

CHAPTER SUMMARY

This chapter characterizes the existing socioeconomic conditions of the proposed project area and vicinity, as well as the factors contributing to positive or adverse conditions affecting environmental quality. The socioeconomic topical areas described in Section 7.2 of this chapter include employment, income, population, and housing characteristics. The potential socioeconomic outcomes are evaluated in terms of the effects of the proposed Project and each of the alternatives on employment, population, and housing directly and indirectly related to construction and operation, as well as associated wages and tax revenues.

Chapter 7, Socioeconomics, provides the following:

- Employment and income conditions at the regional, county, and local levels;
- A discussion of the Port’s role in the local and global economy, and the economic effects of its operations;
- Population characteristics at the regional, county, and local levels;
- A brief history of the Port and discussion of environmental programs and initiatives;
- A discussion on the methodology used to determine socioeconomic effects associated with the proposed Project and alternatives; and
- An evaluation of the socioeconomic effects associated with the proposed Project and alternatives.

Key Points of Chapter 7:

The proposed Project or alternatives would involve improvements to an existing container terminal and expenditures from construction activities and “Port Industry” operations, including associated jobs, output, and tax revenues related to cargo movement and handling. Long-term jobs associated with the proposed Project would include those directly related to cargo movement and handling operations at the Port, and those related to purchases of goods and services by Port Industry businesses and by workers employed by LAHD. The economic benefits would primarily occur within the Southern California region comprising Los Angeles, Orange, Riverside, San Bernardino, and Ventura Counties. While the economic impacts of the proposed Project would be beneficial, the increase in jobs attributable to the proposed Project would be relatively small compared to current and projected future employment in the larger economic region.

7.1 Introduction

This chapter describes the existing socioeconomic conditions of the proposed project area and surrounding vicinity in terms of employment and earnings, population, and housing, as well as the factors contributing to positive or adverse conditions affecting environmental quality. The socioeconomic character of the local area in the vicinity of the Port and the larger Southern California region is described using information detailing employment, earnings, population, and housing resources.

7.2 Environmental Setting

The environmental setting includes existing or baseline conditions and describes attributes of the human and built environment (including infrastructure) near the Port and within the larger region of Southern California. For the purposes of this analysis and as used in this section, Southern California refers to a five-county region comprising Los Angeles, Orange, Riverside, San Bernardino, and Ventura Counties. This region represents the area in which the bulk of the economic activity stimulated by the Port (directly and indirectly) occurs and for which economic modeling is appropriate.

7.2.1 Socioeconomic Topical Areas

Socioeconomics encompasses a number of topical areas, including employment, income, population, and housing. Within each of these areas, subtopics include an examination of conditions at different geographical scales that are relevant to the potential impacts associated with implementation of the proposed Project or an alternative.

7.2.1.1 Employment and Income

Existing conditions with regard to employment and income are described from a number of perspectives. They include the following:

- Conditions at the regional (Southern California) level;
- Contribution to the regional economy made by international trade;
- Importance of the “logistics” sector of the economy;
- Role of the Port; and
- Conditions at the county and local levels (small geographical areas near the Port, including San Pedro, Wilmington, Carson, and Harbor City).

Southern California

Between 1992 and 2012, total civilian employment in Southern California increased by 1,222,100 jobs (from 6,607,200 jobs to 7,829,300 jobs) at an average annual rate of 0.9%. However, this growth rate has been uneven, with high annual increases occurring during periods of strong economic growth, and negative job growth occurring during economic downturns, such as 2008 through 2010. Table 7-1 presents the variation in job growth from 1992 to 2012 for each county and the region as a whole. Within the region, the most rapid increase in annual percentage employed over the 20-year period, with the

1 addition of over 317,200 jobs, took place in Riverside County, where employment grew
2 at an annual average rate of 3.1% (approximately 62% over the 20-year period). San
3 Bernardino County experienced the next-highest rate of growth (approximately 24% over
4 the 20-year period, or 1.2% per year, on average) with an increase of 149,100 jobs.
5 Orange County experienced the third-most rapid growth rate in employment of
6 approximately 1.1% annually, with a 21% increase over the 20-year period. Ventura
7 County experienced a 0.9% annual growth rate, with a 17% increase over the 20-year
8 period, resulting in an increase of 59,400 jobs. Los Angeles County experienced the
9 smallest increase in the growth rate, at an average of 0.6% annually, resulting in the
10 creation of 437,200 jobs.

11 Based on projections prepared by the Southern California Association of Governments
12 (SCAG) for the 2012 to 2035 Regional Transportation Plan/Sustainable Communities
13 Strategy, employment in Southern California will expand over the next decades,
14 particularly in Riverside and San Bernardino Counties as indicated in Table 7-2 (SCAG
15 2012). These two counties are expected to experience growth rates far in excess of those
16 of other counties. Of the selected cities in Los Angeles County for which information is
17 presented in Table 7-2, Lakewood and Rancho Palos Verdes are expected to see their
18 employment bases expand at a pace similar to the county as a whole (SCAG 2012). This
19 is more rapid than the job growth projected for other cities in the area through 2035.
20 However, in absolute terms, Rancho Palos Verdes would have some of the lowest
21 numbers of new jobs created. The greatest absolute number of jobs created would occur
22 in the cities of Los Angeles and Long Beach.

23 Unemployment levels in Southern California have closely mirrored the cyclical pattern of
24 that of the State of California. In 1993, the state's unemployment rates peaked and then
25 fell gradually throughout the remainder of the 1990s, with the rebound of the economy
26 buoyed by the surge in dot-com activity and the residential construction boom.
27 Following the exuberance of this period, unemployment rates rose for a few years before
28 moving downward again for several years. Beginning in 2007, the rates began again to
29 rise, and by 2010 were at their highest levels in the past two decades (12.4%), before
30 beginning to drop in 2011 and 2012. Throughout these cycles, the unemployment rate in
31 Orange County was consistently lower than that of other counties in Southern California,
32 as well as the state (Table 7-3).

33 The total number of farm and non-farm jobs in Los Angeles County decreased over the
34 period of 1990 to 2010 by approximately 370,800 jobs, or about 9% (Table 7-4). The
35 greatest numeric decline took place in the manufacturing sector, with a decrease of 54%,
36 or over 440,000 jobs. Manufacturing saw its share of total employment decline from
37 almost 20% in 1990 to just under 10% in 2010. This decline in manufacturing
38 employment, as well as small declines in other industries, was partially offset by large
39 increases in education and health services, leisure and hospitality, and local government.

Table 7-1: Total Civilian Employment by County (1992–2012)

Year	County					Total
	Los Angeles	Orange	Riverside	San Bernardino	Ventura	
1992	4,006,700	1,241,500	507,600	604,100	339,400	6,699,300
1993	3,908,500	1,236,800	511,600	608,900	341,400	6,607,200
1994	3,898,600	1,257,500	534,000	612,900	350,400	6,653,400
1995	3,938,600	1,254,400	549,900	622,500	351,100	6,716,500
1996	3,967,800	1,280,400	563,100	634,300	349,600	6,795,200
1997	4,117,000	1,328,200	589,600	658,600	353,400	7,046,800
1998	4,246,100	1,385,300	615,900	680,100	364,500	7,291,900
1999	4,309,400	1,422,100	653,600	712,600	375,600	7,473,300
2000	4,424,900	1,429,100	644,200	704,000	374,900	7,577,100
2001	4,483,400	1,453,400	672,000	724,500	380,000	7,713,300
2002	4,447,100	1,456,500	701,800	743,200	384,600	7,733,200
2003	4,427,100	1,482,600	730,700	757,500	388,800	7,786,700
2004	4,454,100	1,508,000	771,600	784,400	391,600	7,909,700
2005	4,516,100	1,529,000	808,100	808,400	396,800	8,058,400
2006	4,578,700	1,547,300	839,000	820,700	402,500	8,188,200
2007	4,625,600	1,546,000	848,900	815,100	403,000	8,238,600
2008	4,566,900	1,533,100	835,200	794,600	402,700	8,132,500
2009	4,337,000	1,448,800	794,300	747,700	388,100	7,715,900
2010	4,294,200	1,441,500	802,300	739,400	388,100	7,665,500
2011	4,323,000	1,489,300	810,400	741,100	392,300	7,756,100
2012	4,345,700	1,496,000	828,800	758,000	400,800	7,829,300
Change from 1992–2012						
Change in Number of Jobs	339,000	254,500	321,200	153,900	61,400	1,130,000
Percent Change	<u>8.46</u>	20.50	63.28	25.48	18.09	16.87
Average Annual Percent Change	0.42	1.02	3.16	1.27	0.90	0.84
Source: CEDD 2013a.						

Table 7-2: Total Civilian Employment Projection by County and City (2020–2035)

	2020	2035	Change (2020–2035)		
			Numeric	Percent	Average Annual Percent
Southern California (Five-County Region)	8,312,000	9,319,000	1,007,000	12.12	0.81
County					
Los Angeles County	4,558,000	4,827,000	269,000	5.90	0.39
Orange County	1,626,000	1,779,000	153,000	9.41	0.63
Riverside County	939,000	1,243,000	304,000	32.37	2.16
San Bernardino County	810,000	1,059,000	249,000	30.74	2.05
Ventura County	379,000	411,000	32,000	8.44	0.56
Area Cities (in Los Angeles County)					
Los Angeles	1,817,700	1,906,800	89,100	4.90	0.33
Carson	52,500	54,000	1,500	2.86	0.19
Palos Verdes Estates	3,400	3,400	0	0.00	0.00
Rancho Palos Verdes	6,700	7,100	400	5.97	0.40
Redondo Beach	30,600	31,600	1,000	3.27	0.22
Rolling Hills	40	40	0	0.00	0.00
Rolling Hills Estates	4,000	4,200	200	5.00	0.33
Torrance	109,100	113,300	4,200	3.85	0.26
Lakewood	16,800	17,800	1,000	5.95	0.40
Long Beach	176,000	184,800	8,800	5.00	0.33
Signal Hill	12,300	12,700	400	3.25	0.22

Source: SCAG 2012

Table 7-3: Unemployment Rate (%) by County (1993–2012)

Year	County					California
	Los Angeles	Orange	Riverside	San Bernardino	Ventura	
1992	9.9	6.7	11.9	9.7	9.0	9.4
1993	10.0	6.9	12.2	10.0	9.1	9.5
1994	9.3	5.7	10.6	8.7	7.9	8.6
1995	8.0	5.1	9.5	7.9	7.4	7.9
1996	8.3	4.2	8.4	7.4	7.3	7.3
1997	6.9	3.3	7.6	6.5	6.7	6.4
1998	6.6	2.9	6.7	5.7	5.6	6.0
1999	5.9	2.7	5.5	4.9	4.8	5.3
2000	5.4	3.5	5.4	4.8	4.5	4.9
2001	5.7	4.0	5.5	5.1	4.8	5.4
2002	6.8	5.0	6.5	6.0	5.8	6.7
2003	7.0	4.8	6.5	6.3	5.8	6.8
2004	6.5	4.3	6.0	5.8	5.4	6.2
2005	5.4	3.8	5.4	5.2	4.8	5.4
2006	4.8	3.4	5.0	4.8	4.3	4.9
2007	5.1	3.9	6.0	5.6	4.9	5.4
2008	7.5	5.3	8.5	8.0	6.3	7.2
2009	11.6	8.9	13.4	12.9	9.9	11.3
2010	12.6	9.5	14.5	14.2	10.8	12.4
2011	12.3	8.8	13.7	13.4	10.1	11.8
2012	10.9	7.6	12.2	12.0	9.0	10.5

Source: CEDD 2013a.

Table 7-4: Total Farm and Non-Farm Employment for Los Angeles County, California (1990–2010)

Industry Group	1990	1995	2000	2005	2010	Change (1990–2010)		
						Number	Percent	Average Annual Percent
Total, All Industries	4,149,500	3,754,600	4,079,800	4,031,600	3,778,700	-370,800	-8.94	-0.45
Total Farm	13,700	8,000	7,700	7,400	6,200	-7,500	-54.74	-2.74
Total Nonfarm	4,135,800	3,746,600	4,072,100	4,024,200	3,772,500	-363,300	-8.78	-0.44
• Natural Resources and Mining	8,200	4,100	3,400	3,700	4,100	-4,100	-50.00	-2.50
• Construction	145,100	113,300	131,700	148,700	104,500	-40,600	-27.98	-1.40
• Manufacturing	813,400	629,800	615,000	473,800	373,200	-440,200	-54.12	-2.71
• Trade, Transportation, and Utilities	793,500	719,400	783,200	793,300	739,300	-54,200	-6.83	-0.34
• Information	186,200	190,900	243,700	207,600	191,500	5,300	2.85	0.14
• Financial Activities	279,000	222,700	222,800	242,100	209,500	-69,500	-24.91	-1.25
• Professional and Business Services	541,600	516,100	587,900	576,100	527,500	-14,100	-2.60	-0.13
• Educational and Health Services	385,700	373,400	418,500	473,200	522,000	136,300	35.34	1.77
• Leisure and Hospitality	306,700	309,800	344,700	377,800	384,800	78,100	25.46	1.27
• Other Services	136,700	131,300	140,000	144,300	136,700	0	0.00	0.00
• Government	539,800	535,700	581,300	583,700	579,600	39,800	7.37	0.37
◦ Federal Government	71,900	63,400	57,900	53,500	51,600	-20,300	-28.23	-1.41
◦ State and Local Governments	467,900	472,300	523,300	530,200	528,000	60,100	12.84	0.64
• State Government	69,900	70,500	77,100	78,200	80,700	10,800	15.45	0.77
• Local Government	398,100	401,800	446,200	452,000	447,300			0.62

Source: CEDD 2013b

1 Research conducted by SCAG demonstrates that the average per capita income and
2 average payroll per job in the five counties of Southern California have declined over the
3 last several decades when compared to other metropolitan areas in the nation. In the
4 1970s, the region had the fourth-highest per capita income among the 17 largest
5 metropolitan regions in the county. In 1990, this dropped to the seventh-highest, and in
6 2005 it dropped to 16th (LAHD 2011). This deterioration began with the severe
7 economic dislocation experienced in the high-paying aerospace and defense
8 manufacturing sectors in the early 1990s during the post-Cold War recession. Although
9 the region recovered from the employment loss in succeeding years, the quality (and
10 salary) of the jobs created compared poorly with those lost (SCAG 2008).

11 Since 1990, many of the lost jobs have been in well-paying sectors such as manufacturing
12 (aerospace, electronic instrument, computer and peripheral, machinery, and fabricated
13 metal) and Department of Defense and other federal agencies. Although a significant
14 number of well-paying jobs were added to the regional economy over the same time
15 period (arts, entertainment, and recreation; wholesale trade; transportation and
16 warehousing; construction; local government; and health care), the majority of new jobs
17 were lower-paying positions in the service sector (office administration, employment, and
18 food and drinking establishments) and local government and education sectors. The
19 average annual wage level of the losing sectors was just over \$45,000, while that of the
20 gaining sectors was just over \$33,000, which is almost 27% lower.

21 **International Trade**

22 The international trade sector is one of the growth engines of Southern California and is a
23 key driver of goods movement in the region. With the exception of a plunge in global
24 trade following the events of September 11, 2001, employment in this sector grew every
25 year from 1999 to 2007. At the peak of international trade in 2007, there were an
26 estimated 174,400 export-oriented trade jobs in Los Angeles County. However, the
27 global recession resulted in a 14.2% decline in the number of jobs in international trade in
28 2008 and 2009. This decline exceeded the rate of decline for total non-farm employment,
29 which during the same period saw a decline of 8.8%. Between 2009 and 2011,
30 employment within international trade grew, and it is estimated that in 2010
31 approximately 157,200 jobs in Los Angeles County were associated with export-oriented
32 trade (LAEDC 2012).

33 The Los Angeles Customs District (LACD) includes the Port of Los Angeles, Port of
34 Long Beach, Port Hueneme, and Los Angeles International Airport. Of the total value of
35 imports entering the LACD in 2011, over 87% were transported by marine vessels
36 (LAEDC 2012). In the case of China (ranked first as trading partner for imports), over
37 90% of goods by value entered through the Ports of Los Angeles and Long Beach. In the
38 case of Japan (second-ranked origin of commodities), over 90% entered through the
39 Ports. For South Korea (third-ranked origin of commodities), the proportion that entered
40 through the Ports was just over 92%. In the case of exports leaving the LACD, over 63%
41 (by value) were shipped through the Ports in 2011. Combined, the Port of Los Angeles
42 and Port of Long Beach ranked first in the United States and as the eighth largest (by
43 volume) container port complex in the world in 2011, behind ports located in Asia
44 (LAEDC 2012).

1 **“Logistics” Sector of the Economy**

2 Freight movement is a system of related and integrated businesses with components of
3 infrastructure, equipment, personnel, and information and is often referred to as the
4 “logistics” sector. The purpose of this system is to achieve the distribution of goods and
5 commodities between origins and destinations, or suppliers and consumers, in an
6 increasingly global economy. The system includes maritime vessels, trucks, railroads,
7 aircraft, pipelines, warehouses, and terminals, all of which work collectively and
8 cooperatively.

9 According to a study sponsored by SCAG, a number of factors important to companies
10 have become especially costly in Southern California: workers compensation insurance,
11 electrical energy, and housing (LAHD 2011). For companies that have considerable
12 locational freedom, costs in Southern California negatively influence their decision to
13 remain or expand in the region. For many companies, however, proximity to customers
14 (the general population) and other factors such as facilities (ports and airports) and skilled
15 workforce (motion picture industry) are of overriding importance. These industries
16 include the services sector, transportation and warehousing, and the motion picture
17 industry.

18 The logistics and distribution sector of the economy largely consists of industries that are
19 tied to port and airport functions. This sector, which involves receiving, processing,
20 storing, and moving goods, includes the following industrial sectors: wholesale trade,
21 truck transportation, support services for transportation, non-local couriers, general
22 warehousing, and air, rail, and water transportation. This group of industries has begun
23 to provide large numbers of blue-collar jobs that have traditionally been found in
24 manufacturing and, thus, provide an alternative employment source to replace well-
25 paying manufacturing jobs that have left and continue to leave the region.

26 For more than the last decade, the nation’s manufacturers and retailers have adopted
27 “just-in-time” systems, which is a method of producing materials and goods in smaller
28 batches to meet current demand and avoiding surplus or waste. This change in business
29 practices has resulted in the distribution industry creating a series of large goods-holding
30 centers, including in Southern California. Their location in Southern California is related
31 to the fact that a high proportion of the nation’s trade with Asian economies passes
32 through the Ports of Los Angeles and Long Beach. It is anticipated that the volume of
33 this trade will continue to increase, especially with the projected use of post-Panamax
34 container ships. These wide and deep-draft vessels can be accommodated on the west
35 coast only at the larger ports, such as the Ports of Los Angeles, Long Beach, and Seattle.

36 The *Trade Impact Study* prepared for the Alameda Corridor Transportation Authority
37 (ACTA) and the Ports of Los Angeles and Long Beach examined the economic impacts
38 of the trade that passes through the Ports in San Pedro Bay (ACTA 2007). Impacts at the
39 state, congressional district, and national levels were assessed. According to this study,
40 state and local taxes generated throughout the nation from this trade activity grew from
41 an estimated \$6 billion in 1994 to more than \$28 billion in 2005, \$6.7 billion of which
42 was in California. Although in the latter half of the 2000s the economy reached volatile
43 highs and lows, state and local tax revenue is still estimated to be at about \$6 billion as of
44 March 2013 (POLA 2013). As of 2013, the value of containerized trade passing through
45 the Ports of Los Angeles and Long Beach is estimated to be about \$260 billion, \$63
46 billion of which is in California. From 1994 to 2005, the number of jobs associated with
47 the trade activity generated by the Ports of Los Angeles and Long Beach tripled, rising

1 from 1,100,000 jobs nationally in 1994 to 3,300,000 jobs in 2005. The *Trade Impact*
2 *Study* prepared for ACTA estimated that the Ports support, directly and indirectly,
3 1,100,000 full- and part-time jobs throughout California and 3,300,000 jobs nationwide.
4 Due to rising unemployment rates towards the end of the 2000s, there are an estimated
5 896,000 jobs associated with the Port in 2013. This employment translates into
6 \$63 billion annually towards the economy and \$23 billion annually throughout the U.S.
7 in state and local taxes (ACTA 2007). This report included the economic contributions
8 of the logistics industries located at the Ports of Los Angeles and Long Beach, as well as
9 at wholesalers, distributors, and retailers located off the Ports.

10 **Port of Los Angeles**

11 The Port of Los Angeles handled over 8,100,000 TEUs in 2012, up from 6,700,000 TEUs
12 in 2009 but still less than the throughput peak of 8,500,000 TEUs in 2006. The top five
13 containerized imports in 2012 in terms of TEU volume were furniture, apparel, auto
14 parts, electronic products, and footwear. The top trading partners in terms of cargo value
15 for 2012 were China, Japan, South Korea, Taiwan, and Vietnam. The top five
16 containerized export categories in terms of TEU volume were wastepaper, animal feeds,
17 scrap metal, cotton, and resins. The total value of the cargo was \$271.1 billion in 2011,
18 rising to \$283.6 billion in 2012. The Port is one of the world's largest trade gateways,
19 and the economic contributions to the regional and national economy are substantial. The
20 Port facilitates tens of billions of dollars in industry sales each year in the Southern
21 California region. These sales translate into jobs, wages and salaries, and state and local
22 taxes. As of March 2013, it is estimated that the Port supports, directly and indirectly,
23 1,200,994 full- and part-time jobs throughout California and 3,600,994 jobs nationwide.
24 The employment translates into \$63 billion annually in state wages and salaries and \$6
25 billion annually throughout California in state and local taxes (ACTA 2007). The major
26 ways in which the Port contributes to the local and regional economy are through Port
27 industries, Port users, and Port customers.

28 Port industries are businesses involved in the moving and handling of maritime cargo and
29 include “users” and “customers” described in more detail below. It is estimated that for
30 every dollar spent by Port industries, another 97 cents is generated in indirect sales in the
31 region. Port industries account for approximately 16,360 direct jobs (85% of which are
32 trucking and warehousing jobs) (LAHD 2011).

33 Port users are the biggest contributors to the economy. Port users are businesses that use
34 the Port to receive imports or ship exports. Export manufacturers are among the major
35 Port users, while others include local manufacturers who process imported, unfinished
36 goods. Port users generate approximately \$12.1 billion in sales and stimulate an
37 additional \$5.5 billion in local industry indirect sales. Local “responding” by workers
38 employed by Port users and the industries they affect is estimated at approximately
39 \$4.1 billion. Each dollar of spending for Port user goods and services produces about
40 79 cents of additional industry sales in the five-county region (Port of Los Angeles
41 2014a).

42 Port customers are the retail and other non-cargo businesses in the Port. They are most
43 important to communities near the Port as a source of jobs, recreation, and specialty
44 consumer goods. Port customers contribute about \$760,000,000 to the local economy.
45 Direct jobs associated with Port customers numbered about 6,400, or roughly half of the
46 jobs actually located in the Port. For every one of these Port customer jobs, nearly

1 1.7 additional jobs are created elsewhere in the five-county region (Port of Los Angeles
2 2014).

3 **Geographical Distribution of Port Workers**

4 The employment generated by maritime cargo activity at the marine terminals owned by
5 the Port of Los Angeles can be categorized into trucking, International Longshore and
6 Warehouse Union (ILWU), freight forwarders/customs house brokers, warehousing,
7 steamship agents, chandlers, surveyors, and others. Approximately 43,397 jobs are
8 directly generated by activities at the marine terminals (Martin Associates 2007).

9 Table 7-5 presents the geographical distribution of the 43,397 direct jobs by place of
10 residency, based on the results of interviews with 721 firms. As this table indicates,
11 12.7% of the direct job holders reside in the City of Los Angeles (excluding Wilmington
12 and San Pedro), 16.8% in the City of Long Beach, 13% in San Pedro, and 8.7% in
13 Wilmington. Another 37% reside in other parts of Los Angeles County (Martin
14 Associates 2007).

**Table 7-5: Distribution of Direct Cargo Jobs by Place of Residency for
the Port of Los Angeles**

Jurisdiction	Share (in Percent)	Cargo Direct Jobs
City of Los Angeles (Excluding San Pedro and Wilmington)	12.66	5,495
City of Long Beach	16.78	7,280
San Pedro	13.06	5,669
Wilmington	8.73	3,790
Other Los Angeles County	36.97	16,042
Orange County	7.76	3,367
Riverside County	1.15	498
San Bernardino County	2.25	978
Ventura County	0.13	58
Other	0.51	220
Total	100.00	43,397

Source: Martin Associates 2007

15 **Occupation by Place of Residence**

16 Information regarding occupation (aggregated to industrial sectors similar to those
17 addressed earlier) was obtained from the Census Bureau's website, American FactFinder,
18 for the 5-year period between 2007 and 2011. The definition of the categories varies
19 somewhat from those presented earlier in the document; however, these differences are
20 minor. The occupational breakdown (for the employed civilian population 16 years of
21 age and over) is available for small geographical areas, such as the zip code areas
22 presented in Table 7-6. The zip code areas selected are those in the vicinity of the Port
23 for the communities of Wilmington, San Pedro, and Harbor City, and the cities of
24 Torrance, Carson, and Long Beach.
25

26 The proportion engaged in manufacturing between 2007 and 2011 was 11.2% for Los
27 Angeles County and 6.5% for the City of Los Angeles (AFF 2013a). Four of the small

1 areas surrounding the Port had in excess of 15% of the employed persons working in
2 manufacturing. They were Wilmington, Carson, part of the City of Torrance, and part of
3 the City of Long Beach. All of the small areas have higher proportions of their residents
4 employed in the transportation, warehousing, and utilities sector of the economy than is
5 the case for Los Angeles County and the City of Los Angeles, which reported 5.2% and
6 4.1%, respectively. Several of the areas, especially Wilmington, San Pedro, Carson, part
7 of Torrance, and part of Long Beach, have proportions that are twice that of the County
8 and City, or more.

9 **Income**

10 The median household income (income received by all members [16 years old and over]
11 of a household) reported by American FactFinder between 2007 and 2011 for Los
12 Angeles County was just over \$56,000. Riverside and San Bernardino counties had very
13 similar values, while the value for Orange County was approximately \$75,800 and for
14 Ventura County was \$76,700. By comparison, the median household income for the City
15 of Los Angeles was \$50,028 (Table 7-7). Of total aggregate income at the county level,
16 by far the largest proportion (between approximately 75% and 81%) is contributed by
17 private wage and salary workers.

18 Median family income (income received by members of a family household [consisting
19 of a householder and one or more persons related by blood, marriage, or adoption] who
20 are 16 years old and over) varied between approximately \$61,500 and \$86,300 across the
21 five counties, and was about \$54,200 for the City of Los Angeles. For the zip code areas
22 near the Port (as presented in Table 7-6), values exhibited a wider range (between
23 \$39,847 and \$105,342). The median family income was about \$57,000 for part of San
24 Pedro and approximately \$39,800 for Wilmington (Table 7-8).

25 **7.2.1.2 Population**

26 Between 1990 and 2010, the number of residents in the five-county region increased by
27 about 3,350,000, or an average annual rate of 1.15%. The most rapid rate of change and
28 the largest numeric increase took place in Riverside County (4.35% annual average and
29 just over 1,000,000 people) and San Bernardino County (2.17% annual average). Los
30 Angeles County had the second-largest numeric increase (approximately 9,820,000
31 persons); however, the rate of change was the lowest of the counties (0.54% annually)
32 (Table 7-9).

33 The population of the City of Los Angeles increased over the same time, but at a slower
34 pace. The number of residents increased by more than 307,000, at an average annual rate
35 of 0.44%. Four cities in the South Bay section of Southern California saw population
36 increase at an average annual rate greater than that of the City of Los Angeles: Signal
37 Hill (1.58%), Torrance (0.46%), Carson (0.46%), and Lakewood (0.44%).

38 Population projections prepared by the California Department of Finance forecast a
39 growth rate over the 20-year period between 2010 and 2030 of approximately 0.82%
40 annually for Southern California. The region is projected to increase by approximately
41 2,920,000 residents over this period. The highest growth rates are projected for Riverside
42 and San Bernardino Counties. The population of Los Angeles County is projected to
43 increase by approximately 1,100,000 residents at an annual average rate of 0.57%
44 (Table 7-10).

Table 7-6: Occupational Breakdown (%) by Place of Residence (Zip Code Area) 2007–2011 5-Year Estimate (employed civilian population 16 years and over)

	90501 Torrance	90502 Torrance	90710 Harbor City	90731 San Pedro	90732 San Pedro	90744 Wilmington	90745 Carson	90802 Long Beach	90806 Long Beach	90810 Long Beach	90813 Long Beach
Percent (%) by Occupation											
Agriculture, forestry, fishing and hunting, and mining	0.56	0.00	0.21	0.67	0.39	0.84	0.34	0.47	0.75	0.83	0.38
Construction	4.09	5.25	5.06	7.89	5.07	7.45	3.41	3.78	5.69	5.88	7.33
Manufacturing	16.89	12.15	10.11	7.87	13.04	15.88	16.81	9.28	11.65	13.84	15.09
Wholesale trade	3.83	3.78	3.79	2.73	5.95	4.33	3.55	3.40	2.62	4.03	5.26
Retail trade	9.56	10.93	11.42	10.49	6.54	11.23	10.57	10.87	11.68	8.49	10.93
Transportation and warehousing, and utilities	5.70	8.45	6.26	11.68	15.29	10.35	9.16	5.29	6.13	10.85	6.37
Information	2.78	2.03	1.35	1.57	2.42	0.95	1.93	2.77	1.27	1.89	1.64
Finance, insurance, real estate and rental/leasing	6.57	5.71	6.09	5.20	5.94	2.78	4.59	6.84	4.66	2.08	2.91
Professional, scientific, management, administrative, and waste management services	14.01	13.58	13.55	11.67	7.91	10.73	7.67	14.07	9.97	11.07	10.19
Educational, health, and social services	19.22	20.51	21.26	19.35	22.10	14.57	26.41	21.94	25.25	22.95	14.44
Arts, entertainment, recreation, accommodation, and food services	10.25	7.86	11.13	11.21	5.14	11.53	7.43	11.21	11.46	8.28	16.02
Other services (except public administration)	4.41	5.69	6.64	6.03	5.58	7.56	4.02	7.00	6.25	5.86	7.36
Public administration	2.15	4.05	3.14	3.64	4.64	1.79	4.11	3.06	2.62	3.93	2.09

Source: AFF 2013a.

Note: Some totals may not add to 100% due to rounding.

Table 7-7: Household and Family Income by Source of Income by County, 2007–2011 5-Year Estimate

	Los Angeles County	Orange County	Riverside County	San Bernardino County	Ventura County	City of Los Angeles
Median household income (\$)	56,266	75,762	58,365	55,853	76,728	50,028
Median family income (\$)	62,595	85,009	65,457	61,525	86,321	54,243
Per capita income (\$)	27,954	34,416	24,516	21,932	32,740	28,222
Contribution (%) to Total Aggregate Income from:						
Private Wage and Salary Workers	78.23	80.72	75.80	75.16	76.61	78.43
Self-Employed (in own, not incorporated business) Workers	9.28	8.02	8.53	6.98	8.96	11.34
Government Workers	12.32	11.07	15.49	17.70	14.21	10.07
Unpaid Family Workers	0.17	0.19	0.18	0.16	0.22	0.16

Source: AFF 2013b.

Notes:

Per capita income is the mean income computed for every man, woman, and child in a geographic area.

Household income is the sum of money income received by all household members 15 years old and over, including household members not related to the householder, people living alone, and other nonfamily household members. Because many households consist of only one person, average household income is usually lower than average family income.

Family Income is the incomes of all members of a family household (consisting of a householder and one or more persons related by blood, marriage, or adoption) 15 years old and over, summed and treated as a single amount.

Table 7-8: Household and Family Income by Source of Income by Zip Code, 2007–2011 5-Year Estimate

	90501 Torrance	90502 Torrance	90710 Harbor City	90731 San Pedro	90732 San Pedro	90744 Wilmington	90745 Carson	90802 Long Beach	90806 Long Beach	90810 Long Beach	90813 Long Beach
Median household income (\$)	57,261	65,243	56,565	49,226	91,979	40,792	69,330	45,094	41,932	51,123	30,622
Median family income (\$)	68,142	75,903	63,253	57,029	105,342	39,847	73,478	49,395	42,747	54,425	29,966
Per capita income (\$)	26,907	28,441	24,715	24,318	42,402	13,992	22,373	31,253	17,160	17,477	12,508
Contribution (%) to Total Aggregate Income from:											
Private Wage and Salary Workers	81.90	79.61	80.00	75.33	78.09	81.93	77.73	81.86	79.18	76.83	83.91
Self-Employed (in own, not incorporated business) Workers	6.71	8.14	8.16	10.47	7.88	9.07	6.98	6.58	7.24	8.10	7.46
Government Workers	11.39	11.98	11.27	14.17	14.03	8.78	15.19	10.32	13.29	14.88	8.20
Unpaid Family Workers	0.00	0.28	0.56	0.03	0.00	0.23	0.10	0.05	0.29	0.18	0.42
Source: AFF 2013b.											

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Table 7-9: Population by Region, County, and Local Jurisdictions (1990–2010)

	1990 (Census)	2000 (Census)	2010 (Census)	Change (1990–2010)		
				Numeric	Percent (%)	Average Annual Percent
Southern California (5-County Region)	14,531,529	16,373,645	17,877,006	3,345,477	23.02	1.15
Counties						
Los Angeles County	8,863,052	9,519,338	9,818,605	955,553	10.78	0.54
Orange County	2,410,668	2,846,289	3,010,232	599,564	24.87	1.24
Riverside County	1,170,413	1,545,387	2,189,641	1,019,228	87.08	4.35
San Bernardino County	1,418,380	1,709,434	2,035,210	616,830	43.49	2.17
Ventura County	669,016	753,197	823,318	154,302	23.06	1.15
Local Jurisdictions						
City of Los Angeles	3,485,398	3,694,820	3,792,621	307,223	8.81	0.44
Carson	83,995	89,730	91,714	7,719	9.19	0.46
Lakewood	73,553	79,345	80,048	6,495	8.83	0.44
Long Beach	429,321	461,522	462,257	32,936	7.67	0.38
Palos Verdes Estates	13,512	13,340	13,438	-74	-0.55	-0.03
Rancho Palos Verdes	41,667	41,145	41,643	-24	-0.06	0.00
Redondo Beach	60,167	63,261	66,748	6,581	10.94	0.55
Rolling Hills	1,871	1,871	1,860	-11	-0.59	-0.03
Rolling Hills Estates	7,789	7,676	8,067	278	3.57	0.18
Signal Hill	8,371	9,333	11,016	2,645	31.60	1.58
Torrance	133,107	137,946	145,438	12,331	9.26	0.46

Source: AFF 2013c.

Table 7-10: Population Projections for Region and County (2010–2030)

	2010	2020	2030	Projected Change (2010–2030)		
				Numeric	Percent	Average Annual Percent
Southern California (5-County Region)	17,897,719	19,373,483	20,821,992	2,924,273	16.34	0.82
County						
Los Angeles County	9,824,906	10,441,441	10,950,335	1,125,429	11.45	0.57
Orange County	3,017,327	3,198,279	3,286,100	268,773	8.91	0.45
Riverside County	2,191,886	2,593,211	3,046,064	854,178	38.97	1.95
San Bernardino County	2,038,523	2,273,017	2,626,945	588,422	28.87	1.44
Ventura County	825,077	867,535	912,548	87,471	10.60	0.53

Source: DOF 2013.

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7.2.1.3 Housing

Aspects of housing described in this section include construction trends, characteristics of the existing housing stock, and trends in housing prices.

Housing Construction

Housing construction typically exhibits a cyclical pattern in response to local, regional, and national economic conditions. In the case of Southern California, following a decline in the early 1990s, residential construction experienced a strong period of expansion between 1995 and 2004. A slight decline began in 2005, which continued in the following years. The steepest drops occurred in 2007 and 2008. This decline in activity was in response to a weakening housing market and onset of a severe economic recession. From a level of more than 90,000 units authorized for construction in 2004, the number fell to just below 14,000 in 2009, which is the lowest number of housing starts during the last 20-year period.

Over the 30-year period from 1992 to 2012, just under 1,000,000 housing units were issued permits for construction in Southern California. Of these units, the majority were constructed in Riverside County (30.8% of the regional total), followed closely by Los Angeles County (with 30.2% of the total). The other three counties accounted for just below 40% of the total (Orange County at 18.3%, San Bernardino County at 15.9%, and Ventura County at 4.8%.)

The contribution made to new housing (single-family and multi-family units) constructed in Southern California by each of the individual counties has varied over time. In the 1990s, the largest share of new housing was in Los Angeles County (36.8%), followed by Riverside County (22.5%), San Bernardino County (19.4%), Orange County (17.5%), and Ventura County (3.8%). During the period of rapid housing growth in the mid-1990s and early 2000s, the share of new housing in Riverside and San Bernardino Counties grew to a combined high of 59.2% in 2005 (39.9% and 19.3%, respectively), while the shares in Los Angeles, Orange, and Ventura Counties decreased. In 2006, the trends began to reverse, and by 2009 the shares of new housing by county were similar to those of 1990, with the greatest share again being in Los Angeles at 36.8%, followed by Riverside County (29.2%), San Bernardino County (16%), Orange County (15.3%), and Ventura County (2.5%). Between 2009 and 2012, the total number of new housing in Southern California slowly increased each year, with Los Angeles County accounting for about 45.2%, followed by Riverside and Orange Counties at 21.9% and 21.3%, respectively. San Bernardino and Ventura Counties comprised 9.9% and 1.7%, respectively, of new housing between 2009 and 2012 (U.S. Census 2013).

Housing Characteristics

In Los Angeles County, the proportion of owner-occupied housing units between 2007 and 2011 was 48%; 52% were renter-occupied. For the City of Los Angeles, the corresponding shares were approximately 38% and 62%. Within the zip code areas near the Port, the percentage of owner-occupied housing units varies from high values for western San Pedro and Carson to low values for Wilmington and areas of Long Beach (Table 7-11).

Table 7-11: Housing Characteristics (%) between 2007 and 2011

	Zip Code Area												
	Los Angeles County	City of Los Angeles	90501 Torrance	90502 Torrance	90710 Harbor City	90731 San Pedro	90732 San Pedro	90744 Wilmington	90745 Carson	90802 Long Beach	90806 Long Beach	90810 Long Beach	90813 Long Beach
Total housing units	3,437,584	1,412,641	15,165	6,103	9,408	24,067	8,539	14,611	15,440	22,034	13,044	10,063	17,916
Total occupied housing units	3,218,518	1,312,983	14,235	5,569	9,079	22,036	8,171	13,977	14,832	19,486	11,922	9,680	16,126
Percent owner-occupied	48.00	38.40	46.00	66.40	58.70	31.80	76.00	38.90	70.30	21.90	32.90	53.40	16.20
Percent renter-occupied	52.00	61.60	54.00	33.90	41.30	68.20	24.00	61.10	29.70	78.10	67.10	46.60	83.80
Vacancy rate (%)	6.40	7.10	6.10	8.70	3.50	8.40	4.30	4.30	3.90	12.60	8.60	3.80	10.00
Median number of rooms per unit	4.6	4.2	4.3	4.6	4.7	4.3	5.3	4.4	5.3	3.3	4.3	4.8	3.7
Number of Units in Structure													
Percent single detached units	49.9	39.2	46.4	46.8	43.5	36.1	53.4	51.2	63.5	4.8	41.5	63.4	21
Percent single attached units	6.6	6.2	7.7	11.8	7.6	7.9	14	8.9	11.7	3.2	5.4	7.5	7.8
Percent 2 units	2.4	2.7	3.1	1	1	4.6	0.2	2.9	1.3	2.5	4.2	2.8	4.4
Percent 3 or 4 units	5.7	6	9.4	5	5.9	18	4.1	6.4	2.5	8.8	13	6.1	16
Percent 5 to 9 units	7.9	8.7	9.8	11.9	8.9	14.6	7.6	11.7	2.5	11.7	18.4	5.7	14.7
Percent 10 to 19 units	7.8	10	8	1.1	10.9	9.4	4.7	5.7	1.5	23.7	11.4	3.4	21.2
Percent 20 or more	18.1	26.5	12.4	9.1	10.9	9.4	12.4	11.8	8.1	44.6	5.9	8.4	14.4
Percent mobile home	1.6	0.7	3.2	12.3	11.4	0.1	3.5	1	8.8	0.1	0.2	2.6	0.4
Percent boat, recreational vehicle (RV), van, etc.	0.1	0.1	0	0.9	0	0	0	0.3	0.2	0.6	0	0.1	0
Year structure Built (%)													
Percent Built 2005 or later	2.1	2.4	4.6	1.9	4.2	1.2	2	2	1.4	4.3	0.6	0.4	1.5
Percent Built 2000 to 2004	3.2	3	2.1	2	2.1	0.9	0.8	2.7	3.8	4.7	0.5	1.7	0.6
Percent Built 1990 to 1999	6.1	5.5	5.2	6.3	10.4	4.2	4.9	5.7	6.8	6.5	2.4	1.5	5.8
Percent Built 1980 to 1989	11.7	10.4	7.7	16.5	17.1	11.6	18.7	9.8	9.6	10.8	7	3.7	13.5
Percent Built 1970 to 1979	14.3	14	18.3	24.4	23.5	17.5	22.6	12.5	14.9	11.8	8.5	13.1	11.3
Percent Built 1960 to 1969	15.2	14.6	19.3	16.4	21.9	13.7	13.7	14.3	26.8	13.4	13.9	9.8	15.4
Percent Built 1950 to 1959	20.9	18.5	20.1	23.6	11.1	16.6	22.6	20.6	27.2	11.7	14	25.5	9.8
Percent Built 1940 to 1949	11.3	11.3	12.1	7.3	4.8	10.3	7	13.2	7.7	5	21.8	31.5	10.1
Percent Built 1939 or earlier	15.1	20.4	10.7	1.7	4.8	24	7.8	19.2	1.7	31.8	31.2	12.7	32.1
Housing units: median year structure built	1962	1960	1964	1970	1973	1959	1969	1959	1965	1961	1949	1952	1958
Median year householder moved into unit: Total	2002	2003	2002	2001	2003	2003	2001	2002	2000	2005+	2004	2002	2005+
Median year householder moved into unit: Owner-occupied	1996	1996	1997	1999	2000	1994	1998	1994	1996	2004	1997	1995	2002
Median year householder moved into unit: Renter-occupied	2005+	2005+	2005+	2005+	2005+	2005+	2005+	2005	2005+	2005+	2005+	2005+	2005+
Percent lacking complete plumbing facilities	0.6	0.8	0.3	1.7	0.3	0.3	0.7	0.4	0.2	0.4	0.2	1.7	0.6
Percent lacking complete kitchen facilities	1.6	2	1.5	1.3	0.6	1.6	1.4	1.1	0.5	1.2	1.4	2.1	1.8

Source: AFF 2013d.

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1 There are a number of similarities between San Pedro and Wilmington with respect to the
2 characteristics of housing units and their occupants. The proportion of renters is high
3 (68% for San Pedro and 61% for Wilmington). The median year that housing structures
4 were built is 1954 for both areas. Homeowners are well established, generally having
5 resided in the same house since 1994 in both San Pedro and Wilmington. The housing
6 quality is somewhat lower in Wilmington based on a comparison of the proportion of
7 housing units lacking adequate kitchen facilities (Table 7-11).

8 **Residential Property Values**

9 During the period from 2002 to 2012, the median home price (for existing homes) in
10 Los Angeles County increased from \$256,490 to \$327,921, which is a rise of
11 approximately 27.9%, or an average annual rate of 2.79%. Median prices for existing
12 homes in the other four counties of Southern California also rose over the same 10-year
13 period: 2.88% annually in Orange County, 1.82% annually in Ventura County, 0.76%
14 annually in Riverside County, and 0.74% annually in San Bernardino County. This rate
15 of increase in home prices, however, did not take place uniformly during the period.
16 Over the period from 2002 to 2007, annual growth rates exceeded 10% annually in all
17 counties. The annual growth rates slowed from 2007 to 2012, and the average home
18 price fell in all five counties. The trends in prices of new homes closely mirrored those
19 of existing homes (Table 7-12 and Table 7-13) (LAEDC 2013).

20 As illustrated in Table 7-14, median home prices at the community level also followed a
21 similar pattern, with strong growth rates in the early to mid-2000s, followed by price
22 drops towards the later 2000s. In some communities (i.e., Carson, Lomita, Wilmington,
23 and San Pedro), the average prices began to drop in 2006 and 2007, while average prices
24 in other communities continued to rise (i.e., Palos Verdes Estates, Manhattan Beach, and
25 Hawthorne). By 2008, average home prices in all communities had fallen below 2007
26 levels. Overall, during the period from 2001 to 2012, all communities had positive
27 average annual growth rates with the exception of Wilmington (-1.45%). Median single-
28 family residence sales prices over the period from 2001 to 2012 for homes in the
29 communities in the immediate vicinity of the Port were mixed, with a rise of approximately
30 2.3% annually on average in San Pedro and a decline of 1.3% annually on average in
31 Wilmington (USACE and LAHD 2009 [2001–2005 data]; DQ News website 2013 [2006–
32 2012 data]).

Table 7-12: Existing Home Sale Prices by County (2002–2012)

Year	County				
	Los Angeles	Orange	Riverside	San Bernardino	Ventura
2002	256,490	339,924	184,603	148,260	309,695
2003	313,469	407,729	230,903	179,316	370,850
2004	391,208	511,132	306,789	236,699	478,281
2005	471,015	583,411	373,549	316,697	556,920
2006	515,717	616,680	401,802	356,670	585,017
2007	537,011	616,424	380,375	345,442	559,687
2008	393,343	454,388	244,221	209,935	402,744
2009	315,131	416,100	175,366	140,890	358,138
2010	330,295	438,702	189,798	149,052	372,895
2011	312,541	416,571	185,262	147,325	354,022
2012	327,921	437,728	198,667	159,166	365,892
Change (2002–2007)					
Percent	109.37	81.34	106.05	133.00	80.72
Average Annual Percent	21.87	16.27	21.21	26.60	16.14
Change (2007–2012)					
Percent	-38.94	-28.99	-47.77	-53.92	-34.63
Average Annual Percent	-7.79	-5.80	-9.56	-10.78	-6.93
Change (2002–2012)					
Percent	27.85	28.77	7.62	7.36	18.15
Average Annual Percent	2.79	2.88	0.76	0.74	1.82
Source: LAEDC 2013					

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Table 7-13: New Home Sale Prices by County (2002–2012)

Year	County				
	Los Angeles	Orange	Riverside	San Bernardino	Ventura
2002	325,262	495,872	261,350	236,718	437,222
2003	393,247	545,765	291,565	263,673	532,349
2004	449,728	649,253	355,761	291,129	651,229
2005	449,374	705,917	411,707	364,224	696,102
2006	447,286	694,797	439,692	395,707	662,290
2007	503,757	600,074	410,557	383,482	612,913
2008	435,033	502,785	332,918	321,952	433,312
2009	406,681	609,780	273,522	285,561	379,553
2010	410,010	566,173	281,087	279,016	363,083
2011	388,644	564,952	286,678	253,610	358,919
2012	376,870	616,053	297,030	304,784	360,422

Table 7-13: New Home Sale Prices by County (2002–2012)

Year	County				
	Los Angeles	Orange	Riverside	San Bernardino	Ventura
Change (2002–2007)					
Percent	54.88	21.01	57.09	62.00	40.18
Average Annual Percent	10.98	4.20	11.42	12.40	8.04
Change (2007–2012)					
Percent	-25.19	2.66	-27.65	-20.52	-41.20
Average Annual Percent	-5.04	0.53	-5.53	-4.10	-8.24
Change (2002–2012)					
Percent	15.87	24.24	13.65	28.75	-17.56
Average Annual Percent	1.59	2.42	1.37	2.88	-1.76
Source: LAEDC 2013					

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Table 7-14: Average Home Sale Prices by Community (2001–2012)

Community	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	Percent Change (2001–2006)	Percent Change (2007–2012)	Average Annual Percent
Carson	225,000	250,000	318,500	410,000	465,000	515,000	507,500	362,000	297,000	305,000	285,000	280,000	128.89	-44.83	2.22
El Segundo	N.A.	N.A.	535,000	781,250	N.A.	770,000	782,500	718,500	657,000	691,500	653,750	652,500		-16.61	2.00
Gardena	196,500	250,000	310,000	370,000	515,000	498,500	490,000	380,000	298,500	300,000	282,000	290,000	153.69	-40.82	4.33
Hawthorne	226,000	260,000	322,000	410,000	520,000	530,000	540,000	412,500	325,000	345,000	329,500	335,000	134.51	-37.96	4.38
Hermosa Beach	544,000	570,000	750,000	976,500	N.A.	1,077,500	1,165,000	1,149,000	977,500	915,000	978,500	957,000	98.07	-17.85	6.90
Inglewood	182,500	233,500	243,750	380,000	470,000	500,000	450,000	323,250	245,500	235,000	230,000	230,000	173.97	-48.89	2.37
Lawndale	193,000	237,000	313,500	379,500	532,500	505,000	483,000	365,500	291,500	300,000	305,000	320,000	161.66	-33.75	5.98
Lomita	300,000	359,000	N.A.	N.A.	N.A.	561,000	556,000	481,000	435,000	406,000	402,000	390,750	87.00	-29.72	2.75
Manhattan Beach	680,000	797,000	1,100,000	1,250,000	1,425,000	1,550,000	1,649,000	1,575,000	1,330,000	1,400,000	1,330,000	1,379,000	127.94	-16.37	9.34
Marina Del Ray	562,500	457,000	N.A.	N.A.	N.A.	785,000	789,000	771,000	600,000	607,500	612,500	633,000	39.56	-19.77	1.14
Palos Verdes Estates	631,500	685,000	1,065,000	1,117,500	N.A.	1,380,000	1,395,000	1,300,000	1,151,000	N.A.	1,162,000	1,225,000	118.53	-12.19	8.54
Playa Del Rey	279,000	345,000	352,000	475,000	N.A.	524,500	515,000	496,000	468,750	449,500	395,000	372,500	87.99	-27.67	3.05
Rancho Palos Verdes	610,000	615,500	742,500	900,000	1,056,364	1,073,000	1,010,000	1,000,000	862,250	860,000	840,000	862,500	75.90	-14.60	3.76
Redondo Beach	420,000	475,000	580,000	717,000	780,000	770,000	780,000	715,000	645,000	650,000	635,000	640,000	83.33	-17.95	4.76
San Pedro	262,500	320,000	379,500	454,000	539,000	541,500	520,000	437,500	385,000	390,000	335,000	330,000	106.29	-36.54	2.34
Torrance	327,750	380,000	439,250	527,000	610,000	600,000	601,500	520,000	471,000	490,000	445,000	455,000	83.07	-24.36	3.53
Wilmington	N.A.	N.A.	275,000	355,000	N.A.	469,500	450,000	325,000	250,000	251,000	235,000	235,000	N.A.	-47.78	-1.32

Source: POLA 2013 (2001–2005 data); DQ News website 2013 (2006–2010 and 2011–2012 data)

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7.2.2 Environmental Quality and the Role of the Port

“Environmental quality” refers to an aggregative set of factors that contribute to the overall condition of the natural, physical, and human environment. In the context of an urban setting, some key contributing factors include visual quality and aesthetics, land use compatibility and encroachment, socioeconomic conditions, real property values and attributes, air and water quality, hazardous materials and waste sites, and the adequacy of public facilities and services. Socioeconomic conditions and real property values are addressed in this chapter. The remaining factors are addressed in corresponding resource-specific sections of this Draft EIS/EIR.

7.2.2.1 Port History

The Port of Los Angeles was created in 1907 with the establishment of the Los Angeles Harbor Commission (see Section 3.4, Cultural Resources, for additional detail). Port growth was relatively slow until after World War I. Growing exports of local oil and lumber, shipbuilding, fishing, and cannery activities resulted in the construction of numerous warehouses and sheds between 1917 and 1930. In 1917, an extensive railroad was established for transporting goods from the Harbor throughout the United States. Port growth continued during the Depression of the 1930s, with new cargo and passenger terminal construction, in some cases, replacing outdated wooden cargo structures. Containerized cargo handling and storage at the Port was modernized in the late 1950s.

As commerce and technology have changed, the function of the Port has shifted from its earlier focus on fishing, shipbuilding, and cargo uses to one where the predominant use is container shipping. These changes also have affected off-site land uses, transportation infrastructure, and employment. For example, different kinds of storage and transport facilities are required than previously. As the volume of cargo moving through the Port has increased, highway and rail system improvements have been required (for example, the Alameda Corridor). Much of the incoming container cargo consists of finished goods from Asia that are transported to other parts of California and beyond. These types of goods do not require assembly in the region, and may be transported to warehouses or distribution centers beyond the Port area. In contrast, imported oil (non-containerized) may be refined in nearby refineries before being transported elsewhere. Local refineries also have supported oil production near the Port or in other parts of California. Ancillary uses have also changed, including shipping suppliers, goods recyclers, and various light industrial uses. As a result, uses may have become outmoded or less economically viable, in some cases resulting in the need for economic revitalization and redevelopment.

7.2.2.2 Port Community Programs and Redevelopment

LAHD has implemented and continues to implement and fund a variety of programs and events that are designed to improve quality of life in nearby communities. These special events and ongoing community programs are provided to benefit the public and encourage surrounding communities to experience the Port and learn about its operations.

Special events sponsored by LAHD include educational boat tours, summer concerts, parades, festivals, and outdoor movies. LAHD also offers diverse community programs that educate children and adults about a variety of Port topics. A Speakers Bureau Program allows organizations to schedule speakers to discuss the history of the Port,

1 current projects, and topical Port issues. Historical guides and audiocasts are available
2 for guests to download to facilitate their exploration of historical sites in the harbor area.
3 The TransPORTer, a 53-foot mobile museum, brings a comprehensive Port of Los
4 Angeles exhibit to surrounding communities to inform them about the impact the Port has
5 on the local and global economies. (Port of Los Angeles 2014b.)

6 In addition to ongoing public involvement initiatives, the Port Community Mitigation
7 Trust Fund was established in 2008 as a result of the settlement between the Port of Los
8 Angeles and the City of Los Angeles known as the TraPac Memorandum of
9 Understanding (MOU). The Harbor Community Benefit Foundation, the nonprofit
10 established to operate the Port Community Mitigation Trust Fund, addresses the negative
11 cumulative environmental and public health impacts created by the business operations at
12 the Port. The mission of the Harbor Community Benefit Foundation is “to carry out
13 public benefit projects that assess, protect, and improve public health, quality of life, and
14 the natural environment of the local communities.” The Harbor Community Benefit
15 Foundation carries out its mission by overseeing grants and addressing, through
16 mitigation projects, off-port impacts from existing and future operations at the Port of
17 Los Angeles in the communities of Wilmington and San Pedro. (Harbor Community
18 Benefit Foundation 2014.) LAHD is also in the process of implementing several
19 development projects, including the San Pedro Waterfront Master Plan and Wilmington
20 Waterfront Master Plan. These development programs are aimed at strengthening
21 economic development and enhancing community amenities. Specifically, objectives of
22 the San Pedro Waterfront Master Plan include increasing public waterfront access,
23 enhancing commercial opportunities, improving transportation and non-vehicular
24 mobility around the waterfront, and growing the Port in a sustainable manner. Project
25 elements include the creation of new harbors and a public pier, new commercial
26 development, enhancement of visitor attractions, development of a waterfront promenade
27 and open space, and a variety of transportation improvements. The EIS/EIR for the San
28 Pedro Waterfront Master Plan was certified in September 2009, and by July 2012, several
29 projects had been implemented, including Crafted at the Port of Los Angeles, which is an
30 arts and crafts market.

31 Objectives of the Wilmington Waterfront Development Project include connecting the
32 community with the waterfront, creating open space, enhancing the livability and
33 economic viability of the Los Angeles Harbor area by promoting sustainable economic
34 development, and developing an environmentally responsible project. Project elements
35 include commercial and industrial development and creation of visitor amenities, such as
36 open space, plazas, a waterfront promenade, and a Waterfront Red Car Museum. The
37 EIR for the Wilmington Waterfront Development Project was certified in June 2009.
38 Also, as recently as June 2013, the Port approved \$450,000 in health care grants to reduce
39 asthma and promote health education of respiratory health through San Pedro and
40 Wilmington community-based programs.

41 In addition to the community programs and special events, LAHD’s Environmental
42 Management Policy is intended to improve the quality of life for surrounding
43 communities by reducing the environmental impacts of Port operations. A more detailed
44 description of the Environmental Management Policy and associated measures that have
45 been planned and implemented is provided in Chapter 1, Section 1.7.

46 The Environmental Management Policy for the Port was approved by the Harbor
47 Commission on April 11, 2005. The purpose of the Environmental Management Policy

1 is to provide an introspective, organized approach to environmental management, further
2 incorporate environmental considerations into day-to-day Port operations, and achieve
3 continual environmental improvement. Numerous initiatives and programs under the
4 Environmental Management Policy relate to impacts of Port operations on environmental
5 quality in nearby communities. They include programs aimed at improving the
6 efficiency of cargo handling, reducing cargo storage time, use of electric cranes, use of
7 electric and alternative fuel vehicles, on-dock rail systems and use of the grade-separated
8 Alameda Corridor, reducing truck traffic during daytime peak periods, and sharing
9 technologies with other ports to continue improving pollution-control technologies. One
10 plan under the policy, the San Pedro Bay's Clean Air Action Plan (CAAP), specifically
11 aims to reduce public health risk from Port operations in nearby communities (POLA and
12 POLB 2006). The Clean Trucks Program, a subcomponent of CAAP, was approved in
13 2007 and aims to reduce the pollution from diesel-powered trucks in the Port. To help
14 protect water and air quality in the Harbor, LAHD developed a Clean Marinas Program
15 (CMP), which advocates that marina operators and boaters use best management
16 practices or environmentally friendly alternatives to some common boating activities that
17 may cause pollution or contaminate the environment. A Water Resources Action Plan
18 (WRAP) was initiated in 2008. This is a comprehensive program that targets remaining
19 waterside and landside sources of water and sediment pollution in San Pedro Bay. Other
20 Port initiatives for environmental quality that are underway include Cabrillo Beach Water
21 Quality Improvements, Consolidated Slip Remediation, Oil Spill Prevention, Sediment
22 Quality Improvement Programs, Watershed and Stormwater Management, and Water
23 Quality Monitoring. More recently, in July 2012, the Port began their voluntary
24 Environmental Ship Index (ESI) Program to reward vessel operators for reducing
25 particulate matter and nitrogen oxide emissions from their vessels in advance of
26 regulations. The program includes three incentives for applicants who register with
27 LAHD that are awarded based on a point system. Incentives are distributed quarterly.

28 **7.3 Project Effects Related to Socioeconomics**

29 This section evaluates the effects of the proposed Project and alternatives on
30 employment, population, and housing along with a detailed description of the impact
31 methodology used in the analysis.

32 **7.3.1 Impact Methodology**

33 The initial step in estimating socioeconomic impacts associated with implementation of
34 the proposed Project is to link construction and operational activities to measurable
35 socioeconomic indicators such as jobs and income. Economic impact modeling
36 techniques (described below) can then be used to assess the economic impacts that
37 implementation of the proposed Project could have on the regional and local economy
38 using a number of criteria such as net changes in regional employment, output, wages,
39 tax revenue, and value added. Attention is focused here on employment, income, and tax
40 revenues within the five-county Southern California region.

41 The primary catalyst for changes to socioeconomic resources is a change in economic
42 activity (that is, industrial output [value of goods and services], employment, and
43 income). Changes in employment in an area have the potential to affect population and
44 housing. This is especially the case when the additional job opportunities created through

1 implementation of the proposed Project (during the construction and operational phases)
2 cannot be satisfied by the local workforce. Such a situation can trigger a movement of
3 workers to the area to fill the supply of new jobs. Such an influx may be temporary, as in
4 the case of short-lived construction activity, or permanent, as in the case where workers
5 move to an area to fill long-term jobs. The movement of workers (and sometimes their
6 accompanying family members) into an area depends mainly on the number of job
7 opportunities made available by the proposed Project and the number and skill mix of
8 workers available in the local labor force.

9 As discussed further in Section 7.3.1.4 below, under CEQA, social and economic effects
10 are not treated as significant effects on the environment; however, where a physical
11 change is caused by economic or social effects of the proposed Project, the physical
12 change may be regarded as a significant impact (pursuant to Section 15064(e) and
13 Section 15131 of the CEQA Guidelines). Therefore, the potential for physical changes as
14 a result of socioeconomic changes are also considered. This may include the need for
15 new construction, infrastructure, and transportation facilities to accommodate an influx of
16 new population and/or businesses, or physical blight related to falling property values and
17 movement of people out of an area.

18 NEPA considers social effects that have causal relationships to the environment, which
19 may be direct, indirect, and cumulative. Socioeconomic effects are most often indirect,
20 growth-inducing effects that induce changes in the patterns of land use, population
21 density, or growth rate. The primary catalyst is a change in economic activity (i.e.,
22 employment, income, and tax revenues).

23 **7.3.1.1 Economic Effects of Port Operations**

24 The “Port Industry” is considered to be any regional economic activity directly associated
25 with the movement of waterborne cargo and passengers. This includes expenditures
26 associated with vessels, terminals, cargo and passenger transactions, and inland transport.
27 For example, cargo movement transactions include documentation, financing, brokering,
28 and other essential services that are directly required for the movement of waterborne
29 cargo. Table 7-15 provides a detailed breakdown of Port Industry activities related to
30 cargo movement.

Table 7-15: Port Industry Activities Associated with Cargo Movement

Vessel Expenditures	Terminal Expenditures	Transaction Expenditures	Inland Expenditures
<u>Waterside Services:</u>	<u>Loading/Discharging:</u>	<u>Government Requirements:</u>	<u>Inland Movement:</u>
<ul style="list-style-type: none"> • Tugs • Pilotage • Line Hauling • Launch • Radio/Radar • Surveyors • Dockage • Lighterage 	<ul style="list-style-type: none"> • Stevedoring • Clerking and Checking • Watching/Security • Cleaning/Fitting • Equipment Rental 	<ul style="list-style-type: none"> • Customs • Entrance/Clearance • Immigration • Quarantine • Fumigation 	<ul style="list-style-type: none"> • Long Distance Truck • Short Distance Truck • Barge • Air • Rail • Pipeline
<u>Suppliers:</u>	<u>In-Transit Storage:</u>	<u>Other:</u>	
<ul style="list-style-type: none"> • Chandler/Provisions • Laundry • Medical • Waste Handling 	<ul style="list-style-type: none"> • Wharfage • Yard Handling • Demurrage • Warehousing • Auto and Truck Storage • Grain Storage • Refrigerated Storage 	<ul style="list-style-type: none"> • Banking • Freight Forwarding • Insurance • Brokers 	
<u>Bunkers:</u>	<u>Cargo Packing:</u>		
<ul style="list-style-type: none"> • Oil • Water 	<ul style="list-style-type: none"> • Export Packing • Container Stuffing and Stripping 		

Source: U.S. Maritime Administration 2000

1
2 Because the revenues and employment associated with Port Industry activities could
3 cease to exist if a port were to close down or become less efficient and lose its cargo
4 base, this employment base is directly impacted by port activities. A much larger group
5 of business that is less directly related to a port includes businesses that produce,
6 consume, or take to retail sale the products that move through the port, such as exporters
7 and importers that use the marine terminals for shipment and receipt of cargo. These
8 businesses are often called “Related Users.” Both the Port Industry and Related Users
9 have a “ripple effect” by which expenditures in one sector contribute more output and
10 jobs than the direct expenditure alone.

11 Vessels, terminals, transportation providers, and other Port Industry businesses purchase
12 goods and services from industries to support their operations. These suppliers, in turn,
13 purchase supplies and services to support their operations. These purchases continue to
14 ripple through the regional economy and impact the surrounding communities. In
15 economic impact terms, this set of expenditure ripples is known as the *indirect effect*.

16 In addition to the indirect effect of expenditure ripples, workers employed by the Port
17 Industry and its suppliers also generate economic impacts. Employees of the Port
18 Industry and its suppliers spend their wages and salaries on such purchases as food,
19 clothing, retail items, and vehicles. The economic ripples generated by employee
20 spending are known as the *induced effect*.

21 The total economic impact of each economic sector associated with port operations
22 consists of direct, indirect, and induced effects. The sum of indirect and induced effects
23 is also referred to as the *secondary effect*.

7.3.1.2 Direct, Indirect, and Induced Jobs

Similar to the direct, indirect, and induced effects described above, the new jobs associated with the construction and operation of the proposed Project and the alternatives are categorized in terms of *direct jobs*, *indirect jobs*, and *induced jobs*. Together the indirect and induced jobs are referred to as *secondary jobs*. In terms of construction, direct jobs are those jobs created by construction activities. Indirect construction jobs are related to purchases from materials supply firms and their suppliers, and induced jobs are related to household expenditures by workers. For operations, the three categories are defined as follows:

- **Direct jobs** are those jobs that would not exist if activity at the Port were to cease. Direct jobs created by marine cargo activity are jobs with the firms that directly provide cargo handling and vessel services, such as trucking companies, terminal operators and stevedores, members of the ILWU, stevedores and customs house brokers, vessel agents, pilots and tug assist companies, and shippers directly dependent upon the use of the Port.
- **Indirect jobs** are created throughout the region as the result of purchases of goods and services by the firms directly impacted by the Port's cargo activity. Indirect jobs are measured based on actual local purchase patterns of the directly dependent firms, and include industries such as utilities, office supplies, contract service providers, maintenance and repair, and insurance and construction.
- **Induced jobs** are jobs created in the region by the purchases of goods and services by those individuals directly employed by the Port's cargo activity. These jobs are based on the local purchase patterns of residents in the region, and include the local housing/construction industry and transportation services, as well as wholesalers providing goods to the retailers.

The employment effects of the proposed Project and alternatives relative to construction are presented in terms of direct and secondary jobs, and total jobs (direct and secondary combined) over the 22-month construction period.

The employment effects of the proposed Project and alternatives relative to operations are presented in terms of direct and secondary jobs, and total jobs (direct and secondary combined) for model years 2017, 2020, and 2026. These data are presented in tables that show net jobs (new jobs created as a result of the proposed Project or alternative), and gross jobs, which is the combined total of net jobs and jobs associated with existing operations. The number of jobs associated with existing operations increases over time in conjunction with forecasted increases in cargo throughput for each of the study years. This projected increase, which would occur with or without the proposed Project, is reflected in the gross employment tables. This increase in jobs associated with the growth of existing operations is equivalent to the job growth that would occur under the NEPA baseline.

The CEQA baseline represents a fixed point in time; thus, any increase in employment associated with existing operations subsequent to the January to December 2012 period represents an increase over the CEQA baseline.

7.3.1.3 Construction and Operations Model Description

LAHD uses two primary tools for calculating the economic impacts of Port expansion projects. For impacts related to the ongoing operations of a cargo terminal, LAHD relies on a Cargo Impact Model, which was based on a detailed survey of the actual economic impacts of operations at the Port of Los Angeles in 2007. For impacts related to construction and other activities for which LAHD does not have detailed survey data available, LAHD relies on the IMPLAN (Impact analysis for PLANning) economic impact modeling system. Both models are described below.

Construction Impacts: IMPLAN Model

The economic impact analysis of the construction phase was prepared using the IMPLAN model to evaluate potential changes in regional economic activity. Originally developed by the U.S. Department of Agriculture, Forest Service to assist with land and resource management planning, the IMPLAN model is a widely used model employed to assess the regional economic impacts of private and public projects.

The heart of IMPLAN is an input-output model. Input-output accounting describes commodity flows from producers to intermediate and final consumers. The total industry purchases of commodities, services, employment compensation, value added, and imports are equal to the value of the commodities produced. Purchases for final use (final demand) drive the model. Industries produce goods and services for final demand and purchase goods and services from other producers. These other producers, in turn, purchase goods and services. This buying of goods and services (indirect purchases) continues until leakages from the region (imports and value added) stop the cycle.

These indirect and induced effects (the effects of household spending) can be mathematically derived. The derivation is called the *Leontief inverse*. The resulting sets of multipliers describe the change of output for each and every regional industry caused by a one-dollar change in final demand for any given industry.

Creating regional input-output models requires a tremendous amount of data. The costs of surveying industries within each region to derive a list of commodity purchases (production functions) are prohibitive. IMPLAN was developed as a cost-effective means to develop regional input-output models. The IMPLAN accounts closely follow the accounting conventions used in the “Input-Output Study of the U.S. Economy” by the Bureau of Economic Analysis (2000) and the rectangular format recommended by the United Nations.

The IMPLAN model used by LAHD is based on 2011 regional data for the counties of Los Angeles, Orange, Riverside, San Bernardino, and Ventura, and results are expressed in 2013 dollars. The model calculates the direct, indirect, and induced effects of construction projects based on the estimated changes in final demand across industries, as shown in the projected design and construction costs.

It should be understood that, although input-output analysis is a widely used approach to estimating the local and regional economic effects of implementing projects, it is not without its limitations. The information represents a snapshot at a specific time. In the case of the current model, the technical coefficients are based on 2011 data. Over time, the relationships between industries in an economy change, and their dependency on each other shifts. Input-output modeling does not account for economies of scale. Thus, the

1 input required by an industry does not vary proportionately even though the final demand
2 that is entered in the model varies.

3 **Operations Impacts: Cargo Impact Model**

4 In 2007, LAHD retained the services of Martin Associates to evaluate the economic
5 impacts generated by waterborne cargo and other activity at the Port. The study employed
6 methodology and definitions that have been used by Martin Associates to measure the
7 economic impacts of seaport activity at more than 250 ports in the United States and
8 Canada, and at the leading airports in the United States. Martin Associates developed a
9 Cargo Impact Model for the Port based on data developed through an extensive interview
10 and survey program of the firms participating in lines of business operated by LAHD.
11 Specific re-spending models have been developed for the five-county region to reflect the
12 unique economic and consumer profiles of the regional economy. The Cargo Impact
13 Model calculates direct jobs, indirect jobs, induced jobs, wages, and tax impacts; unlike
14 input-output models, which must attempt to regionalize national multipliers, the survey-
15 based Cargo Impact Model uses the actual observed operational impacts of the Port of Los
16 Angeles in 2006 as the basis for its calculations.

17 The Cargo Impact Model is designed to test the sensitivity of impacts to changes in such
18 factors as marine tonnage levels, seaport productivity and work rules, new marine
19 facilities development, inland distribution patterns of marine cargo, number of vessel
20 calls, and the introduction of new ocean carrier service. The Cargo Impact Model can
21 also be used to assess the impact of developing a parcel of land as a marine terminal
22 versus other non-cargo land uses. Finally, the marine Cargo Impact Model can be used to
23 assess the economic benefits of increased maritime activity due to infrastructure
24 development and the opportunity cost of not undertaking specific maritime investments,
25 such as dredging, new terminal development, or warehouse development.

26 **CEQA Baseline**

27 Section 15125 of the CEQA Guidelines requires EIRs to include a description of the
28 physical environmental conditions in the vicinity of a project that exist at the time of the
29 NOP. These environmental conditions normally would constitute the baseline physical
30 conditions by which the CEQA lead agency determines if an impact is significant. The
31 NOP for the proposed Project was published in April 2013. For purposes of this Draft
32 EIS/EIR, the CEQA baseline takes into account the throughput for the 12-month calendar
33 year preceding NOP publication (January through December 2012) in order to provide a
34 representative characterization of activity levels throughout the complete calendar year
35 preceding release of the NOP. In 2012, the YTI Terminal encompassed approximately
36 185 acres under its long-term lease, supported 14 cranes (10 operating), and handled
37 approximately 996,109 TEUs and 162 vessel calls. The CEQA baseline conditions are
38 also described in Section 2.7.1 and summarized in Table 2-1.

39 The CEQA baseline represents the setting at a fixed point in time. The CEQA baseline
40 differs from the No Project Alternative (Alternative 1) in that the No Project Alternative
41 addresses what is likely to happen at the proposed project site over time, starting from the
42 existing conditions. Therefore, the No Project Alternative allows for growth at the
43 proposed project site that could be expected to occur without additional approvals,
44 whereas the CEQA baseline does not.

NEPA Baseline

For purposes of this Draft EIS/EIR, the evaluation of significance under NEPA is defined by comparing the proposed Project or other alternative to the NEPA baseline. The NEPA baseline conditions are described in Section 2.7.2 and summarized in Table 2-1. The NEPA baseline condition for determining significance of impacts includes the full range of construction and operational activities the applicant could implement and is likely to implement absent a federal action, in this case the issuance of a USACE permit.

Unlike the CEQA baseline, which is defined by conditions at a point in time, the NEPA baseline is not bound by statute to a “flat” or “no-growth” scenario. Instead, the NEPA baseline is dynamic and includes increases in operations for each study year (2015, 2016, 2017, 2020, and 2026), which are projected to occur absent a federal permit. Federal permit decisions focus on direct impacts of the proposed Project to the aquatic environment, as well as indirect and cumulative impacts in the uplands determined to be within the scope of federal control and responsibility. Significance of the proposed Project or the alternatives under NEPA is defined by comparing the proposed Project or the alternatives to the NEPA baseline.

The NEPA baseline, for purposes of this Draft EIS/EIR, is the same as the No Federal Action Alternative. Under the No Federal Action Alternative (Alternative 2), no dredging, dredged material disposal, in-water pile installation, or crane installation/extension would occur. Expansion of the TICTF and extension of the crane rail would also not occur. The No Federal Action Alternative includes only backlands improvements consisting of slurry sealing, deep cold planning, asphalt concrete overlay, restriping, and removal, relocation, or modification of any underground conduits and pipes necessary to complete repairs. These activities do not change the physical or operational capacity of the existing terminal.

The NEPA baseline assumes that by 2026 the terminal would handle up to approximately 1,692,000 TEUs annually, accommodate 206 annual ship calls at two berths, and be occupied by 14 cranes (10 operating).

7.3.1.4 Thresholds of Significance

The primary catalyst for change to socioeconomic resources is a change in economic activity (i.e., employment, income, and tax revenues). A change in employment in an area has the potential to affect population, housing, and associated community services and infrastructure. This is especially true when the additional job opportunities created through implementation of a project (during both the construction and operation phases) cannot be satisfied by the local workforce. Such a situation can trigger a movement of workers to the area to fill the new jobs. Such an influx may be temporary, as in the case of short-lived construction activity, or permanent, as in the case where workers move to an area to fill long-term jobs. The movement of workers (and sometimes their accompanying family members) into an area depends mainly on the number of job opportunities made available by the proposed project and the number and skill mix of workers available in the local labor force.

Section 15131 of the CEQA Guidelines states that social and economic effects shall not be treated as significant effects on the environment. However, an EIR may trace a chain of cause and effect from a proposed decision on a project through anticipated economic or social changes resulting from the project to physical changes caused in turn by the

1 economic or social changes. The intermediate economic or social changes need not be
2 analyzed in any detail greater than necessary to trace the chain of cause and effect. The
3 focus of the analysis shall be on the physical changes.

4 Therefore, a socioeconomic significance conclusion under NEPA does not necessarily
5 require a significance conclusion under CEQA unless those socioeconomic effects could
6 be traced to a physical change in the environment. NEPA considers social effects that
7 have causal relationships to the environment, which may be direct, indirect, and
8 cumulative. Socioeconomic effects are most often indirect, growth-inducing effects that
9 induce changes in the patterns of land use, population density, or growth rate. The
10 primary catalyst is a change in economic activity (i.e., employment, income, and tax
11 revenues). Displacement of people or housing could also result in changes to patterns of
12 land use, population density, or growth rate. However, as no people or housing would be
13 displaced as a result of the proposed Project or alternatives, this issue is not discussed
14 further. There are no federal standards that define significance thresholds for
15 socioeconomic impacts. However, the following criteria are being applied to this
16 socioeconomic evaluation:

- 17 1. The proposed Project/alternative would have a socioeconomic effect if it would
18 induce substantial population growth in an area, either directly (for example, by
19 proposing new homes and businesses) or indirectly (for example, through
20 extension of roads or other infrastructure).
- 21 2. The proposed Project/alternative would have a socioeconomic effect if it would
22 cause substantial change in the local employment or labor force.
- 23 3. The proposed Project/alternative would have a socioeconomic effect if it would
24 cause substantial change in revenue for local businesses, government agencies, or
25 Indian tribes.
- 26 4. The proposed Project/alternative would have a socioeconomic effect if it would
27 cause a substantial decrease in property values.

28 **7.3.2 Impact Determination**

29 **7.3.2.1 Proposed Project**

30 The proposed Project would deepen Berths 214–216 and 217–220 with dredging and pile
31 installation, replace/modify/extend up to 10 cranes, extend the existing 100-foot gauge
32 crane rail, expand the TICTF on-dock rail, repair the backlands, and add a concrete
33 runway at the existing YTI Terminal. Under this alternative, four new cranes would be
34 added to the wharves for a total of 14 operating cranes. Total terminal acreage would
35 remain at approximately 185 acres.

36 The proposed Project is expected to operate its throughput capacity of 1,913,000 TEUs in
37 2026. This would translate into 206 annual ship calls.

38 The following presents direct and secondary employment, income (wages), and local and
39 state tax revenues for construction and operations of the proposed Project, as derived
40 using the IMPLAN model and Cargo Impact Model (discussed in Section 7.3.1.3). It is
41 anticipated that effects associated with construction and operation of the proposed Project

1 would be experienced mostly in the five-county Southern California region, and it is this
2 geographical area for which effects are reported.

3 Implementation of the proposed Project would involve improvements to Port facilities in
4 two phases, with construction commencing in mid-2015 and lasting for approximately
5 22 months, until the end of 2016. Construction of the proposed Project would entail
6 expenditures of approximately \$44,300,000 over a 22-month period, commencing with
7 project approval, during which time purchases of construction labor, materials, supplies,
8 services, and equipment would be made.

9 **Direct or Indirect Inducement of Substantial Population Growth**

10 The proposed Project would not induce substantial direct population growth through
11 construction of new homes or new businesses that would encourage large numbers of
12 new workers to migrate to the region, nor would it induce substantial indirect population
13 growth through extension of roads or other supporting infrastructure that support new
14 development in previously undeveloped areas.

15 During construction, the proposed Project would generate approximately 750 direct and
16 secondary jobs. Operation of the proposed Project would result in an increase of 2,241
17 net jobs in the year 2026, which represents a very small portion (less than 0.1%) of
18 overall regional employment. As discussed in greater detail below, given the large
19 existing labor pool in the region, regional transportation infrastructure, and the highly
20 integrated nature of the Southern California economy, there is a prevalence of cross-
21 county and inter-community commuting by workers between their places of work and
22 places of residence. Therefore, it is unlikely that many of the new construction or
23 operations workers would change their places of residence in response to employment
24 opportunities associated with the proposed Project. Thus, in the absence of changes in
25 places of residence by a substantial number of new employees, distributional effects to
26 population are not likely to occur.

27 The proposed Project would stimulate a certain amount of economic growth in the
28 immediate area through both direct and indirect construction and operational effects. For
29 example, the proposed Project would indirectly increase earnings to businesses and
30 households throughout the region as proposed project expenditures are spent throughout
31 the region and new employee wages are spent. While this increase in earnings may
32 contribute to the expansion of existing or creation of new businesses, this growth would
33 occur in a highly urbanized area with a large and integrated economy and local
34 workforce. Overall, the long-term effects would be small relative to the size of the
35 regional economy, and they would not significantly affect population distribution in the
36 local area and region as a whole. Therefore, the proposed Project would not be
37 associated with directly or indirectly inducing substantial population growth.

38 **CEQA Determination**

39 Since the proposed Project would not induce substantial population growth directly or
40 indirectly, no physical changes are anticipated as a result of the proposed Project;
41 therefore, the impact would be less than significant under CEQA.

NEPA Determination

Since the proposed Project would not induce substantial population growth directly or indirectly, no physical changes are anticipated as a result of the proposed Project; therefore, the impact would be less than significant under NEPA.

Changes to the Local Employment or Labor Force

Construction of the proposed Project would generate approximately 410 direct temporary construction jobs over the 22-month construction period. With the ramp-up and ramp-down and the completion of different tasks at different times, the construction workforce at any one time would vary. As shown in Table 7-16, construction would also generate approximately 340 secondary (i.e., indirect and induced) jobs. Together, direct and secondary jobs would total 750 jobs associated with the proposed Project during the construction period.

Table 7-16: Proposed Project: Direct and Secondary Construction Employment Over the Construction Period

Period	Employment (Number of Jobs)
2012–2013	
Direct	0.3
Secondary	0.3
Subtotal	0.6
2013–2014	
Direct	6
Secondary	6
Subtotal	12
2014–2015	
Direct	14
Secondary	11
Subtotal	25
2015–2016	
Direct	180
Secondary	147
Subtotal	327
2016–2017	
Direct	2
Secondary	2
Subtotal	4
Totals	
Direct	410
Secondary	340
GRAND TOTAL	750

1
 2 Impacts to regional employment associated with construction activity can be assessed by
 3 comparing existing regional employment and effects of the proposed Project. For
 4 instance, the 750 jobs added would represent less than 0.1% of the projected number of
 5 8,300,000 jobs in the five-county region in 2020. The construction workforce would be
 6 composed primarily of people already living in the Los Angeles Basin, given the large
 7 existing construction industry workforce, the highly integrated nature of the Southern
 8 California economy, and the prevalence of cross-county and inter-community commuting
 9 by workers between their places of work and places of residence. Much of the indirect
 10 workforce would also likely come from within the Los Angeles Basin. The proposed
 11 Project, therefore, is not anticipated to result in either in-migration or relocation of
 12 construction employees to satisfy the need for increased temporary, construction-related
 13 employment.

14 As shown in Table 7-17, the proposed Project is estimated to create net permanent direct
 15 jobs attributable to operations in 2017, 2020, and 2026. Linkages among economic
 16 sectors would result in the creation of additional secondary jobs in related sectors. The
 17 secondary net jobs in 2017 are projected to be 473, for a total of 747 jobs. The secondary
 18 net jobs in 2026 are projected to be 1,419, for a total of 2,241 jobs at build-out. Tables 7-
 19 17 and 7-18 present the number of net and gross employment. Total gross jobs under the
 20 proposed Project would number 13,993 in 2017, 16,182 in 2020, and 19,395 in 2026.

21 Similar to the short-term construction employees discussed above, the workforce would
 22 likely come from within the Los Angeles Basin, and no significant influx of employees
 23 into the local communities is anticipated. Most of the direct jobs generated by operations
 24 at the Terminal would be in the transportation and public utilities industrial sector of the
 25 regional economy. Secondary jobs, however, would be generated in all industrial sectors.

26 Effects to regional employment associated with implementation of the proposed Project
 27 are assessed through a comparison between baseline conditions and proposed project
 28 effects. The net increase in employment attributable to the proposed Project (direct and
 29 indirect) would be 7,993 jobs in the year 2026. This compares to a projected number of
 30 jobs in the five-county region of approximately 9,319,000 in 2035 (see Table 7-2). Thus,
 31 the proposed Project represents less than 0.1% of projected regional employment at
 32 build-out.

Table 7-17: Proposed Project: Net Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	274	616	821
Secondary	473	1,065	1,419
Total	747	1,681	2,241

33

Table 7-18: Proposed Project: Gross Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	5,128	5,930	7,108
Secondary	8,865	10,252	12,287
Total	13,993	16,182	19,395

1
2 Thus, while the proposed Project would provide new job opportunities, it represents a
3 very small portion (less than 0.1%) of overall projected regional employment. Given the
4 large labor pool found throughout the region, the proposed Project is not anticipated to
5 result in substantial in-migration or relocation of employees. Therefore, the proposed
6 Project would not cause substantial change in the local employment or labor force.

7 **CEQA Determination**

8 Since the proposed Project would not cause substantial change in the local employment
9 or labor force, no physical changes are anticipated as a result of the proposed Project;
10 therefore, the impact would be less than significant under CEQA.

11 **NEPA Determination**

12 Since the proposed Project would not cause substantial change in the local employment
13 or labor force, no physical changes are anticipated as a result of the proposed Project;
14 therefore, the impact would be less than significant under NEPA.

15 **Property Values**

16 The proposed Project would not displace any housing and does not propose construction
17 of housing or development of a previously undeveloped area, nor would it result in major
18 infrastructure improvements that could provide for future housing development. As
19 discussed above, the direct and secondary jobs during the construction period and long-
20 term increases in direct and secondary employment from operation of the proposed
21 Project would not change existing population in-migration and relocation patterns
22 because of the large existing labor pool in the region. The proposed Project would
23 stimulate a certain amount of economic growth in the immediate area. However, as
24 discussed above, the effects of this economic growth would not significantly affect
25 employment levels or population distribution in the local area and region as a whole. No
26 measurable change in population distribution is likely to occur as a result of the proposed
27 Project; thus, no change to housing demand on a regional or local scale would occur.
28 Therefore, the proposed Project would result in negligible changes in demand for
29 additional housing, and it is unlikely that the proposed Project would exert upward
30 pressure on property values in the local communities.

31 Should some relocation of new employees occur within the local communities or the
32 region as a whole, existing housing stock would be available as shown in Table 7-11.
33 Between 2007 and 2011, approximately 7.10% of housing units (or 99,658 units) in the
34 City of Los Angeles were vacant. In the San Pedro and Wilmington communities,
35 approximately 3,033 units (or 6.42%) were vacant. In 2026, 7,108 direct and 12,287
36 secondary jobs are expected as a result of the proposed Project, which represent a net

1 increase of 2,241 direct and secondary jobs compared to the No Project Alternative.
2 Given the large size of the existing workforce in the area, it is anticipated that the
3 workers would already be living in the area and thus would not relocate. Therefore, any
4 workers that do relocate as a result of new jobs generated by the proposed Project could
5 be accommodated by the existing housing stock without affecting the demand for housing
6 or property values. Further, as indicated in Tables 7-11 and 7-14, the housing stock in
7 the region includes units of varying sizes and price ranges to meet a variety of income
8 levels.

9 Changes in property value are dependent on numerous factors unrelated to the Port,
10 including monetary interest rates, ease of access to employment centers, availability of
11 quality education, and historic and existing land uses. While proximity of the Port may
12 historically have led to lower residential property values in communities nearest the Port
13 compared to other communities in area such as Redondo Beach and Rancho Palos
14 Verdes, residential property values in communities near the Port grew through the early
15 2000s. As shown in Table 7-14, home prices increased in all communities regardless of
16 price levels between 2001 and 2006. Those communities with the highest growth rates
17 were often communities with the lowest home prices. However, a housing market slump
18 occurring in the late 2000s led to decreased property values throughout California, a trend
19 mirrored in the study area and the nearby communities. The proposed Project would
20 involve improving an existing container terminal over one mile from the nearest
21 residential community within a working port environment, and it is not anticipated that
22 the proposed Project would change residential property trends in the areas immediately
23 adjacent to the Port. Further, the proposed Project would not cause building code
24 violations, dilapidation and deterioration, defective design or physical construction
25 adjacent to residential communities, faulty or inadequate utilities, or other similar factors
26 that could lead to a lowering of property values. Additionally, LAHD has implemented a
27 number of projects and programs designed to enhance community quality of life and
28 provide public access to visually stimulating and historically relevant developments
29 within and adjacent to the Port.

30 The proposed Project would increase the number of jobs and income in the region and
31 result in other economic benefits, and it would not adversely influence residential
32 property values in the areas immediately adjacent to the Port. Therefore, no substantial
33 decrease to property values would occur.

34 **CEQA Determination**

35 Since the proposed Project would not cause a substantial change in local property values,
36 no physical changes are anticipated as a result of the proposed Project; therefore, the
37 impact would be less than significant under CEQA.

38 **NEPA Determination**

39 Since the proposed Project would not cause a substantial decrease in local property
40 values, no physical changes are anticipated as a result of the proposed Project; therefore,
41 the impact would be less than significant under NEPA.

7.3.2.2 Alternative 1 – No Project

Under Alternative 1, no further LAHD action or federal action would occur. LAHD would not implement any terminal improvements. No new cranes would be added, and no dredging would occur. The No Project Alternative would not include the 100-foot gauge crane rail extension, expansion of the TICTF on-dock rail yard, or backland repairs.

Under the No Project Alternative, the existing YTI Terminal would continue to operate as an approximately 185-acre container terminal. Based on the throughput projections, the No Project Alternative would operate at its existing capacity of approximately 1,692,000 TEUs by 2026.

The No Project Alternative would not preclude future improvements to the proposed project site. However, any future changes in use or new improvements with the potential to significantly impact the environment would be analyzed in a separate environmental document.

Direct or Indirect Inducement of Substantial Population Growth

Under Alternative 1, no new construction or other improvements would occur; however, there would be an increase in container terminal operations as throughput demands increase. As discussed in greater detail below, this increase in container terminal operations would be accompanied by modest increases in direct and indirect employment. As with the proposed Project, new employees are expected to be hired from the local area; thus, Alternative 1 would not result in large numbers of new workers migrating to the region. The growth in terminal operations would also stimulate economic growth in the immediate area, though to a lesser degree than the proposed Project. As with the proposed Project, the long-term effects in population growth would be small relative to the size of the regional economy and it would not significantly affect population distribution in the local area and region as a whole. Therefore, Alternative 1 would not be associated with substantial population growth.

CEQA Determination

Since Alternative 1 would not induce substantial population growth directly or indirectly, no physical changes are anticipated as a result of Alternative 1. Alternative 1 would not have a significant impact under CEQA.

NEPA Determination

Analysis of the No Project Alternative is required by CEQA. The analysis of this alternative is not required under NEPA. NEPA requires the analysis of a No Federal Action Alternative (Alternative 2 in this document).

Changes to the Local Employment or Labor Force

No construction would occur under Alternative 1; thus, there would be no construction jobs created. Growth in annual TEUs for Alternative 1 that would occur under existing operations would represent 36% of TEUs under the proposed Project in 2026 (1,692,000 TEUs under Alternative 1 versus 1,913,000 TEUs under the proposed Project). This increase in TEUs would result in increases in direct and indirect jobs. Table 7-19

1 presents the gross increase in jobs, which totals 13,247 jobs in 2017 and 17,154 jobs in
 2 2026.

Table 7-19: Alternative 1: Gross Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	4,855	5,315	6,287
Secondary	8,392	9,187	10,867
Total	13,247	14,502	17,154

3
 4 Alternative 1 would provide new job opportunities at reduced levels than the proposed
 5 Project, and would represent a very small portion (less than 0.1%) of overall regional
 6 employment. Given the large labor pool throughout the region, Alternative 1 is not
 7 anticipated to result in substantial in-migration or relocation of employees.

8 As with the proposed Project, Alternative 1 would not cause substantial change in the
 9 local employment or labor force, and impacts would be less than significant.

CEQA Determination

10 Since Alternative 1 would not cause substantial change in the local employment or labor
 11 force, no physical changes are anticipated as a result of Alternative 1. Alternative 1
 12 would not have a significant impact under CEQA.
 13

NEPA Determination

14 Analysis of the No Project Alternative is required by CEQA. The analysis of this
 15 alternative is not required under NEPA. NEPA requires the analysis of a No Federal
 16 Action Alternative (Alternative 2 in this document).
 17

Property Values

18 Under Alternative 1, no new construction or other improvements would occur at the
 19 terminal; however, there would be an increase in container terminal operations as
 20 throughput demands increase. Alternative 1 would not displace any housing, develop a
 21 previously undeveloped area, or result in major infrastructure improvements that could
 22 provide for future housing development. New employees are expected to be hired from
 23 the local area to meet the modest increases in direct and indirect employment resulting
 24 from increased terminal operations, similar to the proposed Project, as discussed in
 25 Section 7.3.2.1. As such, Alternative 1 would not change residential property trends in
 26 the areas immediately adjacent to the Port, and thus would not adversely affect property
 27 values. Further, Alternative 1 would not cause building code violations, dilapidation and
 28 deterioration, defective design or physical construction near residential communities,
 29 faulty or inadequate utilities, or other similar factors that could lead to a lowering of
 30 property values. Therefore, no substantial decrease to property values would occur.
 31

1 **CEQA Determination**

2 Since Alternative 1 would not cause a substantial change in local property values, no
3 physical changes are anticipated as a result of Alternative 1. Alternative 1 would not
4 have a significant impact under CEQA.

5 **NEPA Determination**

6 Analysis of the No Project Alternative is required by CEQA. The analysis of this
7 alternative is not required under NEPA. NEPA requires the analysis of a No Federal
8 Action Alternative (Alternative 2 in this document).

9 **7.3.2.3 Alternative 2 – No Federal Action**

10 Alternative 2 is a NEPA-required no-action alternative for purposes of this Draft
11 EIS/EIR. This alternative includes the activities that would occur absent a USACE
12 permit and could include improvements that require a local permit. Absent a USACE
13 permit, no dredging, dredged material disposal, in-water pile installation, crane rail
14 extension, or crane installation/extension would occur. Expansion of the TICTF and
15 extension of the crane rail also would not occur. The No Federal Action alternative
16 includes only backlands improvements consisting of slurry sealing; deep cold planing;
17 asphalt concrete overlay; restriping; and removal, relocation, or modification of any
18 underground conduits and pipes necessary to complete repairs. These activities would
19 not change the throughput capacity of the existing terminal.

20 The site would continue to operate as an approximately 185-acre container terminal
21 where cargo containers are loaded to/from vessels, temporarily stored on backlands, and
22 transferred to/from trucks or on-dock rail. Based on the throughput projections, the YTI
23 Terminal is expected to reach its existing operating capacity of approximately 1,692,000
24 TEUs with 206 ship calls by 2026.

25 **Direct or Indirect Inducement of Substantial Population Growth**

26 Under Alternative 2, only minor terminal improvements would be implemented that
27 would not affect the throughput capacity of the terminal. However there would be an
28 increase in throughput up to existing throughout capacity as demands increase through
29 2026. As discussed in greater detail below, this would be accompanied by modest
30 increases in direct and indirect employment. As with the proposed Project, new
31 employees are expected to be hired from the local area; thus, Alternative 2 would not
32 result in large numbers of new workers migrating to the region. The growth in terminal
33 operations would also stimulate economic growth in the immediate area, though to a
34 lesser degree than the proposed Project. As with the proposed Project, the long-term
35 effects to population growth would be small relative to the size of the regional economy
36 and they would not significantly affect population distribution in the local area and region
37 as a whole. Therefore, Alternative 2 would not be associated with substantial population
38 growth.

39 **CEQA Determination**

40 Since Alternative 2 would not induce substantial population growth directly or indirectly,
41 no physical changes are anticipated as a result of Alternative 2. Alternative 2 would not
42 have a significant impact under CEQA.

NEPA Determination

The No Federal Action Alternative would have the same impact as the NEPA baseline, as explained in Section 2.7.2 in Chapter 2; therefore, there would be no incremental difference between Alternative 2 and the NEPA baseline. As a consequence, Alternative 2 would result in no impact under NEPA.

Change in the Local Employment or Labor Force

Construction of Alternative 2 would generate approximately 78 direct temporary construction jobs over the construction period. As shown in Table 7-20, construction would also generate approximately 64 secondary jobs. Together, direct and secondary jobs would total 142 jobs associated with Alternative 2 during the construction period. Table 7-21 shows the gross increase in jobs over the same period, which would total 13,247 jobs in 2017 and 17,154 jobs in 2026.

Table 7-20: Alternative 2: Direct and Secondary Construction Employment Over the Construction Period

	Employment (Number of Jobs)
Direct	78
Secondary	64
Total	142

Table 7-21: Alternative 2: Gross Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	4,855	5,315	6,287
Secondary	8,392	9,187	10,867
Total	13,247	14,502	17,154

Although Alternative 2 would provide new job opportunities at reduced levels compared to the proposed Project, it would represent a very small portion (less than 0.1%) of overall regional employment. Given the large labor pool throughout the region, Alternative 2 is not anticipated to result in substantial in-migration or relocation of employees.

As with the proposed Project, Alternative 2 would not cause substantial change in the local employment or labor force, and impacts would be less than significant.

CEQA Determination

Since Alternative 2 would not cause substantial change in the local employment or labor force, no physical changes are anticipated as a result of Alternative 2. Alternative 2 would not have a significant impact under CEQA.

NEPA Determination

The No Federal Action Alternative would have the same impact as the NEPA baseline, as explained in Section 2.7.2 in Chapter 2; therefore, there would be no incremental difference between Alternative 2 and the NEPA baseline. As a consequence, Alternative 2 would result in no impact under NEPA.

Property Values

Alternative 2 would not displace any housing, nor would it involve construction of housing, develop a previously undeveloped area, or result in major infrastructure improvements that could provide for future housing development. Job growth and economic growth occurring under Alternative 2 would be similar to but reduced from that of the proposed Project. As such, Alternative 2 would not change residential property trends in the areas immediately adjacent to the Port, and thus would not adversely affect property values.

Additionally, as discussed for the proposed Project, Alternative 2 would involve improvements to an existing container terminal over one mile from the nearest residential community within a working port environment. Therefore, it is not anticipated that Alternative 2 would change residential property trends in the areas immediately adjacent to the Port, nor would it cause building code violations, dilapidation and deterioration, defective design or physical construction near residential communities, faulty or inadequate utilities, or other similar factors that could lead to a lowering of property values. Therefore, no substantial decrease to property values would occur.

CEQA Determination

Since Alternative 2 would not cause a substantial change in local property values, no physical changes are anticipated as a result of Alternative 2. Alternative 2 would not have a significant impact under CEQA.

NEPA Determination

The No Federal Action Alternative would have the same impact as the NEPA baseline, as explained in Section 2.7.2 in Chapter 2; therefore, there would be no incremental difference between Alternative 2 and the NEPA baseline. As a consequence, Alternative 2 would result in no impact under NEPA.

7.3.2.4 Alternative 3 – Reduced Project: Improve Berths 217–220 Only

Alternative 3 does not include conducting dredging and pile driving at Berths 214–216. The following components of the proposed Project are unchanged under the Reduced Project Alternative:

- modifying up to six existing cranes;
- replacing up to four existing non-operating cranes;
- 6,000 cy of dredging from a depth of -45 to -47 feet MLLW (with an additional 2 feet of overdredge depth, for a total depth of -49 feet MLLW), and installing 1,200 linear feet of sheet piles and king piles to support and stabilize the existing wharf structure at Berths 217–220;

- 1 • disposal of dredged material at LA-2, the Berths 243–245 CDF, another site in
2 the Port, or in an upland disposal area outside of the Port;
- 3 • extending the existing 100-foot gauge landside crane rail through Berths 217–
4 220;
- 5 • performing ground repairs and maintenance activities in the backlands area; and
- 6 • expanding the TICTF on-dock rail by adding a single rail loading track.

7 Under this alternative, there would be three operating berths after construction, similar to
8 the proposed Project, but Berths 214–216 would remain at their existing depth. This
9 alternative would require less dredging (by approximately 21,000 cy) and pile driving
10 and a shorter construction period than the proposed Project. Based on the throughput
11 projections, this alternative is expected to operate at its capacity of approximately
12 1,913,000 TEUs by 2026, similar to the proposed Project. However, while the terminal
13 could handle similar levels of cargo, the reduced project alternative would not achieve the
14 same level of efficient operations as achieved by the proposed Project. This alternative
15 would not accommodate the largest vessels (13,000 TEUs). The depth achieved at Berths
16 217–220 would only be capable of handling vessels up to 11,000 TEUs, requiring
17 additional vessels to call on the terminal to meet future growth projections up to the
18 capacity of the terminal. Therefore, under this alternative, 232 vessels would call on the
19 terminal in 2020 and 2026, compared to 206 vessels for the proposed Project.
20 Additionally, because of the higher number of annual vessel calls, this alternative would
21 result in a maximum of five peak day ship calls (over a 24-hour period) compared to four
22 for the proposed Project.

23 **Direct or Indirect Inducement of Substantial Population Growth**

24 As discussed in greater detail below, direct and indirect employment would increase
25 under Alternative 3. As with the proposed Project, new employees are expected to be
26 hired from the local area; thus, Alternative 3 would not result in large numbers of new
27 workers migrating to the region. The growth in terminal operations would also stimulate
28 economic growth in the immediate area similar to the proposed Project. As with the
29 proposed Project, the long-term effects to population growth would be small relative to
30 the size of the regional economy, and they would not significantly affect population
31 distribution in the local area and region as a whole. Therefore, Alternative 3 would not
32 be associated with substantial population growth.

33 **CEQA Determination**

34 Since Alternative 3 would not induce substantial population growth directly or indirectly,
35 no physical changes are anticipated as a result of Alternative 3; therefore, Alternative 3
36 would not have a significant impact under CEQA.

37 **NEPA Determination**

38 Alternative 3 would not induce substantial population growth, directly or indirectly;
39 therefore, the impact would be less than significant under NEPA.

40 **Change in the Local Employment or Labor Force**

41 Under Alternative 3, construction activities would result in approximately 238 direct jobs
42 and 197 secondary jobs (433 total) (Table 7-22). As shown in Table 7-23, during

1 Alternative 3 operations, 274 net direct net jobs and 473 secondary jobs (747 total) would
 2 be added to the regional economy in 2017, and 821 net direct jobs and 1,419 secondary
 3 jobs (2,241 total) would be added in 2026. As shown in Table 7-24, total gross jobs are
 4 estimated to be 13,993 in 2017 and 19,395 in 2026.

Table 7-22: Alternative 3: Direct and Secondary Construction Employment Over the Two-Year Construction Period

	Employment (Number of Jobs)
Direct	238
Secondary	197
Total	433

Note: Numbers do not add up due to rounding.

5

Table 7-23: Alternative 3: Net Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	274	616	821
Secondary	473	1,065	1,419
Total	747	1,681	2,241

6

Table 7-24: Alternative 3: Gross Direct and Secondary Operations Employment

	Employment (Number of Jobs)		
	2017	2020	2026
Direct	5,128	5,930	7,108
Secondary	8,865	10,252	12,287
Total	13,993	16,182	19,395

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16

Alternative 3 would provide new construction-related job opportunities at reduced levels compared to the proposed Project while providing the same level of new operations-related job opportunities as the proposed Project due to similar levels of terminal operations at build-out. These job opportunities would represent a very small portion (less than 0.1%) of overall regional employment. Given the large labor pool throughout the region, Alternative 3 is not anticipated to result in substantial in-migration or relocation of employees. As with the proposed Project, Alternative 3 would not cause substantial change in the local employment or labor force, and impacts would be less than significant.

17

CEQA Determination

18

19

20

As Alternative 3 would not cause substantial change in the local employment or labor force, no physical changes are anticipated as a result of Alternative 3; therefore, the impact would be less than significant under CEQA.

1 **NEPA Determination**

2 Alternative 3 would not cause substantial change in the local employment or labor force;
3 therefore, the impact would be less than significant under NEPA.

4 **Property Values**

5 Alternative 3 would not displace any housing, nor would it involve construction of
6 housing, develop a previously undeveloped area, or result in major infrastructure
7 improvements that could provide for future housing development. Job growth and
8 economic growth occurring under Alternative 3 would be similar to but reduced from that
9 of the proposed Project. As such, Alternative 3 would not change residential property
10 trends in the areas immediately adjacent to the Port, and thus would not adversely affect
11 property values.

12 Additionally, as discussed for the proposed Project, Alternative 3 would involve
13 improvements to an existing container terminal over one mile from the nearest residential
14 community within a working port environment. Therefore, it is not anticipated that
15 Alternative 3 would change residential property trends in the areas immediately adjacent
16 to the Port, nor would it cause building code violations, dilapidation and deterioration,
17 defective design or physical construction near residential communities, faulty or
18 inadequate utilities, or other similar factors that could lead to a lowering of property
19 values. Therefore, no substantial decrease to property values would occur.

20 **CEQA Determination**

21 As Alternative 3 would not cause substantial change in local property values, no physical
22 changes are anticipated as a result of Alternative 3; therefore, the impact would be less
23 than significant under CEQA.

24 **NEPA Determination**

25 Alternative 3 would not cause substantial decrease in local property values; therefore, the
26 impact would be less than significant under NEPA.

27 **7.3.3 Summary of Impact Determinations**

28 Table 7-25 summarizes the CEQA and NEPA impact determinations of the proposed
29 Project and alternatives related to socioeconomics, as described in the detailed discussion
30 above. This table is meant to allow easy comparison between the potential impacts of the
31 proposed Project and alternatives with respect to this resource. Identified potential
32 impacts may be based on federal, state, or City of Los Angeles significance criteria, Port
33 criteria, and the scientific judgment of the report preparers.

34 For each impact threshold, the table describes the impact, notes the CEQA and NEPA
35 impact determinations, describes any applicable mitigation measures, and notes the
36 residual impacts (i.e., the impact remaining after mitigation). All impacts, whether
37 significant or not, are included in this table. Note that impact descriptions for each of the
38 alternatives are the same as for the proposed Project, unless otherwise noted.

39

Table 7-25: Summary Matrix of Potential Impacts and Mitigation Measures for Socioeconomics Associated with the Proposed Project and Alternatives

Alternative	Environmental Impacts	Impact Determination	Mitigation Measures	Impacts after Mitigation
Proposed Project	The proposed Project would not result in direct or indirect inducement of substantial population growth.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required.	CEQA: Less than significant NEPA: Less than significant
	The proposed Project would not cause substantial change in the local employment or labor force.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required.	CEQA: Less than significant NEPA: Less than significant
	The proposed Project would not displace any housing and does not propose construction of housing or development of a previously undeveloped area, nor would it result in major infrastructure improvements that could provide for future housing development.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required.	CEQA: Less than significant NEPA: Less than significant
Alternative 1 – No Project	Alternative 1 would not result in direct or indirect inducement of substantial population growth.	CEQA: Less than significant NEPA: Not applicable	Mitigation not required Mitigation not applicable	CEQA: Less than significant NEPA: Not applicable
	Alternative 1 would not cause substantial change in the local employment or labor force.	CEQA: Less than significant NEPA: Not applicable	Mitigation not required Mitigation not applicable	CEQA: Less than significant NEPA: Not applicable
	Alternative 1 would not displace any housing and does not propose construction of housing or development of a previously undeveloped area, nor would it result in major infrastructure improvements that could provide for future housing development.	CEQA: Less than significant NEPA: Not applicable	Mitigation not required Mitigation not applicable	CEQA: Less than significant NEPA: Not applicable
Alternative 2 – No Federal Action	Alternative 2 would not result in direct or indirect inducement of substantial population growth.	CEQA: Less than significant NEPA: No impact	Mitigation not required	CEQA: Less than significant NEPA: No impact
	Alternative 2 would not cause substantial change in the local employment or labor force.	CEQA: Less than significant NEPA: No impact	Mitigation not required	CEQA: Less than significant NEPA: No impact
	Alternative 2 would not displace any housing and does not propose construction of housing or development of a previously undeveloped area, nor would it result in major infrastructure improvements that could provide for future housing development.	CEQA: Less than significant NEPA: No impact	Mitigation not required	CEQA: Less than significant NEPA: No impact

Table 7-25: Summary Matrix of Potential Impacts and Mitigation Measures for Socioeconomics Associated with the Proposed Project and Alternatives

Alternative	Environmental Impacts	Impact Determination	Mitigation Measures	Impacts after Mitigation
Alternative 3 – Reduced Project: Improve Berths 217– 220 Only	Alternative 3 would not result in direct or indirect inducement of substantial population growth.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required	CEQA: Less than significant NEPA: Less than significant
	Alternative 3 would not cause substantial change in the local employment or labor force.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required	CEQA: Less than significant NEPA: Less than significant
	Alternative 3 would not displace any housing and does not propose construction of housing or development of a previously undeveloped area, nor would it result in major infrastructure improvements that could provide for future housing development.	CEQA: Less than significant NEPA: Less than significant	Mitigation not required	CEQA: Less than significant NEPA: Less than significant

