation to be reasonably sure the animal has left the vicinity.</p> <p>If pinnipeds enter the safety zone after pile has begun, pile driving will continue. The monitor will record the species and number of individuals observed and make note of their behavior patterns. If animals appear distressed, and if it is operationally safe to do so, the monitor will inform the Engineer that pile driving will cease until the animal leaves the area. In certain circumstances pile driving cannot be terminated safely and without severe operational difficulties. Therefore, if it is deemed operationally unsafe by the Engineer to discontinue pile driving activities, and a pinniped is observed in the safety zone, pile driving activities will continue <u>only</u> until the Engineer deems it safe to discontinue.</p> <p>MM BIO-2. Minimize In-water Pile Driving Noise. Via the construction contract the LAHD will require the contractor to use sound abatement techniques to reduce both noise and vibrations from pile driving activities. In addition to the “soft-start technique, which will be required at the initiation of each pile driving event or after breaks of more than 15 minutes, sound abatement techniques will include, but not be limited to, vibration or hydraulic insertion techniques, bubble curtains, isolation cage technology, sound aprons, and use of a cushion block on top of the pile being driven. Use of these techniques will reduce both the intensity of the underwater sound pressure levels radiating from the pile driving location</p> | |

| <i>Environmental Impacts</i> | <i>Impact Determination</i> | <i>Mitigation Measures</i> | <i>Impacts after Mitigation</i> |
|---|-----------------------------|---|---------------------------------|
| | | and the area in which levels would exceed the Level A and B harassment levels for marine mammals. MM BIO-3. Conduct Nesting Bird Surveys. Between February 15 and September 1 and prior to ground-disturbing activities, a qualified biologist will conduct surveys for the presence of nesting birds protected under the MBTA and/or similar provisions of the California Fish and Game Code within areas of the proposed project study area that contain potential nesting bird habitat. Surveys will be conducted 24 hours prior to the clearing, removal, or grubbing of any vegetation or ground disturbance. If active nests are located, then a barrier installed at a 50-foot radius from the nest(s) will be established and the tree/location containing the nest will be marked and will remain in place and undisturbed until a qualified biologist performs a survey to determine that the young have fledged or the nest is no longer active. | |
| BIO-2a: Construction activities would not result in a substantial reduction or alteration of a state-, federally, or locally designated natural habitat, special aquatic site, or plant community, including wetlands. | Less than significant | No mitigation is required. | Less than significant |
| BIO-3a: Construction activities would not result in interference with wildlife movement/migration corridors that may diminish the chances for long-term survival of a species. | Less than significant | No mitigation is required. | Less than significant |
| BIO-4a: Construction activities for the proposed Project would not result in a substantial disruption of local biological communities. | Less than significant | No mitigation is required. | Less than significant |
| BIO-5a: Construction of | Less than | No mitigation is required. | Less than significant |

| <i>Environmental Impacts</i> | <i>Impact Determination</i> | <i>Mitigation Measures</i> | <i>Impacts after Mitigation</i> |
|---|-----------------------------|----------------------------|---------------------------------|
| the proposed Project would not result in a permanent loss of marine habitat. | significant | | |
| Operations | | | |
| BIO-1b: Operation of the proposed Project would not result in the loss of individuals, or the reduction of existing habitat, of a state- or federally listed endangered, threatened, rare, protected, or candidate species, or a species of special concern, or the loss of federally listed critical habitat. | Less than significant | No mitigation is required. | Less than significant |
| BIO-2b: Operation of the proposed Project would not result in a substantial reduction or alteration of a state-, federally, or locally designated natural habitat, special aquatic site, or plant community, including wetlands. | Less than significant | No mitigation is required. | Less than significant |
| BIO-3b: Operation of the proposed Project would not result in interference with wildlife movement/migration corridors that may diminish the chances for long-term survival of a species. | Less than significant | No mitigation is required. | Less than significant |
| BIO-4b: Operation of the proposed Project would not result in a substantial disruption of local biological communities. | Less than significant | No mitigation is required. | Less than significant |
| BIO-5b: Operation of the proposed Project would not result in a permanent loss of marine habitat. | No impact | No mitigation is required. | No impact |

1 3.3.4.4 Mitigation Monitoring

2 **Table 3.3-4.** Mitigation Monitoring for Biological Resources

| | |
|---|---|
| Impact BIO-1a: Construction of the proposed Project would result in the loss of individuals, or the reduction of existing habitat, of a state- or federally listed endangered, threatened, rare, protected, or candidate, or a species of special concern, or the loss of federally listed critical habitat. | |
| Mitigation Measure | MM BIO-1. Avoid Marine Mammals. |
| Timing | During construction activities. |
| Methodology | <p>Via the construction contract and the development permit the LAHD will require that pile driving activities for construction of the proposed Project include establishment of a safety zone and monitoring of the area surrounding the operations for pinnipeds by a qualified marine biologist. The monitor will have the authority to halt operations unless, in the opinion of the Port's project engineer (Engineer), halting operations would be unsafe. The safety zone will extend out to 500 meters from the site of the pile driving, wherever that activity is taking place.</p> <p>Before pile driving is scheduled to commence, observers on shore or in boats will survey the safety zone to ensure that no marine mammals are present. If marine mammals are observed within the safety zone, driving will be delayed until they move out of the area. If a marine mammal is seen above water and then dives below, the contractor will wait at least 15 minutes, and if no marine mammals are seen, it may be assumed that the animal has moved beyond the safety zone. This 15-minute criterion is based on a study indicating that pinnipeds dive for a mean time of up to about 4 minutes; the 15-minute delay will allow a more than sufficient period of observation to be reasonably sure the animal has left the vicinity.</p> <p>If pinnipeds enter the safety zone after pile has begun, pile driving will continue. The monitor will record the species and number of individuals observed and make note of their behavior patterns. If animals appear distressed, and if it is operationally safe to do so, the monitor will inform the Engineer that pile driving will cease until the animal leaves the area. In certain circumstances pile driving cannot be terminated safely and without severe operational difficulties. Therefore, if it is deemed operationally unsafe by the Engineer to discontinue pile driving activities, and a pinniped is observed in the safety zone, pile driving activities will continue <u>only</u> until the Engineer deems it safe to discontinue.</p> |
| Responsible Parties | LAHD |
| Residual Impacts | Less than significant. |
| Mitigation Measure | MM BIO-2. Minimize In-water Pile Driving Noise. |
| Timing | During in-water pile driving activities |
| Methodology | <p>Via the construction contract the LAHD will require the contractor to use sound abatement techniques to reduce both noise and vibrations from pile driving activities. In addition to the "soft-start technique, which will be required at the initiation of each pile driving event or after breaks of more than 15 minutes, sound abatement techniques will include, but not be limited to, vibration or hydraulic insertion techniques, bubble curtains, isolation cage technology, sound aprons, and use of a cushion block on top of the pile being driven. Use of these techniques will reduce both the intensity of the underwater sound pressure levels radiating from the pile driving location and the area in which levels would exceed the Level A and B harassment levels for marine mammals.</p> |

| | |
|---------------------|---|
| Responsible Parties | Contractor |
| Residual Impacts | Less than significant. |
| Mitigation Measure | MM BIO-3. Conduct Nesting Bird Surveys. |
| Timing | During construction that occurs between 15 February and 1 September. |
| Methodology | Between February 15 and September 1 and prior to ground-disturbing activities, a qualified biologist will conduct surveys for the presence of nesting birds protected under the MBTA and/or similar provisions of the California Fish and Game Code within areas of the proposed project study area that contain potential nesting bird habitat. Surveys will be conducted 24 hours prior to the clearing, removal, or grubbing of any vegetation or ground disturbance. If active nests are located, then a barrier installed at a 50-foot radius from the nest(s) will be established and the tree/location containing the nest will be marked and will remain in place and undisturbed until a qualified biologist performs a survey to determine that the young have fledged or the nest is no longer active. |
| Responsible Parties | LAHD |
| Residual Impacts | Less than significant. |

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3.3.4.5 Significant Unavoidable Impacts

The proposed Project would not result in any significant unavoidable impacts on biological resources. Mitigation measures would be incorporated to reduce potentially significant impacts on marine wildlife from pile driving activities to less-than-significant levels.